

# **ST. CLAIR COUNTY**

**ILLINOIS**



## **ANNUAL SINGLE AUDIT REPORT**

**For the Fiscal Year Ended December 31, 2011**

**ST. CLAIR COUNTY, ILLINOIS**

**Annual Single Audit Report**

**For the year ended December 31, 2011**

**ST. CLAIR COUNTY, ILLINOIS**  
**Annual Financial Report**  
**For the year ended December 31, 2011**

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## **INTRODUCTORY SECTION**



## **PATTY A. SPRAGUE**

COUNTY AUDITOR

ST. CLAIR COUNTY

10 PUBLIC SQUARE, Room B-558

BELLEVILLE, ILLINOIS 62220-1623

auditor@co.st-clair.il.us

(618) 277-6600 EXT. 2261

FAX: (618) 825-2740



August 15, 2012

To the Honorable Chairman, Members of the Board,  
and the Citizens of St. Clair County,

We hereby issue the annual financial report of St. Clair County, Illinois, the primary government, for the fiscal year ended December 31, 2011, in conformity with accounting principles generally accepted in the United States of America (GAAP). The financial statements have been audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

As part of the County's compliance with GAAP, St. Clair County reports under the Governmental Accounting Standards Board's Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*. The objective of this statement is to enhance the understandability and usefulness of the external financial reports of state and local governments to its citizenry, legislative and oversight bodies, and creditors. Not only does the report concentrate on cumulative results of governmental funds and that of the business-type fund, the County includes certain highway infrastructure (as discussed in the Management's Discussion and Analysis) as part of its reported assets and depreciates all capital assets.

This report consists of management's representations concerning the finances of St. Clair County. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of St. Clair County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

St. Clair County's financial statements have been audited by J.W. Boyle & Co., Ltd., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of St. Clair County, Illinois, for the year ended December 31, 2011, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an opinion that the financial statements for the year ended December 31, 2011 are fairly presented in conformity with GAAP except that the financial activities of its component units, St. Clair

County Public Building Commission and Intergovernmental Grants Department, are not included in these financial statements. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in St. Clair County's separately issued Single Audit Report and may be obtained in the County Board Office.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and, accordingly, should be read in conjunction with it. St. Clair County's MD&A can be found immediately following the report of the independent auditors.

### **Profile of the Government**

St. Clair County, Illinois was incorporated on April 27, 1790. It is located along the Mississippi River across from St. Louis, Missouri. The County encompasses 673 square miles of both rural and urban areas. Its largest city is the City of Belleville, which is also the county seat. The County is the ninth largest in the state with a population of approximately 270,056 according to the 2010 census.

The County is comprised of 22 townships that lie in 29 County Board districts. Board members are elected to serve four-year staggered terms. The County Board Chairman is elected at large to a four-year term. This Board is responsible for, among other things, passing ordinances and adopting the budget. The Chairman is responsible for carrying out the policies and ordinances of the Board, overseeing day-to-day operations of the government, and for appointing the heads of the various departments. The Chairman also makes committee assignments and appoints ad hoc committees.

Also overseeing offices of County government and the judiciary are the following elected county officials: Assessor, Auditor, Board of Review Members, Circuit Clerk, Circuit Judges, County Clerk, Coroner, Recorder of Deeds, Sheriff, States Attorney, Superintendent of Schools, and the Treasurer. The County Treasurer acts as the County Collector for purposes of property tax collection as well as the Treasurer. These officials are elected to four-year staggered terms.

St. Clair County provides a wide range of services including police protection, jail and juvenile detention home operations, emergency service and dispatch, court services, health and welfare services, highway construction and maintenance, building inspection, parks, and planning services. The County is not involved in hospital or nursing home operations. In 1998, the County opened a joint military-civilian use airport facility.

The annual budget is on the cash basis and serves as the foundation for the County's financial planning and control. All departments of the County are required to submit requests for appropriation on a cash basis to the County Administrator each year. The Administrator uses these requests as a starting point for developing a proposed budget. The Finance Committee of the County Board works with the Administrator and the department heads to finalize a budget proposal for presentation to the full Board for approval. The approved budget is by fund and department on a line-item basis. The Finance Committee reviews all budget transfers and transfers from the contingency line are presented to the full Board for approval. Budget to actual comparisons are provided in this report for all major funds.

## **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which St. Clair County operates.

The County has had to make adjustments to its operations due to the current economic environment of the State of Illinois and the County. Tax revenues from the State have not yet rebounded to the 2008 levels while other State revenues have been dramatically reduced or significantly delayed. In some cases, the State has shifted its financial responsibilities to local governments. The County's unemployment rate for December, 2011 was 10.4%; up from the 9.8% mark at the end of 2010, but was down to 9.0% by May, 2012. Due to its varied industries and its proximity to the St. Louis metropolitan area, the rate was nearly the same as the State as a whole. The County provides industrial, manufacturing, service and agricultural employment and has a highly skilled workforce. Scott Air Force Base is the largest employer and continues to expand its operations. This expansion has helped the County offset other declines.

There was limited real estate development in the County in 2011 and the assessed values for real tax purposes fell by nearly 2% as assessments were brought more in line with the lower housing prices. However, the 2010 census indicated a more than expected population growth from 2000. According to the 2010 census, the County's population is 270,056; nearly a 5.5% increase from 2000.

The County is in the center of major transportation networks. Highway interstates 64, 55/70, and 255 are supplemented by many other U.S. and state highways. Five railroads provide rail freight and passenger service to the area. The Mississippi River provides barge freight service connecting the Great Lakes and the St. Lawrence Seaway to the Gulf of Mexico. In addition, two airports are located in the County: Downtown St. Louis Parks Airport (Parks) and MidAmerica St. Louis Airport (MidAmerica). Parks is a designated General Aviation Reliever Airport for St. Louis Lambert Field and is the base for several service, maintenance and charter operations. MidAmerica also provides relief services as well as a joint civilian/military runway for larger aircraft: military, passenger, charter, and cargo aircraft. An aircraft maintenance service operation is based at the airport and in 2011 Boeing began certain aircraft parts manufacturing operations in a 50,000 square foot facility. The Illinois State Police hanger is the base for various law enforcement operations from the airport. The Airport holds a foreign trade zone location designation and has a Customs and Border Patrol facility on site. These attributes allowed a new tenant, North Bay Produce, to begin international cargo operations in a new refrigerated facility in 2012.

A commuter mass-transit system connects St. Clair County to St. Louis, Missouri. The system currently links St. Louis Lambert International Airport to Scott Air Force Base in Mascoutah, Illinois. Scott Air Force Base is adjacent to the MidAmerica St. Louis Airport. Initial plans for the extension of the commuter system to the civilian air terminal have already been developed.

St. Clair County has several institutions of higher education within its borders as well as the exceptional educational opportunities in neighboring St. Louis, including but not limited to Washington University and St. Louis University. Southern Illinois University at Edwardsville is located approximately 20 miles north of the County. Located in the County, Southwestern Illinois College is a junior college offering various associate degrees while McKendree University, the oldest college in Illinois, and Lindenwood University, offer more advanced degrees.

## **Long-term Planning**

As development continues to expand along the Interstate 64 corridor, the County has invested millions of dollars to expand roadways to better connect various parts of the County and facilitate travel for its residents. A major interchange planned for construction by the state near Scott Air

Force Base/MidAmerica St. Louis Airport is expected to increase commercial development in the area where the County owns significant acreage. It is estimated that the County's investment in the property around the airport has already risen substantially in the last few years. Illinois, Missouri, the U.S. Department of Transportation, St. Clair County, and neighboring counties have started building another bridge across the Mississippi which is scheduled for completion in 2014. Leaders continue to work diligently to expand mass transit by securing federal funding for the expansion of the MetroLink mass transit system in addition to providing certain sales tax revenue earmarked for the Bi-State Transit District growth.

The County, along with other adjacent communities, was able to establish a special flood prevention district funded in part by a sales tax to improve existing levies along the Mississippi River. Representatives of these metro-east communities formed a task force to work closely with the Corps of Engineers to mitigate flood hazards in the areas along the river. These improvements have become especially critical as more than \$50 million is being invested in the expansion of barge/rail/truck terminals within the County along the Mississippi River with more projects in the engineering phases.

The County continues to explore development opportunities for the region, especially at MidAmerica St. Louis Airport, in conjunction with the expansion of Scott Air Force Base (Scott). The military base is the #1 employer in the County. Once the Department of Defense made its decision not to close the site based on the recommendation of the Base Realignment and Closure Commission (BRAC), military, County and other local leaders continue to work on joint-use planning. Expansion of military activities at the base has already increased significantly with more missions being moved to the base. The construction of nearly 600 new military housing units was completed in 2008 and nearly 1,100 additional personnel have been transferred to the base. The MidAmerica runway extension, constructed as part of an agreement to move the Air National Guard Unit to Scott in 2000, and the extension of the Scott runway as part of the original project allow the joint-use facility to support the larger aircraft of military missions. During 2011, the MidAmerica runway was the only runway available to Scott for five months as their runway was under repair.

MidAmerica St Louis Airport completed a Customs and Border Patrol facility in early 2007; a new requirement under Homeland Security regulations. U.S. legislators from Illinois and other local leaders were able to secure an international port of entry status for MidAmerica. New cargo facilities were completed in 2012 to accommodate both dry and refrigerated commodities allowing a new tenant to begin operations importing and exporting perishable fruits and vegetables. Concentrated efforts to bring additional scheduled international cargo flights continue as well as addressing the interest in reestablishing passenger service. Airport officials believe the return of passenger service is imminent leading to the collection of Passenger Facility Charges and eligibility for additional Airport Improvement funding from the FAA.

#### **Cash Management Policies and Practices**

The County Treasurer concentrates on ensuring that cash balances are invested at all times. Cash balances fluctuate considerably during the year due predominantly to the timing of real estate tax collections, but delayed state revenues and declining other tax revenues reduced average cash balances. The Treasurer pools the money from all funds of the County to maximize investment opportunities using certificates of deposit, money markets, U.S. obligations, commercial paper, repurchase agreements, and the State Treasurer Pool. State statutes and collateral requirements of the County's investment policy, both established to protect public funds, limit investment options. As anticipated, interest earnings were down again due to the incredibly low rates and declining cash balances. It is not anticipated that earnings will increase in 2012.

Interest rates and investment earnings also have an impact on the County's plans for acquiring and retiring debt. In December, 2011, the County, through the Public Building Commission, took advantage of the lower long-term bond rates by retiring some and refinancing certain bonds used

to finance the purchase of and improvements to County properties. In addition to interest savings, the County was able to restructure its debt service requirements to reduce demands on resources in the near term. The County continues to look at bonding possibilities for needed capital projects in the near future.

### **Risk Management**

St. Clair County maintains self-insurance programs for employee medical, tort, and worker's compensation. The County purchases commercial insurance for excess coverage over the self-insured retention amounts and has elected to fully insure selected exposures. The County uses a third party actuary to help determine funding requirements based on trends in actual claims experience, stop loss coverage, and provision for catastrophic losses.

The County continues to make concentrated efforts to contain insurance costs. Costs had been rising significantly each year and the County is in constant review of its coverages and other ways to reduce costs. The insured assets and activities of the County continue to increase thereby increasing the overall insurance exposures for the County again in 2011. General government premiums for general liability, property, and worker's compensation insurance premiums decreased slightly from \$1,198,000 in 2010 to \$1,189,000 in 2011. Airport insurance premium expenses also decreased; \$501,000 in 2010 to \$438,000 in 2011.

The County has been aggressive in its attempts to curtail rising employee medical costs while still providing good benefits. Claims and premium costs have seen dramatic changes and fluctuation in recent years. In addition to rising medical costs, the number and types of medical incidents affect the annual costs. The 2011 costs were \$10.2 million as opposed to the \$11.4 million in 2010. The County has also been evaluating the current and long-term effects of changes in retiree medical benefits as part of new governmental accounting standards. The County began funding, on an actuarially basis, future medical costs for current and future retirees to minimize the cost burdens in later years. The funding requirements include current and prior service costs. This is expected to increase as medical costs and the number of retirees increases. In addition, steps have been taken to audit dependant coverage and review other service options.

### **Employee Retirement System**

The County is a participating member, by state statute, in a contributory multi-employer retirement plan administered by the Illinois Municipal Retirement Fund (IMRF), which covers all employees who meet certain criteria. The annual County contribution is based upon rates fixed annually by IMRF to provide funding of prior service costs, including interest, as determined actuarially, over a period of not more than forty years. The County was slightly overfunded at December 31, 2003 on a cumulative basis but dropped dramatically to an unfunded actuarially determined position of \$6.7 million in 2007, even with increased employer contributions. Since 2007 the unfunded balance continues to grow and was in excess of \$39 million by the end of 2011 as investment rates plummeted and benefits increased significantly for Special Law Enforcement participants. The County continues to pay its net pension obligation each year as actuarially determined by IMRF. Although the actuarially determined unfunded liability is not recorded as a liability in the financial statements, this underfunded position impacts future contribution rates. Accordingly, IMRF rates for the next several years are anticipated to increase significantly. From 2003 to 2011, the rates have changed as follows: Regular employees, .96% to 11.73%; SLEP (law enforcement), 12.80% to 20.55%; and ECO (elected officials), 44.31% to 39.53%. Rates for 2012 changed to 11.46%, 21.84% and 37.46% respectively. Pension costs paid by the County for 2011 were \$5.7 million.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the St. Clair County Auditor's office and the Administration. We would like to express our appreciation to those who assisted and contributed to the preparation of

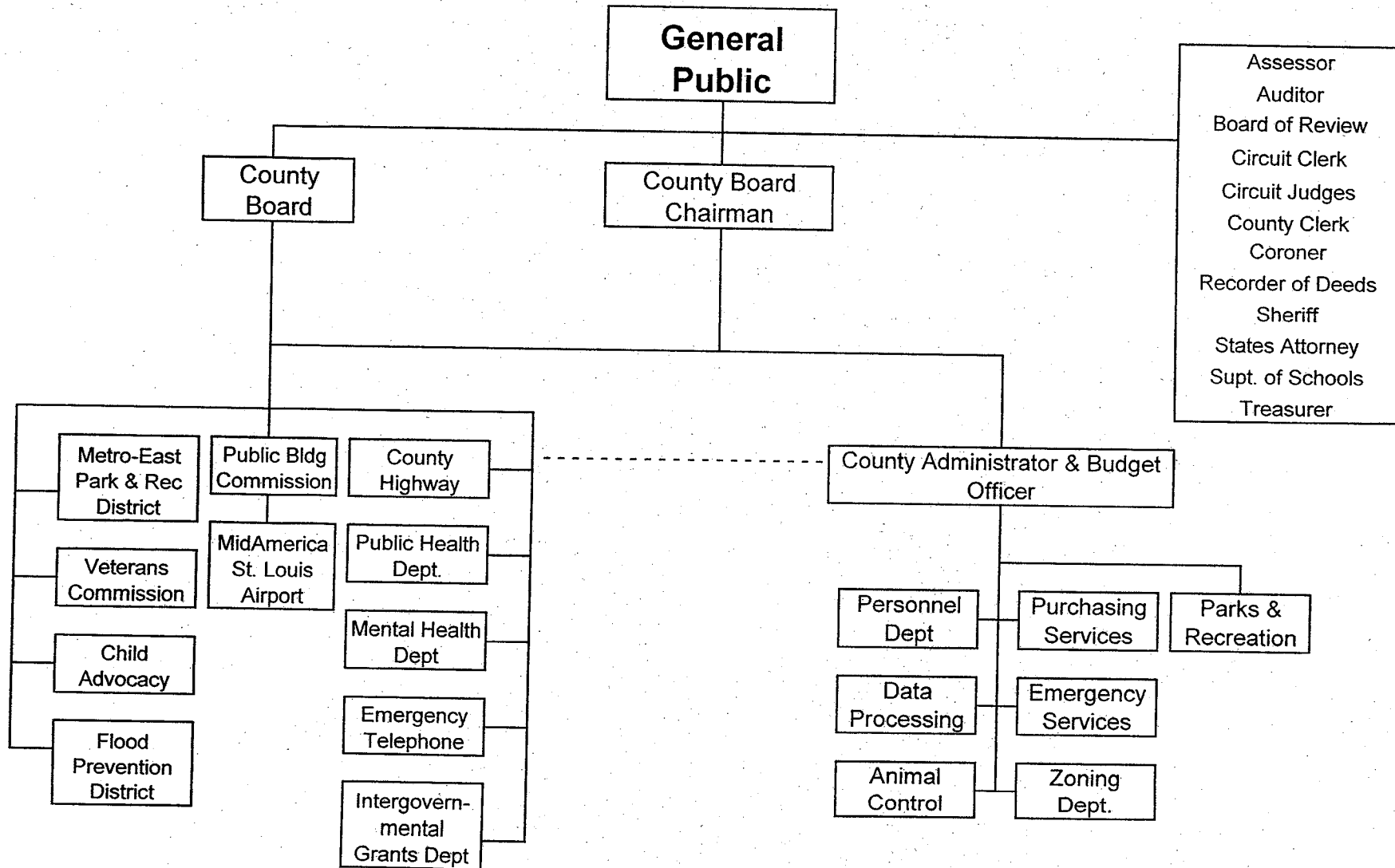
this report. Credit also must be given to the Chairman and County Board for their support for maintaining integrity and ethical values and for their commitment to competence and professionalism in the management of St. Clair County finances.

Respectfully,

A handwritten signature in cursive script, reading "Patty A. Sprague". The signature is written in dark ink and is positioned above the printed name and title.

Patty A. Sprague  
St. Clair County Auditor

**St. Clair County, Illinois**  
**Organizational Chart**  
 December 31, 2011



# ST. CLAIR COUNTY, ILLINOIS

## Principal Officials

December 31, 2011

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### County Board Members

Carl A. Gomez  
Willie McIntosh  
Tommy Dancy  
Lelon R. Seaberry, Sr.  
Lonnie Mosley  
Roy Mosley, Jr.  
Edwin L. Cockrell  
Ken Easterley  
C. Richard Vernier  
Dixie M. Seibert  
Jerry Dinges  
Patricia Keeley  
Stephen Reeb  
Larry Stammer

John West  
June Chartrand  
Curtis Jones  
Craig W. Hubbard  
C. David Tiedemann  
Charles Lee  
Frank X. Heiligenstein  
Michael O'Donnell  
Bill Blair II  
Marty Crawford  
Jeffery Radford  
Michael Crockett Jr.  
Kenneth G. Sharkey  
Joseph J. Kassly, Jr.  
Carol Clark

### Other Elected Officials

Mark Kern, County Board Chairman  
Bob Delaney, County Clerk  
Kahalal Dixon, Circuit Clerk  
Charles Suarez, County Treasurer  
Patty Sprague, County Auditor  
Brendan Kelly, State's Attorney  
Michael T. Costello, Recorder of Deeds  
Rick Stone, County Coroner  
Susan Sarfaty, Regional Supt. of Schools  
Mearl J. Justus, Sheriff  
Jennifer Gomric-Minton, County Assessor  
Claire Prindable, Board of Review  
Kevin Malone, Board of Review  
Charlotte Moore, Board of Review  
John Baricevic, Chief Judge of the Circuit Court

## **Appointed Officials**

Daniel L. Maher, Director of Administration  
Kevin Hutchison, Public Health Administrator  
Dana Rosenzweig, Executive Director, Mental Health Board  
Debra Moore, Director, Intergovernmental Grants  
James Fields, Superintendant of Highways  
Dave Lang, Director, Data Processing  
Tom Maziarz, Manager, Central Services  
Frank Bergman, Manager, Human Resources  
Mike Mitchell, Director, Zoning/Mapping & Platting  
Randy Lay, Emergency Services & Disaster Agency  
Norman Touchette, Superintendent, Foley Park  
Dan McGuire, Director of Buildings

## **FINANCIAL SECTION**



## INDEPENDENT AUDITORS REPORT

Mr. Mark Kern, Chairman  
St. Clair County Board  
Belleville, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of St. Clair County, Illinois (County), as of and for the year ended December 31, 2011, which collectively comprise the basic financial statements of the County's primary government as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the respective financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

The financial statements referred to above include only the primary government of St. Clair County, Illinois, which consists of all funds, organizations, institutions, agencies, departments, and offices that comprise the County's legal entity. The financial statements do not include financial data for the County's legally separate component units, which accounting principles generally accepted in the United States of America require to be reported with the financial data of the County's primary government. As a result, the primary government financial statements do not purport to, and do not, present fairly the financial position of the reporting entity of St. Clair County, Illinois, as of December 31, 2010, the changes in its financial position, or, where applicable, its cash flows, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, based on our audit the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information for the primary government of St. Clair County, Illinois, as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated August 15, 2012 on our consideration of the County's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and budgetary comparison information on pages 3 through 14 and A4 through A7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the St. Clair County, Illinois' financial statements as a whole. The introductory section, Combining and Individual Nonmajor Fund financial statements, and statistical section, are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the financial statements. The accompanying Schedule of Passenger Facility Charge Revenues and Expenditures is also presented for purposes of additional analysis as specified in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration, and is not a required part of the basic financial statements. The Combining and Individual Nonmajor Fund financial statements, the Schedule of Expenditures of Federal Awards and the Schedule of Passenger Facility Charge Revenues and Expenditures are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied by us and the other auditors in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit the information is fairly stated in all material respects in relation to the financial statements as a whole.

Mr. Mark Kern, Chairman  
St. Clair County Board  
Page 3

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

*J.W. Boyle & Co., Ltd.*

J.W. Boyle & Co., Ltd.

August 15, 2012

# ST. CLAIR COUNTY, ILLINOIS

## Management's Discussion and Analysis

As management of St. Clair County, Illinois, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2011. We encourage readers to consider the information presented here in conjunction with our letter of transmittal at the front of this report and the County's financial statements, which follow this section.

### Financial Highlights

- The assets of St. Clair County exceeded its liabilities at the close of the year by \$361,845,000 (net assets). Of this amount, \$90,708,000 is restricted for specific purposes of governmental activities. \$217,139,000 accounts for the net capital assets less related debt.
- The County reduced the operating expenses of governmental activities by \$7.3 million from the prior year while reducing the expenses of the Airport by \$3 million to offset decreases in revenues.
- The governmental activities posted an increase in net assets of \$6.4 million.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business.

The *statement of net assets* presents information on all of the County's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of St. Clair County is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of St. Clair County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, transportation, judicial and public health. The business-type activities of the County are the MidAmerica St. Louis Airport operations.

The government-wide financial statements do not include the financial information for the County's component units, St. Clair County Intergovernmental Grants Department, the St. Clair

County Public Building Commission, or the St. Clair County Flood Prevention District. Audited financial statements for the Intergovernmental Grants Department may be obtained from their administrative offices at 19 Public Square, Belleville, Illinois 62220. The Public Building Commission and the Flood Prevention District's audits are available at their offices at 10 Public Square, Belleville, Illinois 62220.

The government-wide financial statements can be found on pages 14-16 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Classifications of expenditures within functions in the governmental fund statements are based on the County's budget document. Certain costs reported as general government expenditures in the funds statements have been distributed to the various functions for the government-wide financial statements reporting purposes. These include employee social security, retirement, and insurance benefits, occupancy costs, supplies, and other insurance costs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenue, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains 38 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Lease Payable Fund, Transportation Fund and the Debt Service Fund, all of which are considered to be major funds. Data from the other 34 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements on pages B7-B16 of this report.

The basic governmental fund financial statements can be found on pages 17-20 of this report.

**Proprietary funds.** The County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses an enterprise fund to account for its Airport operations. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions, including employee medical self-insurance and unemployment. The services provided by these funds predominantly benefit the governmental rather than the business-type functions. They have been included with the governmental activities in the government-wide financial statements.

Proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the MidAmerica St. Louis Airport. The Airport is considered to be a

major fund of St. Clair County. Conversely, the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements on pages B17-B19 of this report.

The basic proprietary funds financial statements can be found on pages 21-25 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the County's own programs.

The basic fiduciary fund financial statements can be found on page 26-27 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 28-55 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning St. Clair County. The County adopts an annual appropriated budget on the cash basis for its governmental funds. Budgetary comparison statements have been provided for the General, the Transportation, the Lease Payable, and the Debt Service funds to demonstrate compliance with the budget on pages A5-A8. Budgetary comparison for the non-major governmental funds can be found as part of the combining statements.

The combining statements referred to earlier in connection with non-major governmental funds, internal service funds, and the fiduciary funds are presented immediately following the required supplemental information. Combining and individual fund statements and schedules can be found on pages B1-B21 of this report.

### Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of St. Clair County, assets exceeded liabilities by \$361,845,000 at the close of 2011.

The governmental activities' assets account for 69% of total assets of the County; 51% of the liabilities; and 76% of net assets. Nearly 58% of total assets are invested in capital assets of which a large portion of the capital assets are attributable to the Airport infrastructure.

### St. Clair County's Net Assets

(in thousands)

|                          | Governmental<br>Activities |                | Business-type<br>Activities |                | Total          |                |
|--------------------------|----------------------------|----------------|-----------------------------|----------------|----------------|----------------|
|                          | 2011                       | 2010           | 2011                        | 2010           | 2011           | 2010           |
| Current assets           | \$ 204,545                 | \$ 211,882     | \$ (1,838)                  | \$ 1,301       | \$ 202,707     | \$ 213,183     |
| Restricted assets        | -                          | -              | 4,406                       | 4,215          | 4,406          | 4,215          |
| Capital assets           | 137,715                    | 131,162        | 149,772                     | 153,645        | 287,487        | 284,807        |
| Other long-term assets   | 232                        | 232            | -                           | -              | 232            | 232            |
| <b>Total assets</b>      | <b>342,492</b>             | <b>343,276</b> | <b>152,340</b>              | <b>159,161</b> | <b>494,832</b> | <b>502,437</b> |
| Current liabilities      | 46,376                     | 51,963         | 1,923                       | 1,989          | 48,299         | 53,952         |
| Long-term liabilities    | 21,454                     | 23,008         | 63,235                      | 61,938         | 84,689         | 84,946         |
| <b>Total liabilities</b> | <b>67,830</b>              | <b>74,971</b>  | <b>65,158</b>               | <b>63,927</b>  | <b>132,988</b> | <b>138,898</b> |

|                                                    | Governmental<br>Activities |                   | Business-type<br>Activities |                  | Total             |                   |
|----------------------------------------------------|----------------------------|-------------------|-----------------------------|------------------|-------------------|-------------------|
|                                                    | <u>2011</u>                | <u>2010</u>       | <u>2011</u>                 | <u>2010</u>      | <u>2011</u>       | <u>2010</u>       |
| Net assets:                                        |                            |                   |                             |                  |                   |                   |
| Invested in capital assets,<br>net of related debt | 114,977                    | 107,297           | 102,162                     | 107,044          | 217,139           | 214,341           |
| Restricted                                         | 90,708                     | 91,241            | -                           | -                | 90,708            | 91,241            |
| Unrestricted                                       | 68,977                     | 69,767            | (14,979)                    | (11,810)         | 53,998            | 57,957            |
| Total net assets                                   | <u>\$ 274,662</u>          | <u>\$ 268,305</u> | <u>\$ 87,183</u>            | <u>\$ 95,234</u> | <u>\$ 361,845</u> | <u>\$ 363,539</u> |

Current and restricted assets, comprised predominantly of cash and investments and receivables, decreased \$10.3 million from 2010. Cash and investments fell nearly \$12 million as a result of paying debt service, capital improvements and reductions in revenues collected. Taxes receivable increased \$775,000 as the final collections and distribution of the 2010 taxes were delayed until after the end of the year. Nearly \$32.5 million in 2011 property tax receivables are included in current assets but will not be collected until mid-2012 to finance the 2012/2013 expenditures. Revenue recognition for these receivables has been deferred (included in current liabilities) and not included in the County's net assets. The County holds investments of approximately \$4.5 million of airport funds; \$4 million of these funds have been placed as required collateral for bond payments due in 2016 and 2017 and discussed in more detail in the notes to the financial statements. These investments represent reimbursements from a Federal Aviation Administration (FAA) grant that is being set aside for repayment of Airport debt. Another \$20 million of governmental funds has been designated for debt reduction.

The most significant portion of St. Clair County's net assets is its investment in capital assets (e.g., land, buildings, equipment, and infrastructure) less any related debt used to acquire these capital assets that is still outstanding. The County uses these capital assets to provide services to its citizens or, for Airport assets, provide services to its customers; consequently, these assets are not available for future spending. Although St. Clair County's investments in its capital assets are net of related debt, it should be noted that the resources needed to repay this debt must generally be provided from future resources since the capital assets themselves cannot be used to liquidate these liabilities.

The governmental activities for 2011 included nearly \$15 million in capital asset additions; parks, \$4.9 million; road infrastructure, \$8.6 million; equipment, \$1.2 million; and land and buildings, \$7 million. Road infrastructure (including related land), net of accumulated depreciation continues to be the more significant part of the capital assets of the governmental funds at nearly \$78 million or 56% of the total. Major infrastructure assets that were acquired (purchased, constructed or donated) after June 30, 1980, or that received major renovations, restorations, or improvements after that date have been capitalized and reported in the government-wide financial statements. At December 31, 2011, the County maintained 238 miles of roads. Of this, 148 miles are considered oil and chip roads and another 22 miles are asphalt roads, both of which were acquired or constructed prior to 1980. In most cases these roads have had little improvements other than routine maintenance. Accordingly, these roads have not been capitalized. The County uses a threshold of \$100,000 per road mile for its capitalization policy.

The business-type activity capital assets are with MidAmerica St. Louis Airport operations. These assets, which account for 98% of Airport assets, have been financed with County, state, and federal contributions in addition to debt proceeds. The County continues to make improvements with the financial assistance of FAA and state grant funds when feasible as well as County contributions.

Long-term debt represents a major component of liabilities (64%) and, for the most part, is a direct result of financing capital asset and improvements and interest accretion on outstanding debt. In 2011, the County restructured its capital lease obligations with the Public Building Commission for both the governmental and airport activities to reduce debt service requirements

in the near term. Other current liabilities tend to fluctuate with operations and the timing of payments for both operations and construction projects.

At the end of the year, the County reported positive net assets for both the governmental and business-type activities. The assets of St. Clair County exceeded its liabilities at the close of the year by \$361,845,000 (net assets). Approximately 25% of net assets are restricted for specific use; \$90,708,000 are restricted for specific purposes of governmental activities. The investment in net capital assets less related debt was \$217,139,000 at the end of 2011. Unrestricted net assets were available for general use by the County to meet the County's ongoing general obligations to citizens and creditors.

Net assets of St. Clair County decreased by \$1.7 million during 2011. Governmental activities provided a positive change of \$6.4 million to lessen the effect of an \$8.1 million reduction from Airport activities. Key elements of the change are as follows:

### St. Clair County's Changes in Net Assets

(in thousands)

|                                                    | Governmental<br>Activities |            | Business-type<br>Activities |           | Total      |            |
|----------------------------------------------------|----------------------------|------------|-----------------------------|-----------|------------|------------|
|                                                    | 2011                       | 2010       | 2011                        | 2010      | 2011       | 2010       |
| <b>Revenues:</b>                                   |                            |            |                             |           |            |            |
| Program revenues:                                  |                            |            |                             |           |            |            |
| Charges for services                               | \$ 24,536                  | \$ 25,342  | \$ 3,704                    | \$ 3,166  | \$ 28,240  | \$ 28,508  |
| Operating grants & contributions                   | 17,465                     | 18,742     | -                           | 3,043     | 17,465     | 21,785     |
| Capital grants & contributions                     | 2,372                      | 3,430      | 655                         | 388       | 3,027      | 3,818      |
| General revenues:                                  |                            |            |                             |           |            |            |
| Property taxes                                     | 33,149                     | 33,601     | -                           | -         | 33,149     | 33,601     |
| Other taxes                                        | 15,573                     | 15,645     | -                           | -         | 15,573     | 15,645     |
| Investment earnings                                | 997                        | 1,924      | 140                         | 157       | 1,137      | 2,081      |
| Other                                              | 120                        | 30         | (17)                        | -         | 103        | 30         |
| Total revenues                                     | 94,212                     | 98,714     | 4,482                       | 6,754     | 98,694     | 105,468    |
| <b>Expenses:</b>                                   |                            |            |                             |           |            |            |
| General government                                 | 15,549                     | 21,451     | -                           | -         | 15,549     | 21,451     |
| Public safety                                      | 33,648                     | 33,139     | -                           | -         | 33,648     | 33,139     |
| Judicial                                           | 12,408                     | 11,697     | -                           | -         | 12,408     | 11,697     |
| Transportation                                     | 10,448                     | 10,805     | -                           | -         | 10,448     | 10,805     |
| Public health                                      | 11,922                     | 14,035     | -                           | -         | 11,922     | 14,035     |
| Interest - long-term debt                          | 646                        | 802        | -                           | -         | 646        | 802        |
| Airport operations                                 | -                          | -          | 15,767                      | 18,797    | 15,767     | 18,797     |
| Total expenses                                     | 84,621                     | 91,929     | 15,767                      | 18,797    | 100,388    | 110,726    |
| Increase (decrease) in net assets before transfers | 9,591                      | 6,785      | (11,285)                    | (12,043)  | (1,694)    | (5,258)    |
| Transfers                                          | (3,234)                    | (3,997)    | 3,234                       | 3,997     | -          | -          |
| Increase (decrease) in net assets                  | 6,357                      | 2,788      | (8,051)                     | (8,046)   | (1,694)    | (5,258)    |
| Net assets-beginning                               | 268,305                    | 265,517    | 95,234                      | 103,280   | 363,539    | 368,797    |
| Net assets-ending                                  | \$ 274,662                 | \$ 268,305 | \$ 87,183                   | \$ 95,234 | \$ 361,845 | \$ 363,539 |

#### Governmental Activities

Total revenues dropped by \$4.5 million from 2010. This net decrease is due largely to declines of nearly \$2.3 million in federal and state grant programs for energy renovations, public health, and transportation projects. Charges for services slipped by \$806,000 while investment earnings fell by \$927,000. The continued slide of interest rates and reduced investment balances during 2011 led to the decline.

Property taxes continue to account for approximately 35% of governmental revenues. The County decreased its tax rate slightly from .9168 to .9158 for taxes collected in 2011. This decrease with the decrease in assessed valuations resulted in lower property tax revenues of \$452,000. Other tax revenues had a net decrease of \$72,000.

Overall governmental expenses decreased approximately \$7,306,000. Employee benefits costs (retirement and medical) increased for all functional areas as well as a slight increase in payroll. The most substantial decrease was in General Government expenses. Offsetting increases in the employee payroll and benefits, the decrease of \$5.9 million was also attributable to decreases in demolitions, park grants, lease costs, and tort insurance. Transportation expenses decreased by \$356,000. These expenses tend to fluctuate with weather and scheduled projects. Public Health expenses declined \$2.1 million due to decreased demolition costs and certain vaccinations, food, and other in-kind grants. Public safety expenses showed an increase of more than \$509,000 while Judicial expenses increased \$711,000.

#### **Business-type Activities**

Built as a joint-use military/civilian facility with Scott Air Force Base, the operating deficits of the Airport have included a significant amount of fixed costs required to keep the runway open as part of the compliance with FAA grant assurances and the joint-use agreement with Scott Air Force Base. These costs include, but are not limited to, fire safety and security, insurance, and runway maintenance. The Airport posted an \$8.1 million reduction in net assets for 2011 of which \$5.8 was from depreciation. The airport was able to reduce certain operating costs, less was spent on marketing, and the master plan required by the FAA was completed in 2010 thereby reducing the operating deficit by \$3.5 million from the prior year.

Net fuel revenues were down \$42,000 in 2011 as well as actual gallons sold. The volatile oil prices continues to cripple most of the transportation industry, significantly reducing the gallons sold to both military and non-military users.

No operating grants were received in 2011. State and federal operating grants received in 2010 supported the airport master plan project and certain cargo inspection processes. Other contributions supported marketing efforts in 2010. The Air Force did contribute \$240,000 for use of the MidAmerica runway for five months during the closure of their runway in 2011. Capital grants for improvements were down \$75,000 from 2010 while the value of equipment received from the government surplus program generated \$342,500 of contributed capital.

Overall expenses were down more than \$3 million. Fuel purchases were down slightly, \$47,000, while other operating expenses (without regard to depreciation) declined by \$3.2 million. Financing costs increased by \$34,000. Depreciation of \$5.8 million accounted for 37% of Airport expenses.

Interest continues to be a major expense of the Airport. Interest expense was \$4,065,000 in 2011. Interest of \$864,000 was accrued as part of the accretion of the capital appreciation bonds and leases and \$2,587,000 was charged for the current interest bonds and other debt. Amortization of \$614,000 in other financing costs was also expensed in 2011.

The County continues to subsidize the Airport through operating transfers from other County funds. These transfers included cash of \$1,905,000 and costs of nearly \$1,329,000 paid on behalf of the Airport. These costs included personnel benefit costs of \$309,000, insurance of \$480,000, and debt service of \$540,000.

#### **Financial Analysis of the County's Funds**

St. Clair County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, the unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of 2011, St. Clair County's governmental funds reported combined ending fund balances of approximately \$157 million, a decrease of \$3 million from 2010 after a transfer of nearly \$3.2 million to the Airport. Approximately \$20 million (13%) constitutes an unassigned fund balance which is available for spending at the government's discretion. The remainder of the fund balance is non-spendable, restricted, committed, or assigned; not available for new spending because it has already been committed to pay debt service, insurance costs and claims, or other restrictive purposes as designated by statute or management.

The General Fund is the chief operating fund of St. Clair County. At the end of the current fiscal year, an unassigned fund balance of the General Fund was \$20 million, while the total fund balance was \$50 million. Certain prepaid expenses and inventory account for \$1.5 million of non-spendable fund balances while \$3.4 million is restricted for tort liability as required by state statute. The County has committed \$8 million to fund certain County construction projects in 2012 and another \$17 million for working cash that approximates six months operating expenses.

There was a \$644,000 decrease in the fund balance of the General Fund. Revenues declined by more than \$3 million and expenditures were reduced by approximately \$94,000; the General Fund made \$781,000 fewer transfers to other funds in 2011. Property taxes fell by \$216,000, while state income, personal property tax replacement, and sales tax fell by \$727,000. Revenues for licenses and fees went down \$1.5 million. Revenues from federal and state agencies increased by \$346,000. Investment earnings were dropped \$1 million.

The Transportation Fund had a fund balance of \$30 million at the end of 2011. This was down \$3.5 million from 2010. Revenues and expenditures fluctuate from year to year due to construction projects and participation by federal, state, and other local units. Revenues rose more than \$232,000; motor fuel tax is down \$182,000 while local contributions for projects was up \$415,000. Expenditures were up \$3.7 million. Transfers of \$1,738,000 were made to the debt service fund during the year to fund principal and interest payments on the outstanding 2005 highway construction bonds.

The Lease Payable fund balance was lower by \$232,000. Little change in revenues as property taxes decreased \$28,000 while other revenues increased \$14,000. Taxes are levied to fund capital lease payment requirements, operations, and maintenance on certain County owned property. Expenditures and transfers increased \$99,000.

The Debt Service Fund had little activity in 2011. Revenues, consisting primarily of investment earnings, were up by \$32,000. Debt service payments changed by \$7,000. Debt service payments are offset by the transfer-in from the Transportation for the Highway Revenue bonds.

**Proprietary funds.** The County's proprietary funds consist of both enterprise and internal service funds. St. Clair County's enterprise fund activity is the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances have already been addressed in the discussion of the County's business-type activities.

The internal service activities are comprised of employee medical and unemployment insurance activities. The net result from these activities was a net loss of \$325,000 compared to a loss of \$2,528,000 in 2010. Premiums charged were increased by nearly \$1 million from 2010 while insurance premiums, claims and administrative costs down \$1,210,000.

## General Fund Budgetary Highlights

The County uses the cash basis of accounting for budgeting purposes. This differs from the basis of accounting used in the funds' statements whereby uncollected revenues and unpaid expenses are not recognized in budget to actual reporting.

Actual revenues were lower than anticipated revenues by \$9.2 million. Property taxes were lower than budgeted by \$4.7. Investment earnings were \$705,000 less than expected. General licenses, fines and fees, revenues from other agencies and miscellaneous revenues were \$4.9 less. State income, personal property replacement, and sales taxes were more than expected by \$1.1 million.

As in prior years, the most significant variance in the General Fund is in general government expenditures. This difference of \$21 million relates predominantly in the Capital Replacement (\$15,956,000) and Tort (\$3,562,000) areas. The County budgeted the Capital Replacement Fund to fund possible Airport and jail expansions from fund balances. Self-insurance budgets anticipate possible risk exposures. Other general fund variances were minimal.

## Capital Asset and Debt Administration

**Capital assets.** The County's investment in capital assets for its governmental and business-type activities at the end of 2011 was \$284,487,000, net of accumulated depreciation. This investment included land, buildings and improvements, machinery and equipment, office equipment, roads, and bridges. It also includes the infrastructure of the Airport consisting of airfields, ramps, terminal, utility systems, roads and parking, service, and tenant facilities.

### St. Clair County's Capital Assets

Net of Accumulated Depreciation  
(in thousands)

|                                | Governmental<br>Activities |            | Business-type<br>Activities |            | Total      |            |
|--------------------------------|----------------------------|------------|-----------------------------|------------|------------|------------|
|                                | 2011                       | 2010       | 2011                        | 2010       | 2011       | 2010       |
| Land and improvements          | \$ 15,579                  | \$ 10,508  | \$ 43,418                   | \$ 43,484  | \$ 58,997  | \$ 53,992  |
| Buildings & support facilities | 32,639                     | 30,641     | 25,362                      | 24,152     | 58,001     | 54,793     |
| Construction in progress       | 2,298                      | 7,020      | 580                         | 2,588      | 2,878      | 9,608      |
| Machinery and equipment        | 14,582                     | 15,931     | 7,713                       | 7,095      | 22,295     | 23,026     |
| Projects in progress           | 110                        | 86         | -                           | -          | 110        | 86         |
| Infrastructure-highway         | 68,262                     | 61,658     | -                           | -          | 68,262     | 61,658     |
| Infrastructure-airport         | -                          | -          | 72,699                      | 76,326     | 72,699     | 76,326     |
| Infrastructure in progress     | 4,245                      | 5,318      | -                           | -          | 4,245      | 5,318      |
| Total                          | \$ 137,715                 | \$ 131,162 | \$ 149,772                  | \$ 153,645 | \$ 287,487 | \$ 284,807 |

In 2011, the County completed several projects that had been included in the plan to repair and upgrade many of the aging facilities and to comply with requirements specified by the Department of Justice under the ADA regulations. Energy improvements to several County buildings totaling nearly \$2.4 million were funded predominately by a federal energy grant. Other improvements included a guardhouse, courtroom renovations and jail improvements. Additional green space was also acquired totaling \$5 million as part of the park expansion program funded from dedicated sales tax revenues from the Metro Parks program. Construction in progress at the end of 2011 was \$2.3 million and included ADA projects and jail improvements.

With the changes in the County, the Highway Department is constantly improving the road system. Major road improvements continued in 2011. Projects underway at the

end of the year were \$4.2 million while the County completed \$6.6 million in road improvements.

The Airport continued to make investments in equipment and facility improvements during 2011. Upgrades to the runway lighting and fire suppression systems were completed as well as the \$2.6 million tenant facility and equipment substantially completed in 2010. Other equipment totaling nearly \$500,000 was acquired for the most part through the government surplus program. Construction in progress totaling \$580,000 at the end of 2011 included an expansion of a ramp, funded predominantly by FAA funds, and a refrigerated cargo facility. Depreciation expense for 2011 was \$5.8 million.

Additional information on St. Clair County's capital assets can be found in the Notes to the Financial Statements of this report.

**Long-term debt.** St. Clair County's long-term debt was reduced by \$2,434,000 from 2010. At the end of the year, St. Clair County had outstanding long-term debt in the amount of \$87,446,000. Of the total, 74% of the debt was from the Airport activities.

### St. Clair County's Long-term Obligations

(in thousands)

|                                   | Governmental<br>Activities |                  | Business-type<br>Activities |                  | Total            |                  |
|-----------------------------------|----------------------------|------------------|-----------------------------|------------------|------------------|------------------|
|                                   | 2011                       | 2010             | 2011                        | 2010             | 2011             | 2010             |
| Capital lease obligations         | \$ 10,082                  | \$ 12,515        | \$ 12,388                   | \$ 11,690        | \$ 22,470        | \$ 24,205        |
| Revenue bonds                     | 11,123                     | 12,448           | -                           | -                | 11,123           | 12,448           |
| Certificates of participation     | -                          | -                | 350                         | 685              | 350              | 685              |
| General obligation bonds          | -                          | -                | 45,342                      | 44,562           | 45,342           | 44,562           |
| Due to Public Building Commission | -                          | -                | 6,330                       | 5,876            | 6,330            | 5,876            |
| Rent credits                      | 359                        | 563              | -                           | -                | 359              | 563              |
| Insurance claims                  | 1,472                      | 1,541            | -                           | -                | 1,472            | 1,541            |
| <b>Total</b>                      | <b>\$ 23,036</b>           | <b>\$ 27,067</b> | <b>\$ 64,410</b>            | <b>\$ 62,813</b> | <b>\$ 87,446</b> | <b>\$ 89,880</b> |

#### Governmental Activities

Long-term obligations for governmental activities decreased by \$4,031,000, stemming in large part to the increased principal payments. The estimated long-term insurance claims decreased by \$69,000. Rent credits continue to be amortized through 2013. The Lease Payable fund is servicing capital lease obligation debt for County office buildings, animal control facilities, and public safety facilities. Principal reductions of \$2,595,000 were offset by interest accretion and amortization of \$162,000. Highway funds were used to make principal payments of \$1,295,000 on Highway revenue bonds reducing the recorded debt by \$1,325,051 after amortization charges. Changes are discussed in more detail in the notes to the financial statements.

#### Business-type Activities

The majority (74%) of the debt of the County relates to the Airport activities. The Airport made principal payments of \$335,000 on its certificates of participation. Accretion of interest on the general obligation capital appreciation bonds was \$166,000 with net amortization costs of \$614,000. Certain capital lease obligations were reduced by \$540,000 (funded by the Lease Payable Fund) but were offset by interest accretion of \$698,000. In December of 2011, the County refinanced certain airport capital lease obligations to reduce the future debt service

requirements in the near term and to take advantage of lower interest rates being offered. Cost associated with the refinancing led to a net increase of \$698,000 in capital lease obligations. The Public Building Commission advanced the Airport funds in the amount of \$454,000 in 2011.

Additional information on St. Clair County's long-term debt can be found in the Notes to the Financial Statements of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

- Reductions in the assessed valuations are occurring as the economy continues to slow.
- Growth at Scott Air Force Base has increased the need for changes in government facilities and infrastructure.
- Investment earnings are not likely to increase in the near future.
- Retirement rates for the Illinois Municipal Retirement Fund will increase again in 2012.
- Public safety salaries and benefit costs continue to rise significantly.
- Tort insurance rates have stabilized however medical costs continue to rise and the effect of the federal healthcare plan is still unclear.
- State of Illinois budget deficits are affecting state funding.
- The airline industry continues to be slow for both passenger and cargo activity.

These factors were considered in preparing St. Clair County's budget for 2012.

The unreserved fund balance of the County has been sufficient to weather the economic downturn of the past several years. With little improvement in the economy, management anticipates that the County will be able to maintain most services for the near term while maintaining the current property tax rates. However, it is anticipated that the County will need to make budgetary cuts again and that general fund balances will continue to help finance Airport operations in the near future.

#### **Requests for Information**

This financial report is designed to provide a general overview of St. Clair County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to St. Clair County Auditor's Office, 10 Public Square, Belleville, Illinois 62220.

## **BASIC FINANCIAL STATEMENTS**

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Net Assets**  
**December 31, 2011**

|                                        | Governmental<br>Activities | Business-type<br>Activities | Total              |
|----------------------------------------|----------------------------|-----------------------------|--------------------|
| <b>ASSETS</b>                          |                            |                             |                    |
| Current assets                         |                            |                             |                    |
| Cash                                   | \$ 5,570,450               | \$ 521,116                  | \$ 6,091,566       |
| Equity in cash and investment pool     | 147,223,878                | 199,887                     | 147,423,765        |
| Funds held in trust                    | -                          | 38,189                      | 38,189             |
| Accounts receivable                    | 11,956,448                 | 256,692                     | 12,213,140         |
| Taxes receivable (net)                 | 34,401,058                 | -                           | 34,401,058         |
| Interest receivable                    | 156,360                    | 3,237                       | 159,597            |
| Internal balances                      | 3,343,358                  | (3,343,358)                 | -                  |
| Inventory                              | 410,142                    | 486,643                     | 896,785            |
| Prepaid expenditures                   | 1,482,822                  | -                           | 1,482,822          |
| Total current assets                   | <u>204,544,516</u>         | <u>(1,837,594)</u>          | <u>202,706,922</u> |
| Restricted assets                      |                            |                             |                    |
| Equity in cash and investment pool     | -                          | 248,687                     | 248,687            |
| Funds held in trust                    | -                          | 4,063,127                   | 4,063,127          |
| Interest receivable                    | -                          | 32,496                      | 32,496             |
| Deposits                               | -                          | 61,553                      | 61,553             |
| Total restricted assets                | <u>-</u>                   | <u>4,405,863</u>            | <u>4,405,863</u>   |
| Noncurrent assets                      |                            |                             |                    |
| Advances to Public Building Commission | 232,654                    | -                           | 232,654            |
| Fixed assets                           | 137,714,823                | 149,772,393                 | 287,487,216        |
| Total noncurrent assets                | <u>137,947,477</u>         | <u>149,772,393</u>          | <u>287,719,870</u> |
| Total assets                           | <u>342,491,993</u>         | <u>152,340,662</u>          | <u>494,832,655</u> |

See notes to the financial statements.

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Net Assets**  
**(continued)**  
**December 31, 2011**

|                                           | Governmental<br>Activities | Business-type<br>Activities | Total                 |
|-------------------------------------------|----------------------------|-----------------------------|-----------------------|
| <b>LIABILITIES</b>                        |                            |                             |                       |
| Current liabilities                       |                            |                             |                       |
| Accounts payable                          | \$ 2,149,747               | \$ 445,996                  | \$ 2,595,743          |
| Accrued salaries                          | 1,584,375                  | 37,290                      | 1,621,665             |
| Accrued payroll related costs             | 3,554,112                  | 84,984                      | 3,639,096             |
| Accrued interest                          | 278,312                    | 677,698                     | 956,010               |
| Funds held in escrow                      | 891,986                    | 41,744                      | 933,730               |
| Insurance claims                          | 2,498,847                  | -                           | 2,498,847             |
| Deferred income, taxes and related fees   | 33,836,892                 | -                           | 33,836,892            |
| Revenue bonds-current                     | 1,360,000                  | -                           | 1,360,000             |
| Certificates of participation - current   | -                          | 350,000                     | 350,000               |
| Obligations under capital lease - current | -                          | 285,000                     | 285,000               |
| Rent credits - current                    | 221,500                    | -                           | 221,500               |
| Total current liabilities                 | <u>46,375,771</u>          | <u>1,922,712</u>            | <u>48,298,483</u>     |
| Noncurrent liabilities                    |                            |                             |                       |
| Due to Public Building Commission         | -                          | 6,330,442                   | 6,330,442             |
| General obligation bonds payable          | -                          | 45,341,862                  | 45,341,862            |
| Revenue bonds                             | 9,763,170                  | -                           | 9,763,170             |
| Obligations under capital lease           | 10,081,403                 | 11,562,558                  | 21,643,961            |
| Rent credits                              | 137,878                    | -                           | 137,878               |
| Insurance claims                          | 1,471,951                  | -                           | 1,471,951             |
| Total noncurrent liabilities              | <u>21,454,402</u>          | <u>63,234,862</u>           | <u>84,689,264</u>     |
| Total liabilities                         | <u>67,830,173</u>          | <u>65,157,574</u>           | <u>132,987,747</u>    |
| <b>NET ASSETS</b>                         |                            |                             |                       |
| Net assets invested in capital assets -   |                            |                             |                       |
| net of related debt                       | 114,976,772                | 102,161,775                 | 217,138,547           |
| Restricted net assets                     | 90,708,155                 | -                           | 90,708,155            |
| Unrestricted net assets                   | 68,976,893                 | (14,978,687)                | 53,998,206            |
| Total net assets                          | <u>\$ 274,661,820</u>      | <u>\$ 87,183,088</u>        | <u>\$ 361,844,908</u> |

See notes to the financial statements.

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Activities**  
**For the year ended December 31, 2011**

| Function/Programs                    | Expenses             | Program Revenues               |                                    |                                  | Net (Expense) Revenue and Changes in Net Assets |                          |                       |
|--------------------------------------|----------------------|--------------------------------|------------------------------------|----------------------------------|-------------------------------------------------|--------------------------|-----------------------|
|                                      |                      | Charges for Goods and Services | Operating Grants and Contributions | Capital Grants and Contributions | Governmental Activities                         | Business-type Activities | Total                 |
| Governmental activities              |                      |                                |                                    |                                  |                                                 |                          |                       |
| General government                   | \$ 15,549,031        | \$ 6,875,782                   | \$ 2,497,509                       | \$ 494,733                       | \$ (5,681,007)                                  | \$ -                     | \$ (5,681,007)        |
| Public safety                        | 33,648,481           | 7,289,992                      | 2,484,351                          | 93,575                           | (23,780,563)                                    | -                        | (23,780,563)          |
| Judicial                             | 12,407,822           | 7,901,149                      | 1,104,483                          | -                                | (3,402,190)                                     | -                        | (3,402,190)           |
| Transportation                       | 10,448,670           | 611,223                        | 4,873,567                          | 1,783,906                        | (3,179,974)                                     | -                        | (3,179,974)           |
| Public health                        | 11,922,429           | 1,857,529                      | 6,504,947                          | -                                | (3,559,953)                                     | -                        | (3,559,953)           |
| Unallocated interest                 | 645,726              | -                              | -                                  | -                                | (645,726)                                       | -                        | (645,726)             |
| Total governmental activities        | 84,622,159           | 24,535,675                     | 17,464,857                         | 2,372,214                        | (40,249,413)                                    | -                        | (40,249,413)          |
| Business-type activities             |                      |                                |                                    |                                  |                                                 |                          |                       |
| Airport                              | 15,767,407           | 3,704,282                      | -                                  | 655,214                          | -                                               | (11,407,911)             | (11,407,911)          |
| Total                                | <u>\$100,389,566</u> | <u>\$28,239,957</u>            | <u>\$17,464,857</u>                | <u>\$3,027,428</u>               | <u>(40,249,413)</u>                             | <u>(11,407,911)</u>      | <u>(51,657,324)</u>   |
| General revenues                     |                      |                                |                                    |                                  |                                                 |                          |                       |
| Taxes                                |                      |                                |                                    |                                  |                                                 |                          |                       |
| Property taxes                       |                      |                                |                                    |                                  | 33,149,389                                      | -                        | 33,149,389            |
| Sales taxes                          |                      |                                |                                    |                                  | 8,803,182                                       | -                        | 8,803,182             |
| Personal property replacement tax    |                      |                                |                                    |                                  | 2,381,245                                       | -                        | 2,381,245             |
| State income tax                     |                      |                                |                                    |                                  | 4,285,619                                       | -                        | 4,285,619             |
| Hotel/motel tax                      |                      |                                |                                    |                                  | 13,736                                          | -                        | 13,736                |
| Pari-mutual tax                      |                      |                                |                                    |                                  | 89,210                                          | -                        | 89,210                |
| Unrestricted investment earnings     |                      |                                |                                    |                                  | 997,396                                         | 140,313                  | 1,137,709             |
| Miscellaneous                        |                      |                                |                                    |                                  | 118,853                                         | -                        | 118,853               |
| Gain (loss) on disposal of assets    |                      |                                |                                    |                                  | 984                                             | (17,489)                 | (16,505)              |
| Transfers                            |                      |                                |                                    |                                  | (3,234,012)                                     | 3,234,012                | -                     |
| Total general revenues and transfers |                      |                                |                                    |                                  | 46,605,602                                      | 3,356,836                | 49,962,438            |
| Change in net assets                 |                      |                                |                                    |                                  | 6,356,189                                       | (8,051,075)              | (1,694,886)           |
| Net assets - beginning               |                      |                                |                                    |                                  | 268,305,631                                     | 95,234,163               | 363,539,794           |
| Net assets - ending                  |                      |                                |                                    |                                  | <u>\$ 274,661,820</u>                           | <u>\$ 87,183,088</u>     | <u>\$ 361,844,908</u> |

See notes to the financial statements.

**ST. CLAIR COUNTY, ILLINOIS**  
**Balance Sheet**  
**Governmental Funds**  
**December 31, 2011**

|                                          | General              | Transportation<br>Fund | Lease Payable<br>Fund | Debt Service<br>Fund | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|------------------------------------------|----------------------|------------------------|-----------------------|----------------------|--------------------------------|--------------------------------|
| <b>ASSETS</b>                            |                      |                        |                       |                      |                                |                                |
| Cash                                     | \$ 2,928,054         | \$ 297,680             | \$ 546,916            | \$ -                 | \$ 1,797,775                   | \$ 5,570,425                   |
| Equity in cash<br>and investment pool    | 42,208,033           | 29,223,529             | 7,321,300             | 22,513,437           | 41,919,355                     | 143,185,654                    |
| Accounts receivable                      | 3,106,696            | 309,436                | 1,853                 | -                    | 4,916,873                      | 8,334,858                      |
| Taxes receivable                         | 8,317,794            | 5,088,566              | 9,420,132             | -                    | 11,574,566                     | 34,401,058                     |
| Interest receivable                      | 48,253               | 32,097                 | 8,668                 | 21,233               | 40,693                         | 150,944                        |
| Internal balances                        | 4,765,388            | 117,105                | -                     | -                    | 283,779                        | 5,166,272                      |
| Inventory                                | 189,144              | 184,907                | -                     | -                    | 36,091                         | 410,142                        |
| Prepaid expenditures                     | 1,298,509            | -                      | 164,250               | -                    | 20,063                         | 1,482,822                      |
| Advance to Public Building<br>Commission | -                    | -                      | 232,654               | -                    | -                              | 232,654                        |
|                                          | <u>\$ 62,861,871</u> | <u>\$ 35,253,320</u>   | <u>\$ 17,695,773</u>  | <u>\$ 22,534,670</u> | <u>\$ 60,589,195</u>           | <u>\$ 198,934,829</u>          |
| <b>LIABILITIES AND FUND BALANCE</b>      |                      |                        |                       |                      |                                |                                |
| <b>Liabilities</b>                       |                      |                        |                       |                      |                                |                                |
| Accounts payable                         | \$ 744,817           | \$ 598,369             | \$ -                  | \$ -                 | \$ 787,827                     | \$ 2,131,013                   |
| Accrued salaries                         | 1,071,385            | 110,200                | -                     | -                    | 396,115                        | 1,577,700                      |
| Accrued payroll related costs            | -                    | -                      | -                     | -                    | 363,456                        | 363,456                        |
| Internal balances                        | 344,606              | -                      | -                     | -                    | 1,483,999                      | 1,828,605                      |
| Funds held in escrow                     | 891,986              | -                      | -                     | -                    | -                              | 891,986                        |
| Other liabilities                        | 1,391,079            | -                      | -                     | -                    | -                              | 1,391,079                      |
| Deferred income                          | 8,189,612            | 4,815,897              | 8,918,329             | -                    | 11,791,990                     | 33,715,828                     |
| Total liabilities                        | <u>12,633,485</u>    | <u>5,524,466</u>       | <u>8,918,329</u>      | <u>-</u>             | <u>14,823,387</u>              | <u>41,899,667</u>              |
| <b>Fund balances</b>                     |                      |                        |                       |                      |                                |                                |
| Nonspendable                             | 1,487,653            | 184,907                | -                     | -                    | 36,091                         | 1,708,651                      |
| Restricted                               | 3,438,015            | 29,543,947             | 8,777,444             | 5,064,721            | 45,686,225                     | 92,510,352                     |
| Committed                                | 25,434,640           | -                      | -                     | 2,983,650            | -                              | 28,418,290                     |
| Assigned                                 | -                    | -                      | -                     | 14,486,299           | -                              | 14,486,299                     |
| Unassigned                               | 19,868,078           | -                      | -                     | -                    | 43,492                         | 19,911,570                     |
| Total fund balances                      | <u>50,228,386</u>    | <u>29,728,854</u>      | <u>8,777,444</u>      | <u>22,534,670</u>    | <u>45,765,808</u>              | <u>157,035,162</u>             |
| Total liabilities and<br>fund balances   | <u>\$ 62,861,871</u> | <u>\$ 35,253,320</u>   | <u>\$ 17,695,773</u>  | <u>\$ 22,534,670</u> | <u>\$ 60,589,195</u>           | <u>\$ 198,934,829</u>          |

See notes to the financial statements.

**ST. CLAIR COUNTY, ILLINOIS**  
**Reconciliation of Balance Sheet of Governmental Funds to**  
**the Statement of Net Assets**  
**December 31, 2011**

Total fund balances for governmental funds \$ 157,035,162

Total net assets reported for governmental activities in the statement of net assets is different because:

Receivables and funds held in trust applicable to the County's governmental activities that do not provide current financial resources are not reported as receivables in the funds.

3,350,265

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

|                                                          |    |                  |
|----------------------------------------------------------|----|------------------|
| Land and buildings, net of accumulated depreciation      | \$ | 42,947,560       |
| Machinery and equipment, net of accumulated depreciation |    | 14,581,861       |
| Infrastructure, net of accumulated depreciation          |    | 77,778,204       |
| Construction and projects in process                     |    | <u>2,407,198</u> |

Total capital assets

137,714,823

Internal service funds are used by the County to account for the financing of employee medical benefits and unemployment benefits provided to the other County departments or agencies, generally on a cost reimbursement basis. The assets and liabilities of the internal services funds are included in governmental activities in the statement of net assets. Internal service funds net assets are:

3,003,292

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities, both current and long-term, are reported in the statement of net assets.

Balances at December 31, 2011 are:

|                          |    |                     |
|--------------------------|----|---------------------|
| Rent credits             | \$ | (359,378)           |
| Insurance claims         |    | (1,471,951)         |
| Compensated absences     |    | (3,127,508)         |
| Accrued interest on debt |    | (278,312)           |
| Capital leases           |    | (10,081,403)        |
| Bonds payable            |    | <u>(11,123,170)</u> |

Total long-term liabilities

(26,441,722)

Total net assets of governmental activities

\$ 274,661,820

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the year ended December 31, 2011**

|                                                 | General              | Transportation<br>Fund | Lease Payable<br>Fund | Debt Service<br>Fund | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|-------------------------------------------------|----------------------|------------------------|-----------------------|----------------------|--------------------------------|--------------------------------|
| <b>REVENUES</b>                                 |                      |                        |                       |                      |                                |                                |
| Property taxes                                  | \$ 8,114,365         | \$ 4,899,074           | \$ 9,011,937          | \$ -                 | \$ 11,124,013                  | \$ 33,149,389                  |
| Revenue from federal/state agencies             | 1,404,545            | -                      | -                     | -                    | 9,481,109                      | 10,885,654                     |
| Earnings on investments                         | 307,889              | 203,267                | 55,205                | 139,558              | 263,715                        | 969,634                        |
| Licenses, permits, fines, fees<br>and services  | 12,408,960           | 53,842                 | -                     | -                    | 8,111,907                      | 20,574,709                     |
| State income tax                                | 3,995,366            | -                      | -                     | -                    | -                              | 3,995,366                      |
| Personal property replacement tax               | 2,381,245            | -                      | -                     | -                    | -                              | 2,381,245                      |
| Revenue from local agencies                     | 340,027              | 840,031                | 26,113                | -                    | 2,455,165                      | 3,661,336                      |
| Sales tax                                       | 8,687,490            | -                      | -                     | -                    | -                              | 8,687,490                      |
| Motor fuel tax                                  | -                    | 4,873,567              | -                     | -                    | -                              | 4,873,567                      |
| Hotel/motel tax                                 | -                    | -                      | -                     | -                    | 13,736                         | 13,736                         |
| Pari-mutual tax                                 | 89,210               | -                      | -                     | -                    | -                              | 89,210                         |
| Miscellaneous revenues                          | 119,112              | 4,391                  | -                     | -                    | 252                            | 123,755                        |
|                                                 | <u>37,848,209</u>    | <u>10,874,172</u>      | <u>9,093,255</u>      | <u>139,558</u>       | <u>31,449,897</u>              | <u>89,405,091</u>              |
| <b>EXPENDITURES</b>                             |                      |                        |                       |                      |                                |                                |
| Current                                         |                      |                        |                       |                      |                                |                                |
| General government                              | 16,428,029           | -                      | 4,182,541             | -                    | 7,586,480                      | 28,197,050                     |
| Public safety                                   | 13,014,423           | -                      | -                     | -                    | 8,999,783                      | 22,014,206                     |
| Judicial                                        | 5,016,509            | -                      | -                     | -                    | 2,183,395                      | 7,199,904                      |
| Transportation                                  | -                    | 5,691,341              | -                     | -                    | -                              | 5,691,341                      |
| Public health                                   | 71,262               | -                      | -                     | -                    | 9,263,338                      | 9,334,600                      |
| Capital outlay                                  |                      |                        |                       |                      |                                |                                |
| General government                              | 620,562              | -                      | 1,425,776             | -                    | 1,938,963                      | 3,985,301                      |
| Public safety                                   | 429,934              | -                      | 105,582               | -                    | 212,379                        | 747,895                        |
| Judicial                                        | -                    | -                      | -                     | -                    | 28,946                         | 28,946                         |
| Transportation                                  | -                    | 6,959,698              | -                     | -                    | -                              | 6,959,698                      |
| Public health                                   | -                    | -                      | -                     | -                    | 42,835                         | 42,835                         |
| Debt service                                    |                      |                        |                       |                      |                                |                                |
| General government                              | -                    | -                      | 3,070,863             | -                    | -                              | 3,070,863                      |
| Public safety                                   | -                    | -                      | -                     | -                    | 74,800                         | 74,800                         |
| Transportation                                  | -                    | -                      | -                     | 1,863,125            | -                              | 1,863,125                      |
|                                                 | <u>35,580,719</u>    | <u>12,651,039</u>      | <u>8,784,762</u>      | <u>1,863,125</u>     | <u>30,330,919</u>              | <u>89,210,564</u>              |
| Excess of revenues over (under)<br>expenditures | <u>2,267,490</u>     | <u>(1,776,867)</u>     | <u>308,493</u>        | <u>(1,723,567)</u>   | <u>1,118,978</u>               | <u>194,527</u>                 |
| Other financing sources (uses):                 |                      |                        |                       |                      |                                |                                |
| Operating transfers-in                          | 141,260              | -                      | -                     | 1,737,771            | 617,769                        | 2,496,800                      |
| Operating transfers-out                         | (3,052,915)          | (1,737,771)            | (540,000)             | -                    | (400,126)                      | (5,730,812)                    |
| Total other financing sources (uses)            | <u>(2,911,655)</u>   | <u>(1,737,771)</u>     | <u>(540,000)</u>      | <u>1,737,771</u>     | <u>217,643</u>                 | <u>(3,234,012)</u>             |
| Net changes in fund balances                    | (644,165)            | (3,514,638)            | (231,507)             | 14,204               | 1,336,621                      | (3,039,485)                    |
| Beginning fund balances                         | 50,872,551           | 33,243,492             | 9,008,951             | 22,520,466           | 44,429,187                     | 160,074,647                    |
| Ending fund balances                            | <u>\$ 50,228,386</u> | <u>\$ 29,728,854</u>   | <u>\$ 8,777,444</u>   | <u>\$ 22,534,670</u> | <u>\$ 45,765,808</u>           | <u>\$ 157,035,162</u>          |

**ST. CLAIR COUNTY, ILLINOIS**  
**Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**of Governmental Funds to the Statement of Activities**  
**For the year ended December 31, 2011**

Net change in fund balances - total governmental funds \$ (3,039,485)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures and proceeds from disposals as miscellaneous revenue. However, in the statement of activities the cost of those assets, which meet capitalization requirements, is allocated over their estimated useful lives and reported as depreciation expense and gains and losses are reported on disposals.

|                                            |                    |             |
|--------------------------------------------|--------------------|-------------|
| Capital outlay expenditures capitalized    |                    |             |
| Land, buildings, and equipment             | \$ 5,329,129       |             |
| Infrastructure                             | <u>8,644,587</u>   | 13,973,716  |
| Depreciation expense in the current period |                    |             |
| Land, buildings, and equipment             | \$ (4,426,829)     |             |
| Infrastructure                             | <u>(2,982,116)</u> | (7,408,945) |
| Net effect of disposal transactions        |                    | (11,760)    |

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

|                               |           |
|-------------------------------|-----------|
| Change in accounts receivable | (644,856) |
|-------------------------------|-----------|

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. This amount is the net effect of these differences in the treatment of long-term debt and related items.

|                                                 |                |           |
|-------------------------------------------------|----------------|-----------|
| Principal payments on capital lease obligations | \$ 2,595,000   |           |
| Amortization of bond costs and premiums         | 30,051         |           |
| Accreted interest on capital lease obligations  | (130,440)      |           |
| Amortization of capital lease costs             | (31,403)       |           |
| Principal payments on bonds                     | 1,295,000      |           |
| Change in accrued interest                      | 61,593         |           |
| Amortization of rent credits                    | <u>204,010</u> | 4,023,811 |

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

|                                      |        |
|--------------------------------------|--------|
| Change in long-term insurance claims | 68,549 |
| Change in compensated absences       | 3,019  |

|                                                                                                                                                                       |           |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|
| Net change in inventories reported under the purchase method for the fund statements have been recognized under the consumption method for government-wide reporting. | (284,189) |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|

|                                                                                                                                                                                                                   |                  |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|
| Internal service funds are used by management to charge the costs of certain insurance activities to individual funds. The net revenue of certain internal service funds is reported with governmental activities | <u>(323,671)</u> |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------|

|                                                  |                     |
|--------------------------------------------------|---------------------|
| Changes in net assets of governmental activities | <u>\$ 6,356,189</u> |
|--------------------------------------------------|---------------------|

See Note 9 for further explanation of reclassifications and adjustments.

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Fund Net Assets**  
**Proprietary Funds**  
**December 31, 2011**

|                                           | Business-type<br>Activities                        | Governmental<br>Activities   |
|-------------------------------------------|----------------------------------------------------|------------------------------|
|                                           | Enterprise Fund<br>MidAmerica<br>St. Louis Airport | Internal<br>Service<br>Funds |
| <b>ASSETS</b>                             |                                                    |                              |
| Current assets                            |                                                    |                              |
| Cash                                      | \$ 521,116                                         | \$ 25                        |
| Equity in cash and investment pool        | 199,887                                            | 4,038,224                    |
| Funds held in trust                       | 38,189                                             | -                            |
| Accounts receivable                       | 256,692                                            | 271,325                      |
| Interest receivable                       | 3,237                                              | 5,416                        |
| Internal balances                         | (3,343,358)                                        | 1,151                        |
| Inventory                                 | 486,643                                            | -                            |
| Total current assets                      | <u>(1,837,594)</u>                                 | <u>4,316,141</u>             |
| Restricted assets                         |                                                    |                              |
| Equity in investment pool                 | 248,687                                            | -                            |
| Funds held in trust                       | 4,063,127                                          | -                            |
| Interest receivable                       | 32,496                                             | -                            |
| Deposits                                  | 61,553                                             | -                            |
| Total restricted assets                   | <u>4,405,863</u>                                   | <u>-</u>                     |
| Noncurrent assets                         |                                                    |                              |
| Capital assets                            | 149,772,393                                        | -                            |
| Total assets                              | <u>152,340,662</u>                                 | <u>4,316,141</u>             |
| <b>LIABILITIES</b>                        |                                                    |                              |
| Current liabilities                       |                                                    |                              |
| Accounts payable                          | 445,996                                            | 18,734                       |
| Accrued salaries                          | 37,290                                             | 6,675                        |
| Accrued payroll related costs             | 84,984                                             | 63,148                       |
| Accrued interest                          | 677,698                                            | -                            |
| Other liabilities                         | -                                                  | 1,107,768                    |
| Deferred income                           | -                                                  | 121,064                      |
| Funds held in escrow                      | 41,744                                             | -                            |
| Certificates of participation - current   | 350,000                                            | -                            |
| Obligations under capital lease - current | 285,000                                            | -                            |
| Total current liabilities                 | <u>1,922,712</u>                                   | <u>1,317,389</u>             |

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Fund Net Assets**  
**Proprietary Funds**  
**(continued)**  
**December 31, 2011**

|                                                                                                               | Business-type<br>Activities                        | Governmental<br>Activities   |
|---------------------------------------------------------------------------------------------------------------|----------------------------------------------------|------------------------------|
|                                                                                                               | Enterprise Fund<br>MidAmerica<br>St. Louis Airport | Internal<br>Service<br>Funds |
| Noncurrent liabilities                                                                                        |                                                    |                              |
| Due to Public Building Commission                                                                             | \$ 6,330,442                                       | \$ -                         |
| General obligation bonds payable                                                                              | 45,341,862                                         | -                            |
| Obligations under capital lease                                                                               | 11,562,558                                         | -                            |
| Total noncurrent liabilities                                                                                  | 63,234,862                                         | -                            |
| Total liabilities                                                                                             | 65,157,574                                         | 1,317,389                    |
| <b>NET ASSETS</b>                                                                                             |                                                    |                              |
| Net assets invested in capital assets, net of related debt                                                    | 102,161,775                                        | -                            |
| Restricted net assets                                                                                         | -                                                  | 546,131                      |
| Unrestricted net assets                                                                                       | (14,974,147)                                       | 2,452,621                    |
| Total net assets                                                                                              | 87,187,628                                         | \$ 2,998,752                 |
| Adjustment to reflect the consolidation of internal service<br>fund activities related to the enterprise fund | (4,540)                                            |                              |
| Net assets of business-type activities                                                                        | \$ 87,183,088                                      |                              |

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Revenues, Expenses,**  
**and Changes in Fund Net Assets**  
**Proprietary Funds**  
**For the year ended December 31, 2011**

|                                                                                                            | Business-type<br>Activities<br><u>Enterprise Fund</u><br>MidAmerica<br>St. Louis Airport | Governmental<br>Activities<br><u>Internal</u><br>Service<br>Funds |
|------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------|-------------------------------------------------------------------|
| <b>CHARGES FOR GOODS AND SERVICES</b>                                                                      |                                                                                          |                                                                   |
| Landing fees and terminal area use charges                                                                 | \$ 241,743                                                                               | \$ -                                                              |
| Rents, concessions and other services                                                                      | 412,111                                                                                  | -                                                                 |
| Other                                                                                                      | 5,794                                                                                    | 1,270                                                             |
| Fuel sales (less costs of \$2,239,880)                                                                     | 281,158                                                                                  | -                                                                 |
| Insurance premiums                                                                                         | -                                                                                        | 10,066,760                                                        |
| Total operating revenues                                                                                   | <u>940,806</u>                                                                           | <u>10,068,030</u>                                                 |
| <b>OPERATING EXPENSES</b>                                                                                  |                                                                                          |                                                                   |
| Operating expenses                                                                                         | 3,566,061                                                                                | 537,953                                                           |
| Insurance claims and premiums                                                                              | -                                                                                        | 9,657,770                                                         |
| Post-employment benefit contribution                                                                       | -                                                                                        | 225,705                                                           |
| Depreciation and amortization                                                                              | 5,819,286                                                                                | -                                                                 |
| Total operating expenses                                                                                   | <u>9,385,347</u>                                                                         | <u>10,421,428</u>                                                 |
| Operating income (loss)                                                                                    | <u>(8,444,541)</u>                                                                       | <u>(353,398)</u>                                                  |
| <b>NONOPERATING REVENUES (EXPENSES)</b>                                                                    |                                                                                          |                                                                   |
| Investment earnings                                                                                        | 140,313                                                                                  | 28,818                                                            |
| Interest expense                                                                                           | (4,065,259)                                                                              | -                                                                 |
| Loss on disposal of assets                                                                                 | (17,489)                                                                                 | -                                                                 |
| Land leases (net of expenses)                                                                              | 447,583                                                                                  | -                                                                 |
| Total nonoperating expenses                                                                                | <u>(3,494,852)</u>                                                                       | <u>28,818</u>                                                     |
| Net income (loss)                                                                                          | <u>(11,939,393)</u>                                                                      | <u>(324,580)</u>                                                  |
| Transfers-in                                                                                               | 3,234,012                                                                                | -                                                                 |
| Capital contributions                                                                                      | 655,214                                                                                  | -                                                                 |
| Change in net assets                                                                                       | <u>(8,050,167)</u>                                                                       | <u>(324,580)</u>                                                  |
| Net assets - beginning of year                                                                             | 95,237,795                                                                               | 3,323,332                                                         |
| Net assets - end of year                                                                                   | 87,187,628                                                                               | <u>\$ 2,998,752</u>                                               |
| Adjustment to reflect the consolidation of internal service fund activities related to the enterprise fund | <u>(4,540)</u>                                                                           |                                                                   |
| Net assets - business-type activities                                                                      | <u>\$ 87,183,088</u>                                                                     |                                                                   |

See notes to the financial statements.

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the year ended December 31, 2011**

|                                                                      | Business-type<br>Activities<br><u>Enterprise Fund</u><br><u>MidAmerica</u><br><u>St. Louis Airport</u> | Governmental<br>Activities<br><u>Internal</u><br><u>Service</u><br><u>Funds</u> |
|----------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------|
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                          |                                                                                                        |                                                                                 |
| Payments from customers                                              | \$ 3,216,077                                                                                           | \$ 1,595,639                                                                    |
| Payments from interfund services provided                            | -                                                                                                      | 8,497,607                                                                       |
| Payments to vendors                                                  | (4,258,022)                                                                                            | (10,490,074)                                                                    |
| Payments to employees                                                | (890,162)                                                                                              | (175,421)                                                                       |
| Net cash provided (used) by operating activities                     | <u>(1,932,107)</u>                                                                                     | <u>(572,249)</u>                                                                |
| <b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>              |                                                                                                        |                                                                                 |
| Transfers from general fund                                          | 1,905,100                                                                                              | -                                                                               |
| Net cash provided (used) by non-capital financing activities         | <u>1,905,100</u>                                                                                       | <u>-</u>                                                                        |
| <b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>      |                                                                                                        |                                                                                 |
| Principal paid on certificates of participation                      | (335,000)                                                                                              | -                                                                               |
| Interest paid                                                        | (2,546,087)                                                                                            | -                                                                               |
| Proceeds from the disposal of assets                                 | 5,000                                                                                                  | -                                                                               |
| Capital grant contributions                                          | 199,622                                                                                                | -                                                                               |
| Capital expenditures                                                 | (28,764)                                                                                               | -                                                                               |
| Net cash provided (used) by capital and related financing activities | <u>(2,705,229)</u>                                                                                     | <u>-</u>                                                                        |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                          |                                                                                                        |                                                                                 |
| Investment interest                                                  | -                                                                                                      | 34,959                                                                          |
| Redemption of investments                                            | 2,509,950                                                                                              | 537,290                                                                         |
| Non-aeronautical leases                                              | 438,944                                                                                                | -                                                                               |
| Net cash provided (used) by investing activities                     | <u>2,948,894</u>                                                                                       | <u>572,249</u>                                                                  |
| Net increase (decrease) in cash and cash equivalents                 | 216,658                                                                                                | -                                                                               |
| Cash and cash equivalents - beginning of year                        | 304,458                                                                                                | 25                                                                              |
| Cash and cash equivalents - end of year                              | <u>\$ 521,116</u>                                                                                      | <u>\$ 25</u>                                                                    |

See notes to the financial statements.

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**(continued)**  
**For the year ended December 31, 2011**

|                                                              | Business-type<br>Activities | Governmental<br>Activities |
|--------------------------------------------------------------|-----------------------------|----------------------------|
|                                                              | Enterprise Fund             | Internal                   |
|                                                              | MidAmerica                  | Service                    |
|                                                              | St. Louis Airport           | Funds                      |
| <b>RECONCILIATION OF OPERATING INCOME (LOSS) TO CASH</b>     |                             |                            |
| <b>PROVIDED (USED) BY OPERATING ACTIVITIES</b>               |                             |                            |
| Operating income (loss)                                      | \$ (8,444,541)              | \$ (353,398)               |
| Adjustments to reconcile:                                    |                             |                            |
| Depreciation and amortization                                | 5,819,286                   | -                          |
| Operating costs paid by capital contributions                | 788,912                     | -                          |
| Changes in assets and liabilities:                           |                             |                            |
| Decrease (increase) in accounts receivable                   | 18,711                      | (15,139)                   |
| Decrease (increase) in inventory                             | (81,356)                    | -                          |
| Decrease (increase) in due from other funds                  | -                           | 5,819                      |
| Increase (decrease) in advance to Public Building Commission | 53,440                      | -                          |
| Increase (decrease) in accounts payable                      | (89,677)                    | 18,734                     |
| Increase (decrease) in accrued wages and related costs       | (21,640)                    | 36,405                     |
| Increase (decrease) in other liabilities                     | -                           | (297,595)                  |
| Increase (decrease) in funds held in escrow                  | 24,758                      | -                          |
| Increase (decrease) in deferred income                       | -                           | 44,620                     |
| Increase (decrease) in due to other funds                    | -                           | (11,695)                   |
| Net cash provided (used) by operating activities             | <u>\$ (1,932,107)</u>       | <u>\$ (572,249)</u>        |

**SCHEDULE OF NON-CASH FINANCING AND INVESTING ACTIVITIES**

|                                                                         |              |       |
|-------------------------------------------------------------------------|--------------|-------|
| Interest accreted on bonds and leases (net of amortization)             | \$ 1,477,672 | \$ -  |
| Capital contributions                                                   |              |       |
| Capital assets                                                          | 344,113      | -     |
| Capital lease principal and interest                                    | 540,000      | -     |
| Capital payments made by the Public Building Commission for the Airport | 400,391      | -     |
| Capital payments made by the General Fund for the Airport               | 1,038,477    | -     |
| Decrease in market value of investments                                 | 2,600        | 2,800 |

See notes to the financial statements.

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Net Assets**  
**Fiduciary Funds**  
**December 31, 2011**

|                                       | Agency<br>Funds   | Post-<br>Employment<br>Health Insurance<br>Trust |
|---------------------------------------|-------------------|--------------------------------------------------|
| <b>ASSETS</b>                         |                   |                                                  |
| Cash                                  | \$ 23,017,608     | \$ -                                             |
| Investments                           | 1,354,300         | 1,453,742                                        |
| Equity in cash and investment pool    | 7,173,980         | 1,006                                            |
| Accounts receivable                   | 184,555           | -                                                |
| Interest receivable                   | 7,636             | 6,928                                            |
|                                       | <u>31,738,079</u> | <u>1,461,676</u>                                 |
| Total assets                          |                   |                                                  |
|                                       | <u>31,738,079</u> | <u>1,461,676</u>                                 |
| <b>LIABILITIES</b>                    |                   |                                                  |
| Due to taxing districts               | 19,528,453        | -                                                |
| Held pending protested tax settlement | 2,436,063         | -                                                |
| Funds held in escrow                  | 9,773,563         | -                                                |
|                                       | <u>31,738,079</u> | <u>-</u>                                         |
| Total liabilities                     |                   |                                                  |
|                                       | <u>31,738,079</u> | <u>-</u>                                         |
| <b>NET ASSETS</b>                     |                   |                                                  |
| Held in trust for OPEB                | <u>\$ -</u>       | <u>\$ 1,461,676</u>                              |

See notes to the financial statements.

**ST. CLAIR COUNTY, ILLINOIS**  
**Statement of Changes in Fiduciary Net Assets**  
**Fiduciary Funds**  
**For the year ended December 31, 2011**

|                                                      | Post-<br>Employment<br>Health Insurance<br>Trust |
|------------------------------------------------------|--------------------------------------------------|
| <b>ADDITIONS</b>                                     |                                                  |
| Contributions                                        |                                                  |
| Employer                                             | \$ 225,705                                       |
| Total contributions                                  | <u>225,705</u>                                   |
| Investment income                                    |                                                  |
| Interest, dividends and other investment earnings    | 21,970                                           |
| Net appreciation in fair value of assets             | <u>30,857</u>                                    |
| Total investment earnings                            | 52,827                                           |
| Less investment expense                              | <u>7,457</u>                                     |
| Net investment earnings                              | <u>45,370</u>                                    |
| Total additions                                      | <u>271,075</u>                                   |
| <b>DEDUCTIONS</b>                                    |                                                  |
| Benefits                                             | <u>-</u>                                         |
| Total deductions                                     | <u>-</u>                                         |
| Change in net assets                                 | <u>271,075</u>                                   |
| Net assets held in trust for OPEB. January 1, 2011   | <u>1,190,601</u>                                 |
| Net assets held in trust for OPEB. December 31, 2011 | <u>\$ 1,461,676</u>                              |

See notes to the financial statements.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the Financial Statements**  
**December 31, 2011**

**1. Summary of significant accounting policies**

Reporting Entity

Management, in determining what potential component entities should be included for financial reporting purposes, considered accountability for fiscal matters other manifestations of oversight responsibility, scope of public service, and special financing relationships. Fiscal accountability, the most significant of all the criteria, refers to conditions of financial interdependency between two entities including budgetary adoption, taxing authority, responsibility for debt, and control over or responsibility for financial management. Other manifestations of oversight responsibility encompass the ability to select governing authority, designate management or significantly influence operations. The scope of public service evaluates the benefits derived in terms of the citizenry served or the geographic boundaries included.

Based upon these criteria, the Public Building Commission, the Intergovernmental Grants Department, and the Flood Prevention District are component units and should be included as part of the government-wide financial statements of St. Clair County (the County). The County has elected to issue separate audited financial statements on those entities and those statements may be obtained at the County Board Office. A summary of financial information for the year for the Public Building Commission, the Intergovernmental Grants Department and the Flood Prevention District have been provided in footnotes 14, 15 and 16, respectively.

Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of St. Clair County. Government activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which would generally rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Certain expenses recorded as general government expenses in the funds' statements have been reclassified and allocated in the government-wide statement of activities by function. These include, among others, certain employee benefit costs and insurance. As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements but not necessarily on the fund financial statements.

Amounts recorded as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) operating and capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as non-major funds.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

St. Clair County has established a number of funds for the purpose of accounting for its financial transactions. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and/or other resources together with all related liabilities, obligations, reserves, and equities which are segregated for the purpose of carrying on specific activities or obtaining certain objectives in accordance with special regulations, restrictions, or limitations.

The various funds used by the County are categorized as follows for presentation in the financial statements:

**Governmental Funds**

- General Fund is the government's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.
- Special Revenue Funds account for the proceeds of specific revenue sources which are restricted or committed to finance specific functions or activities of the County other than debt service or capital projects.
- Debt Service Fund accounts for the accumulation of resources that are restricted, committed or assigned to the payment of general long-term debt principal and interest not accounted for in another fund.

**Proprietary Funds**

- Internal Service Funds account for the financing of the medical self-insurance and the unemployment insurance programs provided by a department on a cost-reimbursement basis. Other services provided on a similar basis are recorded in the general fund.
- The Enterprise Fund accounts for the operation of the MidAmerica St. Louis Airport. These operations are financed and operated in a manner similar to private business enterprises.

**Fiduciary Funds**

- Agency Funds account for assets held by the County in a trustee capacity or as an agent for individual private organizations, other governmental units or other funds.
- Other post-employment benefits trust accounts for the activities of the Post-Employment Health Trust Fund which accumulates the resources for post-employment health benefits for qualified retirees.

St. Clair County reports the following major governmental funds:

**General fund** (as described above)

**Transportation fund.** This fund accounts for the various revenues and expenditures related to the highway transportation system including, but not limited to, repairs, maintenance and construction.

**Lease payable fund.** This fund accounts for the property tax revenues required to make capital lease payments on County land and buildings used in the operations of County business.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

**Debt service fund.** This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation of governmental funds and funds reserved for enterprise fund long-term obligations.

St. Clair County reports the following major proprietary fund:

**MidAmerica St. Louis Airport fund** (as described above)

Measurement focus, basis of accounting, and financial statement presentation

The general accounting records for the various funds of St. Clair County are maintained substantially on a cash basis. Revenues are recorded when cash is received and expenditures are recorded when cash payments are made, which is consistent with the County's basis for budgeting. However, the accounting principles used to present the financial statements are in conformity with generally accepted accounting principles for governmental entities.

The government-wide financial statements are reported using the *economic resources measurement focus* and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied and available to liquidate liabilities. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenues from categorical and other grants are considered available when eligibility criteria have been met and if received within one year. Property taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual, however, property taxes collected after 60 days have been reported as deferred revenue. Fine and fee revenue items are considered to be measurable and available only when the government receives cash.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments and compensated absences, are recorded only when payment is due. General capital assets acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies, investment earnings, and farm land leases, result from non-exchange transactions or ancillary activities.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. St. Clair County has elected not to follow subsequent private-sector guidance.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

Estimates

The preparation of financial statements in conformity with generally accepted accounting principles as they relate to governmental entities requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Budgetary information

The County prepares an annual operating budget for revenues and expenditures on the modified cash basis. The County Board approves the budget. Appropriations are made on a detail line-item basis and lapse at year-end. Any adjustments to the budget or transfers between funds require County Board approval. The general fund, special revenue funds, the enterprise fund, and debt service funds are budgeted. Agency funds and the internal service funds are included in the budgetary process for purposes of estimation rather than budgetary controls.

Budgets are for the calendar year and include various Highway funds that are budgeted by project, although they lapse at year-end and require reappropriation in the ensuing years. Budgets for the enterprise fund and grant funds are flexible and are generally dependent on the funding sources.

Encumbrances are defined as commitments related to unperformed contracts for goods and services that may be charged against an appropriation in the period of the commitment. The appropriated funds utilize encumbrance accounting. However, appropriations and encumbrances lapse at year-end and, therefore, there is no reserve for encumbered balances.

Deposits and investments

The County maintains and controls a cash and investment pool in which the primary government's funds share. Each fund's portion of the pool is displayed on its balance sheet as "Equity in cash and investment pool." In addition, non-pooled cash and investments are separately held and reflected in their respective funds as "Cash" and "Investments." Investments are reported at fair value. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the pool shares.

Statutes authorize the County to invest in obligations of the U.S. Treasury, agencies and instrumentalities, certain commercial paper, repurchase agreements, interest-bearing deposit accounts, certain money market mutual funds, and the State Treasurer's Investment Pool. Investments of the Post-Employment Health Insurance Trust are also invested in certain equity securities as allowed by statutes covering retirement funds.

For the purpose of the statements of cash flows, only non-invested cash is considered cash and cash equivalents.

Receivable and payables

All trade and property tax receivables are shown net of an allowance for uncollectibles. Management has provided an allowance based on amounts recorded at year-end for the enterprise fund that may be uncollectible using the specific write-off method.

Property taxes attach an enforceable lien on property as of January 1 and are levied one year in arrears. Accordingly, property tax revenues are accrued. However, property taxes are recognized as revenue when collected based on the intent of the County to use the revenue to finance operations of the following year. The 2010 property taxes were payable on September 14, 2011 and November 10, 2011 and recognized as revenue in 2011.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "Internal balances" as well as other outstanding balances between funds. Long-term borrowings between funds not expected to be repaid in the foreseeable future have been eliminated and recorded as transfers. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "Internal balances."

Inventories and prepaid items

Office supply room inventories and highway supply inventories at year-end have been recorded at cost using the first-in, first-out method in the government-wide financial statements. The enterprise fund records inventories of supplies and certain fuels held for resale and recognizes them as expenses when consumed or sold. These inventories are recorded at cost using the average cost method.

Prepaid expenditures represent insurance costs and rents that have been prepaid for the next year and will be recognized as expenses in the subsequent year. Prepaid expenditures are generally offset by the non-spendable fund balances that indicate that they do not constitute "available, spendable resources" in the governmental fund financial statements.

Capital assets

Capital assets, property, equipment, infrastructure assets (i.e., roads, bridges, sidewalks, and similar items acquired after June 30, 1980), are recorded in the applicable governmental or business-type activity columns in the government-wide financial statements. Expenditures for the acquisition, construction or equipping of capital projects, together with related design, architectural and engineering fees, are capitalized. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. The costs of capital assets are recorded as expenditures in the acquiring fund at the time of purchase and any proceeds from sales are recorded as receipts at the time of disposal in the governmental funds' statements for governmental activities.

All fixed assets are valued at historical cost or estimated historical cost, if actual historical cost is not available. Donated assets are recorded at estimated fair value in the year received. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. The County capitalizes highway infrastructure additions or improvements of \$100,000 per road mile.

The provision for depreciation on facilities is provided on a straight-line basis. Estimated useful lives are as follows:

|                                          |             |
|------------------------------------------|-------------|
| Water drainage and sewer system          | 30-50 years |
| Runways, aprons, taxiways and paved road | 30 years    |
| Highway infrastructure                   | 20-40 years |
| Buildings and improvements               | 20-40 years |
| Electrical system                        | 25 years    |
| Equipment                                | 5-20 years  |
| Office equipment                         | 3-10 years  |

Bond issuance costs and capitalized interest

Bond issuance costs and bond discounts are deferred and amortized over the life of the related debt, except in the case of refunding debt transactions where the amortized period is over the term of the refunding or refunded debt, whichever is shorter. Bond issuance costs for the initial land acquisitions

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

and construction were allocated to a project cost. These costs are being amortized over the depreciable life of the related assets on a straight-line basis.

Interest expense, offset by interest earned on construction bond proceeds, during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed and is being amortized over the depreciable life of the related assets on a straight-line basis.

Compensated absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits, however these amounts may be limited. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, or as part of annual settlements under union contracts.

Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statements of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of applicable premiums, discounts or issuance costs and amortized over the term of the debt.

**2. Cash deposits and investments**

The County maintains a cash and investment pool that is available for use by all funds. Earnings from the pooled accounts are allocated monthly to each participating fund based on a formula that takes into consideration each fund's average daily balance in the pool. Some agency fund accounts are controlled by other officeholders as custodians and are not included in the pool. All cash and investments, including pooled and fiduciary accounts are as follows:

|                             | Government-wide<br>Statement of<br>Net Assets | Fiduciary Funds<br>Statement of<br>Net Assets | Total                 |
|-----------------------------|-----------------------------------------------|-----------------------------------------------|-----------------------|
| Cash                        | \$ 6,091,566                                  | \$ 23,017,608                                 | \$ 29,109,174         |
| Investments                 | -                                             | 2,808,042                                     | 2,808,042             |
| Pooled cash and investments | 147,672,452                                   | 7,174,986                                     | 154,847,438           |
|                             | <u>\$ 153,764,018</u>                         | <u>\$ 33,000,636</u>                          | <u>\$ 186,764,654</u> |

Of the total cash and investments, cash deposits are \$37,001,383; investments account for \$149,716,253 of the total while remaining balances are undeposited cash holdings. Investments, pooled and non-pooled, held by the County are summarized below:

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

|                                               | Fair Value            | Maturity    |
|-----------------------------------------------|-----------------------|-------------|
| Certificates of deposit - non-negotiable      | \$ 56,983,246         | 0 - 6 mos   |
| Certificates of deposit - non-negotiable      | 15,038,042            | 6 - 12 mos  |
| Certificates of deposit - non-negotiable      | 213,556               | 1 - 3 years |
| Repurchase agreements                         | 2,434,300             | current     |
| Money markets                                 | 496,280               | current     |
| Investments held by brokers/dealers:          |                       |             |
| Certificates of deposit - negotiable          | 7,604,718             | 0 - 6 mos   |
| Certificates of deposit - negotiable          | 4,617,107             | 6 - 12 mos  |
| Certificates of deposit - negotiable          | 3,670,198             | 1 - 3 years |
| Certificates of deposit - negotiable          | 752,013               | 3 - 5 years |
| Money market                                  | 128,815               | current     |
| Money market - government funds               | 2,803,845             | current     |
| U.S. Government obligations                   | 9,284,240             | 0 - 6 mos   |
| U.S. Government obligations                   | 5,551,710             | 6 - 12 mos  |
| U.S. Government obligations                   | 11,629,915            | 1 - 3 years |
| U.S. Government obligations                   | 16,714,204            | 3 - 5 years |
| TLGB bonds                                    | 2,918,200             | 1 - 3 years |
| Investments in Illinois Funds Investment Pool | 7,422,122             | current     |
|                                               | <u>\$ 148,262,511</u> |             |
| Restricted investments                        |                       |             |
| Investments held by brokers/dealers:          |                       |             |
| U.S. Government obligations                   | \$ 70,313             | 0 - 6 mos   |
| U.S. Government obligations                   | 75,703                | 6 - 12 mos  |
| U.S. Government obligations                   | 229,062               | 1 - 3 years |
| U.S. Government obligations                   | 547,915               | 3 - 5 years |
| U.S. Treasury mutual fund                     | 30,425                | current     |
| Equity securities                             | 488,860               | current     |
| Mutual funds                                  | 11,463                | current     |
|                                               | <u>\$ 1,453,742</u>   |             |

*Interest rate risk:* The County manages its exposure to declines in fair values by limiting the amount of its portfolio in long-term maturities based on market conditions and cash flow needs. There is no formal policy that requires a specific stratification of investment maturities within the portfolio.

*Credit risk:* Statutes impose various restrictions on deposits and investments. The County generally invests in certificates of deposit, U.S. Government obligations, repurchase agreements, money market accounts, the Illinois Funds Investment Pool and certain commercial paper in accordance with state statutes. Investment in corporate obligations must mature within 180 days of purchase and be rated within the top 3 classifications of two of the standard rating services. Accounts held by brokers/dealers in money markets not backed by government securities and mutual funds are nominal. The investment in the Illinois Funds Investment Pool is an external investment pool that is not registered with the SEC as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940 and is controlled by the Illinois State Treasurer.

*Concentration of credit risk:* The County places no limit on the amount invested in any one issuer other than those imposed by state statutes. Other than investments in securities and the Illinois Funds Investment Pool, the County's more significant investments in certificates of deposit were with the following institutions: \$ 23,969,841 in Bank of Edwardsville, \$17,128,014 in Citizen's Community Bank, and \$9,200,148 in Bank of O'Fallon,

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

*Custodial credit risk-deposits:* In the case of deposits, including non-negotiable certificates of deposit, the County minimizes its risks that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require that all monies deposited in banks and savings and loans that exceed 75% of the capital stock and surplus of such institution shall be collateralized by specific securities. However, the County generally requires collateral on all deposits over FDIC or SIPC coverage. The pledging financial institution's trust department or the Federal Reserve holds the collateral. At December 31, 2011, \$2,013 of the County's bank balances of \$137,558,887 were uninsured and uncollateralized by specific securities or letters of credit.

It is the County's policy generally to hold investments until maturity; accordingly there are no realized gains or losses recognized.

**3. Receivables**

Account receivable consists of the following:

|                                               |                      |
|-----------------------------------------------|----------------------|
| Governmental funds                            |                      |
| Sales, income, motor fuel & other tax revenue | 4,655,321            |
| Service and fee revenues                      | 2,574,278            |
| Other                                         | 283,808              |
| Grant and intergovernmental revenues          | 4,417,860            |
| Related parties                               | 25,181               |
|                                               | <u>\$ 11,956,448</u> |
| Airport                                       |                      |
| Trade receivables                             | \$ 129,509           |
| Grant and intergovernmental revenues          | 111,541              |
| Other                                         | 15,642               |
|                                               | <u>\$ 256,692</u>    |

The Airport uses the direct write-off method for uncollectible amounts. During 2011, there were no write-offs.

Property taxes are collected one year in arrears. Although levied in 2011, property taxes will be collected in mid-2012. Accordingly property taxes are reported as deferred revenue because they are not available to liquidate liabilities of the current period nor are they intended to do so. At December 31, 2011, 2010 taxes of \$1,845,590 had not yet been collected and are included in current taxes receivable but are not deferred. Property taxes receivable are as follows:

|                                          |                      |
|------------------------------------------|----------------------|
| Current and delinquent taxes             | \$ 34,534,983        |
| Less allowance for uncollectible amounts | 133,925              |
| Net taxes receivables                    | <u>\$ 34,401,058</u> |

The Airport derives a substantial portion of its revenues from non-cancelable operating leases with various tenants. The Airport property's cost under these operating leases, consisting primarily of land, structures, and improvements, at December 31, 2011 was \$11,525,823. In 2011 agreements were made whereby an additional facility costing approximately \$5.7 million would be leased beginning in mid 2012. The future minimum rentals to be received under these leases, including the new facility, as of December 31, 2011 are as follows:

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

|                                                      |                     |
|------------------------------------------------------|---------------------|
| 2012                                                 | \$ 482,683          |
| 2013                                                 | 575,106             |
| 2014                                                 | 573,438             |
| 2015                                                 | 555,086             |
| 2016                                                 | 555,086             |
| 2017-2021                                            | 2,775,430           |
| 2022-2026                                            | 1,503,766           |
| 2027-2028                                            | 156,110             |
| Rental income under non-cancellable operating leases | <u>\$ 7,176,705</u> |

**4. Capital assets**

Capital asset activity for 2011 was as follows:

Governmental activities

|                                         | January 1,<br>2011   | Additions           | Deletions           | December 31,<br>2011  |
|-----------------------------------------|----------------------|---------------------|---------------------|-----------------------|
| Assets not being depreciated:           |                      |                     |                     |                       |
| Land                                    | \$ 5,368,135         | \$ 4,939,934        | \$ -                | \$ 10,308,069         |
| Construction in progress                | 7,019,689            | 4,094,178           | 8,816,327           | 2,297,540             |
| Projects in progress                    | 85,789               | 57,156              | 33,287              | 109,658               |
| Infrastructure                          |                      |                     |                     |                       |
| Construction in progress                | 5,318,134            | 8,513,971           | 9,586,803           | 4,245,302             |
| Land                                    | 5,140,173            | 130,616             | -                   | 5,270,789             |
|                                         | <u>22,931,920</u>    | <u>17,735,855</u>   | <u>18,436,417</u>   | <u>22,231,358</u>     |
| Assets being depreciated:               |                      |                     |                     |                       |
| Buildings                               | 67,876,872           | 3,898,991           | -                   | 71,775,863            |
| Equipment, furniture, and vehicles      | 31,013,091           | 1,188,484           | 432,620             | 31,768,955            |
| Infrastructure - Roads                  | 95,989,562           | 9,586,803           | -                   | 105,576,365           |
|                                         | <u>194,879,525</u>   | <u>14,674,278</u>   | <u>432,620</u>      | <u>209,121,183</u>    |
| Total capital assets                    | <u>217,811,445</u>   | <u>32,410,133</u>   | <u>18,869,037</u>   | <u>231,352,541</u>    |
| Less accumulated depreciation for:      |                      |                     |                     |                       |
| Buildings                               | 37,235,557           | 1,900,815           | -                   | 39,136,372            |
| Equipment, furniture and Vehicles       | 15,081,940           | 2,526,014           | 420,860             | 17,187,094            |
| Infrastructure                          | 34,332,136           | 2,982,116           | -                   | 37,314,252            |
|                                         | <u>86,649,633</u>    | <u>7,408,945</u>    | <u>420,860</u>      | <u>93,637,718</u>     |
| Government activity capital assets, net | <u>\$131,161,812</u> | <u>\$25,001,188</u> | <u>\$18,448,177</u> | <u>\$ 137,714,823</u> |

Land and buildings totaling \$43,903,107 are held under capital lease and accumulated depreciation on these assets amounted to \$31,394,642 at December 31, 2011. Depreciation charged to governmental activities during the period was as follows:

|                    |                     |
|--------------------|---------------------|
| General government | \$ 1,248,454        |
| Judicial           | 495,104             |
| Transportation     | 3,200,626           |
| Public safety      | 2,314,741           |
| Public health      | 150,020             |
|                    | <u>\$ 7,408,945</u> |

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

Business-type activities – MidAmerica St. Louis Airport

|                                            | January 1,<br>2011    | Additions           | Deletions           | December 31,<br>2011  |
|--------------------------------------------|-----------------------|---------------------|---------------------|-----------------------|
| Assets not being depreciated:              |                       |                     |                     |                       |
| Land                                       | \$ 42,993,088         | \$ -                | \$ -                | \$ 42,993,088         |
| Construction in progress                   | 2,587,787             | 1,450,191           | 3,457,450           | 580,528               |
|                                            | <u>45,580,875</u>     | <u>1,450,191</u>    | <u>3,457,450</u>    | <u>43,573,616</u>     |
| Assets being depreciated:                  |                       |                     |                     |                       |
| Airfields                                  | 90,155,580            | 49,636              | -                   | 90,205,216            |
| Land improvements                          | 740,435               | -                   | -                   | 740,435               |
| Ramps and aprons                           | 17,373,841            | -                   | -                   | 17,373,841            |
| Passenger terminal                         | 18,224,034            | -                   | -                   | 18,224,034            |
| Tenant facilities                          | 8,551,872             | 1,758,661           | -                   | 10,310,533            |
| Utilities                                  | 9,032,848             | 154,450             | -                   | 9,187,298             |
| Roads and parking                          | 6,862,822             | -                   | -                   | 6,862,822             |
| Support facilities                         | 5,924,398             | 453,710             | -                   | 6,378,108             |
| Equipment                                  | 13,631,853            | 1,560,139           | 232,197             | 14,959,795            |
|                                            | <u>170,497,683</u>    | <u>3,976,596</u>    | <u>232,197</u>      | <u>174,242,082</u>    |
| Total capital assets                       | 216,078,558           | 5,426,787           | 3,689,647           | 217,815,698           |
| Less: Accumulated depreciation             | <u>62,433,725</u>     | <u>5,819,286</u>    | <u>209,706</u>      | <u>68,043,305</u>     |
| Business-type activity capital assets, net | <u>\$ 153,644,833</u> | <u>\$ (392,499)</u> | <u>\$ 3,479,941</u> | <u>\$ 149,772,393</u> |

Depreciation charged to operations was \$5,819,286 for 2011. Land of \$17,529,127 and equipment totaling \$3,966,645 are held under capital lease and accumulated depreciation on these assets amounted to \$2,159,368.

**5. Interfund receivables, payables, and transfers**

Interfund balances have resulted from short-term borrowings and interfund charges not yet reimbursed as of the end of the reporting period. The composition of interfund balances at December 31, 2011, is as follows:

| <u>Receivable Fund</u>       | <u>Payable Fund</u>          | <u>Amount</u>       |
|------------------------------|------------------------------|---------------------|
| General Fund                 | Non-major governmental funds | \$ 1,426,570        |
| General Fund                 | MidAmerica St. Louis Airport | 3,338,818           |
| Transportation Fund          | General Fund                 | 112,208             |
| Transportation Fund          | Non-major governmental funds | 4,897               |
| Non-major governmental Funds | Non-major governmental funds | 52,532              |
| Non-major governmental Funds | General Fund                 | 231,247             |
|                              |                              | <u>5,166,272</u>    |
| Internal Service funds       | General Fund                 | 1,151               |
|                              |                              | <u>\$ 5,167,423</u> |

Advances to other funds made in prior and current years where the timing of repayment is not determinable have been eliminated and not reported on the face of the financial statements. The amounts that have been eliminated are as follows:

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

| <u>Receivable Fund</u> | <u>Payable Fund</u>          | <u>Amount</u>        |
|------------------------|------------------------------|----------------------|
| General Fund           | MidAmerica St. Louis Airport | <u>\$ 42,309,848</u> |

Transfers between governmental funds include, but not limited to, County match for various grant programs, operating costs, and debt service funding.

Interfund transfers consist of the following:

| <u>Transfers-out</u>         | <u>Transfers-in</u>          | <u>Governmental Funds</u> | <u>Business-type Funds</u> |
|------------------------------|------------------------------|---------------------------|----------------------------|
| General fund                 | MidAmerica St. Louis Airport | \$ -                      | \$ 2,526,340               |
|                              | Non-major governmental funds | 526,575                   | -                          |
| Transportation fund          | Debt Service fund            | 1,737,771                 | -                          |
| Lease payable                | MidAmerica St. Louis Airport | -                         | 540,000                    |
| Non-major governmental funds | General fund                 | 141,260                   | -                          |
|                              | Non-major governmental funds | 91,194                    | -                          |
|                              | MidAmerica St. Louis Airport | -                         | 167,672                    |
|                              |                              | <u>\$ 2,496,800</u>       | <u>\$ 3,234,012</u>        |

In the governmental funds financial statements, total transfers-out exceeded transfers-in by \$3,234,012 because of transfers made to the Enterprise fund. These transfers included cash transfers as well as expenses of the Enterprise fund paid by governmental funds on its behalf. Cash transfers of \$1,905,100 are expected to be repaid in the long-term future and are considered by the County as part of the "Advances to other funds" previously discussed.

**6. Debt and Lease Obligations**

The County uses various vehicles to finance the acquisition and construction or improvement of major capital facilities and equipment for both governmental and business-type activities.

Capital lease obligations and certificates of participation

Through the Public Building Commission of St. Clair County, a component unit established under the Illinois Public Building Commission Act, the County has financed much of its capital facilities using capital lease obligations for both its governmental and business-type activities. These leases are deemed general obligations of the County to pay net rentals using the property tax levy or other appropriate operating revenues of the County. The obligations have been recorded at the principal amount due on the underlying debt plus any accreted interest. Net capital lease obligations currently outstanding are as follows:

| <u>Purpose</u>             | <u>Interest rates</u> | <u>Amount</u>        |
|----------------------------|-----------------------|----------------------|
| Governmental Activities    |                       |                      |
| Buildings and improvements | 4.50% - 5.00%         | \$ 1,600,000         |
| Buildings and improvements | 5.875%                | 4,245,000            |
| Buildings and improvements | 5.00%                 | 4,935,000            |
| Business-type Activities   |                       |                      |
| Airport improvements       | 2.00% - 5.50%         | 13,980,000           |
|                            |                       | <u>\$ 24,760,000</u> |

In addition, certificates of participation have also been used to finance certain communications equipment at the Airport. These certificates are also general obligations of the County to pay base

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

rentals under a lease. Net obligations outstanding at December 31, 2011 for these certificates of participation are as follows:

| <u>Purpose</u>           | <u>Interest rates</u> | <u>Amount</u>     |
|--------------------------|-----------------------|-------------------|
| Business-type Activities |                       |                   |
| Airport communications   | 5.30%                 | <u>\$ 350,000</u> |

**Governmental Activities**

At December 28, 2011, as part of refinancing certain debt and issuing new bonds, the Public Building Commission and the County entered into a new lease agreement covering certain government facilities except those covering airport properties. The County leases its jail, courthouse, detention home, garage, probation, animal control, education, 911, and other office facilities under the lease agreement. Payment of principal, interest, and certain repairs, operations, maintenance and improvements of the facilities are disbursed from annual rents collected from the County. This lease was extended through December 31, 2041. Future minimum lease payments as of December 31, 2011, were as follows:

| <u>Year</u>                                                                   | <u>Total Lease</u>   | <u>Operations &amp; Maintenance</u> |
|-------------------------------------------------------------------------------|----------------------|-------------------------------------|
| 2012                                                                          | \$ 10,159,373        | \$ 9,571,162                        |
| 2013                                                                          | 10,361,778           | 9,790,009                           |
| 2014                                                                          | 10,593,594           | 10,021,825                          |
| 2015                                                                          | 10,831,101           | 10,259,332                          |
| 2016                                                                          | 11,070,372           | 10,498,603                          |
| 2017-2021                                                                     | 59,820,025           | 56,254,305                          |
| 2022-2026                                                                     | 54,730,184           | 51,236,652                          |
| 2027-2031                                                                     | 51,480,720           | 49,000,000                          |
| 2032-2036                                                                     | 57,647,741           | 49,000,000                          |
| 2037-2041                                                                     | 51,104,125           | 49,000,000                          |
|                                                                               | <u>327,799,013</u>   | <u>\$304,631,888</u>                |
| Less: Amount representing executory cost (i.e., utilities, maintenance, etc.) | 304,631,888          |                                     |
| Less: Amount representing interest and amortization                           | <u>12,387,125</u>    |                                     |
| Obligation under capital lease                                                | <u>\$ 10,780,000</u> |                                     |

The carrying value of the capital lease obligation is as follows:

|                                          |                      |
|------------------------------------------|----------------------|
| Capital lease obligation                 | \$ 10,780,000        |
| Unamortized deferred loss on refinancing | (698,597)            |
|                                          | <u>\$ 10,081,403</u> |

Rent payments under these leases were \$8,784,762 recorded in the Lease Payable Fund, \$73,588 included in the Emergency Telephone expenses, \$15,057 in the Veterans Assistance expenses, \$50,000 in the General Fund expenses, and \$236,821 in the County Health expenses. The County has been able to abate certain tax levies for the remaining lease commitments. Lease revenues from other lessees are currently financing the remaining lease commitments in the amount of \$266,008 which includes \$170,429 from the Intergovernmental Grants Department. At such time that operating lease revenues are insufficient to meet debt service and executory cost requirements, the County will no longer abate this portion of the lease levy. Interest expense charged to governmental activities for these leases was \$608,488 in 2011.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

**Business-type activities**

The County is also financing certain property acquisitions through leases with the Public Building Commission. At December 28, 2011 the Public Building Commission and the County entered into a new lease agreement as part of refinancing. The new lease was done to reduce cash flow requirements in the near term and extended the debt service requirements from 2016 to 2031. Payment of principal and interest are disbursed from annual rents paid by the County.

| <u>Year</u>                                         | <u>Lease</u>         |
|-----------------------------------------------------|----------------------|
| 2012                                                | \$ 1,130,627         |
| 2013                                                | 1,154,023            |
| 2014                                                | 1,152,523            |
| 2015                                                | 1,149,938            |
| 2016                                                | 1,150,288            |
| 2017-2021                                           | 5,048,714            |
| 2022-2026                                           | 5,126,871            |
| 2027-2031                                           | 6,157,763            |
|                                                     | <u>22,070,747</u>    |
| Less: Amount representing interest and amortization | 8,090,747            |
| Obligation under capital lease                      | <u>\$ 13,980,000</u> |

The carrying value of the capital lease obligation is as follows:

|                                          |                      |
|------------------------------------------|----------------------|
| Capital lease obligation                 | \$ 13,980,000        |
| Unamortized deferred loss on refinancing | (2,132,442)          |
|                                          | <u>\$ 11,847,558</u> |

The capital lease payment for 2011 for the benefit of the Airport was \$540,000 and has been recorded as a transfer from the Lease Payable Fund to the Enterprise Fund. Capital lease interest, which includes the accreted interest, charged to Airport operations was \$743,659.

The certificates of participation used to finance communications equipment are being paid annually. It is anticipated that the primary source of funds available to the County to make base rental payments under the lease will be Airport revenues and various other revenues including real estate property taxes if necessary. Lease payments reflect principal and interest per the certificate document are as follows:

| <u>Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|-------------|------------------|-----------------|--------------|
| 2012        | \$ 350,000       | \$ 18,550       | \$ 368,550   |

Interest charged against Airport operations was \$31,741.

**Rent Credits**

**Governmental activities**

As part of the acquisition of certain office space, the County entered into a special agreement with the seller whereby a part of the purchase price included rent credits for a term of 20 years. Should the seller be forced to surrender its leased space to the County, unused rent credits would be payable. The liability is being amortized at \$20,104 per month with interest computed at approximately 8.15% as follows:

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

| <u>Year</u>                                | <u>Lease</u>      |
|--------------------------------------------|-------------------|
| 2012                                       | \$ 241,248        |
| 2013                                       | 140,728           |
|                                            | <u>381,976</u>    |
| Less: Amount representing imputed interest | 22,598            |
| Unused rent credits                        | <u>\$ 359,378</u> |

Imputed interest expense for 2011 was \$37,238.

Revenue bonds

Government activities

In November 2005, the County issued \$16,835,000 in Highway Revenue Bonds to advance refund \$3,550,000 of the outstanding 1997 series bonds and provide funds to construct, maintain, and improve certain County highways, roads and bridges. The advance refunding met the requirements of an in-substance debt defeasance and the 1997 Series bond liability for those bonds has been removed from the balance sheet and was paid by the escrow agent.

These bonds are limited obligations of the County with a claim for payment solely from Highway Revenues (Motor Fuel Tax and Matching Tax). The County is required to deposit monthly into a separate fund fractional shares of principal and interest becoming due on the next succeeding payment. Interest is payable each January 1 and July 1 at rates from 4.00% to 5.00 %, while principal is due each January 1 as follows:

| <u>Year</u> | <u>Principal</u>     | <u>Interest</u>     | <u>Total</u>         |
|-------------|----------------------|---------------------|----------------------|
| 2012        | \$ 1,360,000         | \$ 501,750          | \$ 1,861,750         |
| 2013        | 1,430,000            | 432,000             | 1,862,000            |
| 2014        | 1,500,000            | 366,250             | 1,866,250            |
| 2015        | 1,560,000            | 297,250             | 1,857,250            |
| 2016        | 1,640,000            | 217,250             | 1,857,250            |
| 2017-2018   | 3,525,000            | 178,375             | 3,703,375            |
|             | <u>\$ 11,015,000</u> | <u>\$ 1,992,875</u> | <u>\$ 13,007,875</u> |

The carrying value of the general obligation refunding bonds is as follows:

|                                                             |                      |
|-------------------------------------------------------------|----------------------|
| Outstanding bonds                                           | \$ 11,015,000        |
| Unamortized premium                                         | 228,848              |
| Unamortized bond issuance costs and deferred refunding loss | <u>(120,678)</u>     |
|                                                             | <u>\$ 11,123,170</u> |

Interest and amortization charged to operations for the transportation function for 2011 was \$505,699.

General obligation refunding bonds

Business-type activities

On July 7, 2009, the County issued \$50,105,000 in General Obligation Refunding Bonds to advance refund \$71,354,605 of certain outstanding 1999 Series bonds. Proceeds of \$3,843,954 were placed in escrow for the 2016/2017 debt service for the new bonds as required by the alternative debt financing. Capital Appreciation Bonds due in 2016 and 2017 were not subject to optional redemption prior to maturity. The escrow balance at December 31, 2011 was \$4,063,127.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

Capital Appreciation bonds that were not defeased are payable as follows:

| <u>Year</u> | <u>Principal</u>    | <u>Interest</u>     | <u>Total</u>        | <u>Accreted Value</u> |
|-------------|---------------------|---------------------|---------------------|-----------------------|
| 2016        | \$ 778,939          | \$ 1,236,061        | \$ 2,015,000        | \$ 1,551,898          |
| 2017        | 777,474             | 1,347,526           | 2,125,000           | 1,548,971             |
|             | <u>\$ 1,556,413</u> | <u>\$ 2,583,587</u> | <u>\$ 4,140,000</u> | <u>\$ 3,100,869</u>   |

The carrying value of the Capital Appreciation bonds was:

|                                                             |                     |
|-------------------------------------------------------------|---------------------|
| Capital Appreciation Bonds                                  | \$ 3,100,869        |
| Unamortized bond issuance costs and deferred refunding loss | (28,831)            |
|                                                             | <u>\$ 3,072,038</u> |

The 2009 debt (General Obligation Refund Bonds-Alternative Revenue Source) of \$50,105,000 are current interest bonds. The bonds and interest are payable from certain pledged revenues and real estate taxes, if necessary. Pledged revenues include grant revenues, as discussed in Note 17, and net Airport revenues derived from the operation of the Airport. Currently the Airport is operating at a deficit and prior grant receipts are being used to fund the debt service on the bonds.

Debt service requirements to maturity on the new bonds are as follows:

| <u>Year</u> |               | <u>Principal</u>     | <u>Interest</u>      | <u>Total</u>         |
|-------------|---------------|----------------------|----------------------|----------------------|
| 2012        |               | \$ -                 | \$ 2,508,650         | \$ 2,508,650         |
| 2013        | 3.50%         | 475,000              | 2,508,650            | 2,983,650            |
| 2014        | 3.75%         | 1,110,000            | 2,492,025            | 3,602,025            |
| 2015        | 4.00%         | 1,825,000            | 2,450,400            | 4,275,400            |
| 2016        |               | -                    | 2,377,400            | 2,377,400            |
| 2017-2021   | 4.50% - 5.00% | 10,425,000           | 11,213,125           | 21,638,125           |
| 2022-2026   | 5.00% - 5.25% | 19,605,000           | 7,566,537            | 27,171,537           |
| 2027-2029   | 5.00% - 5.25% | 16,665,000           | 1,754,438            | 18,419,438           |
|             |               | <u>\$ 50,105,000</u> | <u>\$ 32,871,225</u> | <u>\$ 82,976,225</u> |

The new bonds start maturing on October 1, 2013 and are payable through 2029. Interest is payable at rates of 3.5% to 5.25% depending on maturity on April 1 and October 1. Bonds due on or after October 1, 2020 are subject to redemption prior to maturity at the option of the County at par plus accrued interest.

The carrying value of the Capital Interest bonds was:

|                                                             |                      |
|-------------------------------------------------------------|----------------------|
| Capital Appreciation Bonds                                  | \$ 50,105,000        |
| Premium                                                     | 1,002,349            |
| Unamortized bond issuance costs and deferred refunding loss | (8,837,525)          |
|                                                             | <u>\$ 42,269,824</u> |

Debt service was paid from the MidAmerica St. Louis Airport Fund. Total interest, net of amortization of bond costs, loss and premiums, charged to operations for the General Obligation Refund bond issues amounted to \$3,288,556.

Changes in long-term liabilities

The following is a summary of long-term obligation transactions during 2011.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

**Governmental activities**

|                                 | Beginning<br>Balance | Additions           | Deletions           | Ending<br>Balance    | Due within<br>one year |
|---------------------------------|----------------------|---------------------|---------------------|----------------------|------------------------|
| Revenue bonds                   | \$12,310,000         | \$ -                | \$ 1,295,000        | \$ 11,015,000        | \$ 1,360,000           |
| Less deferred amounts           |                      |                     |                     |                      |                        |
| Issue costs & refunding         | (154,204)            | -                   | (33,526)            | (120,678)            | -                      |
| Premium                         | 292,425              | -                   | 63,577              | 228,848              | -                      |
|                                 | <u>12,448,221</u>    | <u>-</u>            | <u>1,325,051</u>    | <u>11,123,170</u>    | <u>1,360,000</u>       |
| Capital leases                  | 12,514,560           | 9,310,440           | 11,045,000          | 10,780,000           | -                      |
| Less deferred refinancing costs | -                    | (698,597)           | -                   | (698,597)            | -                      |
|                                 | <u>12,514,560</u>    | <u>8,611,843</u>    | <u>11,045,000</u>   | <u>10,081,403</u>    |                        |
| Rent credits                    | 563,389              | -                   | 204,011             | 359,378              | 221,500                |
| Insurance claims                | 1,540,500            | -                   | 68,549              | 1,471,951            | -                      |
|                                 | <u>\$27,066,670</u>  | <u>\$ 8,611,843</u> | <u>\$12,642,611</u> | <u>\$ 23,035,902</u> | <u>\$ 1,581,500</u>    |

For General Debt, the combined interest cost, including interest from rent credits, was \$1,151,425. Interest of \$505,699 is charged directly to transportation functions while \$645,726 is unallocated.

**Business-type activities**

|                                   | Beginning<br>Balance | Additions           | Deletions           | Ending<br>Balance    | Due within<br>one year |
|-----------------------------------|----------------------|---------------------|---------------------|----------------------|------------------------|
| General obligation bonds          | \$ 53,039,826        | \$ 166,043          | \$ -                | 53,205,869           | \$ -                   |
| Less deferred amounts:            |                      |                     |                     |                      |                        |
| Issue costs & refunding           | (9,558,197)          | -                   | (691,841)           | (8,866,356)          | -                      |
| Premium                           | 1,080,323            | -                   | 77,974              | 1,002,349            | -                      |
| Total bonds                       | <u>44,561,952</u>    | <u>166,043</u>      | <u>(613,867)</u>    | <u>45,341,862</u>    | <u>-</u>               |
| Capital leases                    | 11,689,796           | 14,677,762          | 12,387,558          | 13,980,000           | -                      |
| Less deferred refinancing costs   | -                    | (2,132,442)         | -                   | (2,132,442)          | -                      |
|                                   | <u>11,689,796</u>    | <u>12,545,320</u>   | <u>12,387,558</u>   | <u>11,847,558</u>    | <u>-</u>               |
| Certificates of Participation     | 685,000              | -                   | 335,000             | 350,000              | 350,000                |
| Due to Public Building Commission | 5,876,611            | 453,831             | -                   | 6,330,442            | -                      |
|                                   | <u>\$ 62,813,359</u> | <u>\$13,165,194</u> | <u>\$12,108,691</u> | <u>\$ 63,869,862</u> | <u>\$ 350,000</u>      |

Total Airport interest and amortization expensed aggregated to \$4,065,259. No interest was capitalized as part of construction costs.

The following is a summary of debt service requirements including minimum lease obligations. Rent credits have not been included. As long as the County meets its obligations under the purchase agreement, no payment will be required and the liability will be amortized annually over the remaining period of the agreement.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

Debt service requirements are as follows:

| Year            | Governmental Activities |                      | Business-type Activities |                      | Total                |
|-----------------|-------------------------|----------------------|--------------------------|----------------------|----------------------|
|                 | Debt                    | Leases               | Debt                     | Leases               |                      |
| 2012            | \$ 1,861,750            | \$ 10,159,373        | \$ 2,877,200             | \$ 1,130,627         | \$ 16,028,950        |
| 2013            | 1,862,000               | 10,361,778           | 2,983,650                | 1,154,023            | 16,361,451           |
| 2014            | 1,866,250               | 10,593,594           | 3,602,025                | 1,152,523            | 17,214,392           |
| 2015            | 1,857,250               | 10,831,101           | 4,275,400                | 1,149,938            | 18,113,689           |
| 2016            | 1,857,250               | 11,070,372           | 4,392,400                | 1,150,288            | 18,470,310           |
| 2017-2021       | 3,703,375               | 59,820,025           | 23,763,125               | 5,048,714            | 92,335,239           |
| 2022-2026       | -                       | 54,730,184           | 27,171,537               | 5,126,871            | 87,028,592           |
| 2027-2031       | -                       | 51,480,720           | 18,419,438               | 6,157,763            | 76,057,921           |
| 2031-2036       | -                       | 57,647,741           | -                        | -                    | 57,647,741           |
| 2037-2041       | -                       | 51,104,125           | -                        | -                    | 51,104,125           |
|                 | <u>13,007,875</u>       | <u>327,799,013</u>   | <u>87,484,775</u>        | <u>22,070,747</u>    | <u>450,362,410</u>   |
| Executory costs | -                       | 304,631,888          | -                        | -                    | 304,631,888          |
|                 | <u>\$ 13,007,875</u>    | <u>\$ 23,167,125</u> | <u>\$ 87,484,775</u>     | <u>\$ 22,070,747</u> | <u>\$145,730,522</u> |

Under Illinois State statutes, the limit of long-term indebtedness is 2.875% of the value of the taxable property ascertained by the last assessment. This limit does not include indebtedness for the purpose of certain buildings, roads, and airports. The computation to ensure St. Clair County is within the limit is as follows:

|                                                              |                         |
|--------------------------------------------------------------|-------------------------|
| Equalized assessed value of taxable property – 2011 tax year | <u>\$ 3,999,063,725</u> |
| Debt limit                                                   | \$ 114,973,082          |
| Total debt authorized and issued:                            |                         |
| Deemed general obligations direct bonded indebtedness        | 24,760,000              |
| Certificates of Participation                                | 350,000                 |
| Other direct general obligation                              | <u>93,247,802</u>       |
| Legal debt margin                                            | <u>\$ ( 3,384,720)</u>  |

Other direct general obligations represent the present value of the operations and maintenance portion of the lease obligations with the Public Building Commission.

**7. Net Assets**

The County has reserved \$17,316,459 for working cash. In addition, the County has also reserved \$8,080,139 for capital projects and expansion at the airport and improvements to County buildings in accordance with optional statutory authority.

The County transferred \$17,469,949 from the General Fund to the Debt Service Fund and designated it for retirement of Airport bonds in addition to amounts required by bond covenants. Monthly transfers from the Transportation Fund to the Debt Service Fund are restricted for the debt service payments on the outstanding highway bonds.

Restricted net asset that have been restricted by enabling legislation was \$84,238,262.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

**8. Fund Balances**

As of these financial statements, the County adopted GASB Statement No. 54, which redefined how fund balances of the governmental funds are presented in the financial statements. Fund balances are classified as follows:

**Non-spendable**—Amounts that cannot be spent either because they are not in a spendable form (ie; inventories and prepaids) or because they are legally or contractually required to be maintained intact.

**Restricted**—Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed**—Amounts that can be used only for specific purposes determined by a formal action of the County. The County Board is the highest level of decision-making authority of the County. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the County.

**Assigned**—Amounts that do not meet the criteria to be classified as restricted or committed but that are intended by management to be used for specific purposes. The County's fund balances may be assigned by management as agreed upon by the finance committee of the County Board as to the County's *intent* to be used for specific purposes. Assigned balances also include amounts appropriated for subsequent year expenditures as authorized by the County Board in the adopted budget.

**Unassigned**—All other spendable amounts.

As of December 31, 2011, fund balances are composed of the following:

|                      | (in thousands)   |                     |                    |                   |                  |                          |
|----------------------|------------------|---------------------|--------------------|-------------------|------------------|--------------------------|
|                      | General Fund     | Transportation Fund | Lease Payable Fund | Debt Service Fund | Non-Major Funds  | Total Governmental Funds |
| <b>Non-spendable</b> |                  |                     |                    |                   |                  |                          |
| Inventory            | \$ 189           | \$ 185              | \$ -               | \$ -              | \$ 36            | \$ 410                   |
| Prepaids             | 1,299            | -                   | -                  | -                 | -                | 1,299                    |
| <b>Restricted</b>    |                  |                     |                    |                   |                  |                          |
| Tort                 | 3,367            | -                   | -                  | -                 | 1,259            | 4,626                    |
| Public Safety        | 71               | -                   | -                  | -                 | 6,114            | 6,185                    |
| Transportation       | -                | 29,544              | -                  | -                 | -                | 29,544                   |
| Leases               | -                | -                   | 8,777              | -                 | -                | 8,777                    |
| Debt service         | -                | -                   | -                  | 5,065             | -                | 5,065                    |
| Public health        | -                | -                   | -                  | -                 | 15,543           | 15,543                   |
| Retirement           | -                | -                   | -                  | -                 | 10,909           | 10,909                   |
| Court services       | -                | -                   | -                  | -                 | 3,611            | 3,611                    |
| Parks & rec          | -                | -                   | -                  | -                 | 4,260            | 4,260                    |
| Other                | -                | -                   | -                  | -                 | 3,991            | 3,991                    |
| <b>Committed</b>     |                  |                     |                    |                   |                  |                          |
| Working cash         | 17,316           | -                   | -                  | -                 | -                | 17,316                   |
| Capital projects     | 8,080            | -                   | -                  | -                 | -                | 8,080                    |
| Automation           | 38               | -                   | -                  | -                 | -                | 38                       |
| Debt service         | -                | -                   | -                  | 2,984             | -                | 2,984                    |
| <b>Assigned</b>      |                  |                     |                    |                   |                  |                          |
| Debt service         | -                | -                   | -                  | 14,486            | -                | 14,486                   |
| <b>Unassigned</b>    | 19,868           | -                   | -                  | -                 | 43               | 19,911                   |
|                      | <u>\$ 50,228</u> | <u>\$ 29,729</u>    | <u>\$ 8,777</u>    | <u>\$ 22,535</u>  | <u>\$ 45,766</u> | <u>\$ 157,035</u>        |

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

The County's general spending prioritization policy is to consider restricted resources to have been used first, followed by committed, assigned, and unassigned amounts when expenditures have been incurred for which resources in more than one classification could be used.

The Commissary fund had a negative fund balance of \$23,738 at December 31, 2011. The fund's deficit will be recovered at a later date.

**9. Reconciliation of governmental expenditures activities**

| <b>Reconciliation of Governmental Expenditures</b> |          |                    |               |          |                |               |              |          |
|----------------------------------------------------|----------|--------------------|---------------|----------|----------------|---------------|--------------|----------|
| (in thousands)                                     |          |                    |               |          |                |               |              |          |
|                                                    | Total    | General Government | Public Safety | Judicial | Transportation | Public Health | Debt Service | Interest |
| Governmental funds expenditures                    | \$89,211 | \$ 35,359          | \$ 22,731     | \$ 7,229 | \$12,651       | \$9,378       | \$1,863      | \$ -     |
| Adjustments:                                       |          |                    |               |          |                |               |              |          |
| Capital outlay                                     | (11,346) | (3,986)            | (329)         | (29)     | (6,954)        | (48)          | -            | -        |
| Depreciation                                       | 7,409    | 1,248              | 2,315         | 495      | 3,201          | 150           | -            | -        |
| Debt service                                       | (3,731)  | (3,020)            | -             | -        | 506            | -             | (1,863)      | 646      |
| Change in long-term insurance claims               | (68)     | (68)               | -             | -        | -              | -             | -            | -        |
| Change in compensated absences                     | (3)      | (25)               | 17            | 39       | (1)            | (33)          | -            | -        |
| Change in inventories                              | 284      | 76                 | -             | -        | 139            | 69            | -            | -        |
| In-kind contributions                              | 1,981    | -                  | 2             | -        | -              | 1,979         | -            | -        |
| Employee medical costs of components               |          |                    |               |          |                |               |              |          |
| Units                                              | 2,122    | 2,122              | -             | -        | -              | -             | -            | -        |
| Internal service fund income                       | (174)    | (45)               | (47)          | (54)     | (14)           | (14)          | -            | -        |
| Reclassifications:                                 |          |                    |               |          |                |               |              |          |
| Interfund activity                                 | (1,080)  | (825)              | 355           | 195      | (510)          | (295)         | -            | -        |
| Employee benefits                                  | -        | (10,020)           | 5,796         | 2,787    | 894            | 543           | -            | -        |
| Insurance costs                                    | 17       | (2,212)            | 1,086         | 413      | 537            | 193           | -            | -        |
| Lease payments                                     | -        | (3,055)            | 1,722         | 1,333    | -              | -             | -            | -        |
| Expenses for Net Activities                        | \$84,622 | \$ 15,549          | \$ 33,648     | \$12,408 | \$10,449       | \$11,922      | \$ -         | \$ 646   |

Expenses as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances focus on budgetary classification and basis of accounting and the expenses as reported on the Statement of Net Activities are presented on an economic resource basis. This schedule is presented to show the various adjustments and allocations that were required to arrive at the expenses recorded in the Statement of Net Activities.

**10. Risk Management**

Tort

Most insurance costs are funded and charged to the Tort Liability Fund which is included in the General Fund. The Tort Liability Fund is funded through a tax levy specifically established to cover insurance costs.

The County has a self-funded insurance program for property, worker's compensation, automobile, general liability, errors and omissions including public officials and police professional liability. The

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

County purchases commercial insurance for excess coverage over the self-funded retention amounts and has elected to fully insure selected exposures. The County uses a third party actuary to help determine funding requirements based on trends in actual claims experiences, stop loss coverage, and provision for catastrophic losses. The County participates in the Illinois Counties Risk Management Trust (ICRMT) program for many of its coverages. The ICRMT Program is a non-assessable plan.

Based upon specific circumstances pertaining to certain departments or coverage, the County has elected to fully insure the Intergovernmental Grants Department's worker's compensation. This policy provides first dollar coverage with nominal deductibles. The self-funded part of the program consists of all remaining property (real, personal, contractor's equipment and EDP exposures) and liability as well as the worker's compensation. The property coverage is written on a replacement cost basis with a total insurable value of \$193,561,330, exclusive of the airport, and \$100,000 self-funded retention amounts per loss. The property coverage includes flood and earthquake risks up to \$174,514,200 including mine subsidence (\$300 million program aggregate) with self-insured retention of the greater of \$100,000 or 5% of the damaged location for earthquake and \$50,000 for flood.

The premises, products, law enforcement, dispatchers, professional, automobile, public officials, and health professional liabilities are included as part of the general liability coverage. The general liability has a per occurrence limit of \$1,000,000 with a general aggregate liability limit of \$3,000,000. The general liability is subject to a \$250,000 self-funded retention per occurrence. Public Officials liability is limited to \$1,000,000 while physical and sexual abuse coverage is limited to \$2,000,000 with \$250,000 retention for each and a \$4,000,000 aggregate. The liability also includes premises medical expense payments coverage with limits of \$1,000 per person and \$50,000 per occurrence. There is excess liability coverage with a limit of \$9,000,000 that applies to general liability, law enforcement, auto, and public officials. The worker's compensation coverage (not including the Intergovernmental Grants Department) is written on a statutory basis with an employer's liability limit per incident of \$2,500,000 and a \$350,000 self-funded retention. These coverages are included in the ICRMT program.

The Crime and Public Employee Blanket Bond coverage is also included in the ICRMT. The Crime coverage is written on a faithful performance basis with a limit of \$500,000 for Employee Dishonesty, Money and Securities (both inside/outside) and Depositors Forgery. All coverages are subject to a \$100,000 deductible.

Pollution liability insurance is limited to \$1,000,000 per pollution condition with an aggregate limit of \$2,000,000 with \$25,000 retention for each.

For the MidAmerica St. Louis Airport operations, the County is insuring specific coverages: contractors' equipment, airport owners and operators general liability, airport public officials liability, pollution liability, property and automobiles with varying deductibles. The airport owners and operators general liability policy includes first dollar coverage and includes aviation, hi-jacking and other aviation liability coverage with a \$100 million aggregate. The airport owners and operators liability policy also provides a \$50 million limit for off-premises liability over the automobile liability coverage of \$1 million. Aviation public official liability carries a \$10 million limit and \$25,000 deductible while sexual misconduct liability is limited to \$1 million with a \$5,000 deductible.

Environmental impairment liability – select coverage is limited to \$10 million per occurrence with an annual aggregate of \$20 million. Deductible for each occurrence is \$100,000 and \$400,000 in the aggregate.

The blanket coverage applies to building contents, runways, taxiways and aprons with limits of \$202 million and \$25,000 per occurrence deductibles. Coverage also applies to flood, earthquake, and

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

mine subsidence up to \$200 million with a \$100,000 deductible. Leased or rented equipment coverage is limited to \$150,000.

International general and products liability coverages are limited to \$2 million with no deductibles while excess foreign automobile coverage of \$1 million. Additional foreign workers' compensation and automobile are limited to \$1 million. A special crime policy is limited to \$1,000,000.

The insurance premiums and fees for Airport coverages are paid from the Tort Fund. Airport related insurance costs including legal fees have been recorded as transfers by the Tort Fund and charged to airport operations for the year ended December 31, 2011 in the amount of \$451,034.

Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Because actual claim liabilities depend on complex factors such as inflation, legal changes and damage awards, the process used in computing claims liability does not necessarily result in exact amounts. Liabilities are reevaluated periodically to take into consideration all of these factors.

The County is a defendant in a significant number of lawsuits. As of December 31, 2011, the County estimates settlement to be \$2,863,030 of which \$1,471,951 is recorded in long-term liabilities in the government-wide financial statements and are payable from Tort funds included with the General Fund accounts. Changes in the balances of claims liabilities were as follows:

| Year | Claims<br>Liability<br>January 1 | Claims and<br>Changes in<br>Estimates | Claim<br>Payments | Claims<br>Liability<br>December 31 |
|------|----------------------------------|---------------------------------------|-------------------|------------------------------------|
| 2011 | \$ 3,446,762                     | \$ 1,034,188                          | \$ 1,617,920      | \$ 2,863,030                       |
| 2010 | 3,033,695                        | 1,680,624                             | 1,267,557         | 3,446,762                          |
| 2009 | 2,493,696                        | 2,815,960                             | 2,275,961         | 3,033,695                          |

Employee Medical

The County has a self-insurance program covering certain health and welfare benefits for substantially all of its employees including the Intergovernmental Grants Department and the Public Building Commission. Aggregate health claims in excess of \$12,607,756 for the County with \$225,000 per individual and life insurance benefits are covered by third party insurance in conjunction with this program. The employee medical plan is funded with the County contributing to the Employee Medical Trust Fund, an Internal Service Fund, the cost for its employees with a minimal contribution by the employee. The net cost is charged to the various funds of the County based upon a third party actuarial determination. The employee, through payroll deduction, pays the employees' portion of dependent coverage.

The County must also provide health coverage to certain retired employees and their eligible dependents under the Municipal Employee's Continuation Privilege law. Premiums for full coverage or Medicare supplement are withheld by IMRF from retirement pay and paid directly to the County. Premiums and costs are included in the Internal Service Fund. Funding for these post-employment benefits (OPEB) is discussed below.

The claims liability reported on the financial statements is based on the probability that as of the date of the financial statements, a liability was incurred and that the amount of the loss can be reasonably estimated. Claims are payable from the Internal Service Fund. Changes in fund claim liability amounts were:

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

| Year | Claims<br>Liability<br>January 1 | Claims and<br>Changes in<br>Estimates | Claim<br>Payments | Claims<br>Liability<br>December 31 |
|------|----------------------------------|---------------------------------------|-------------------|------------------------------------|
| 2011 | \$ 1,405,363                     | \$ 8,385,147                          | \$ 8,682,742      | \$ 1,107,768                       |
| 2010 | 750,700                          | 9,558,932                             | 8,904,269         | 1,405,363                          |
| 2009 | 837,689                          | 8,670,008                             | 8,756,997         | 750,700                            |

**11. Defined benefit pension plan**

*Plan Description.* The County's defined benefit pension plan for employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The County's plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer pension plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at [www.imrf.org](http://www.imrf.org).

*Funding Policy.* As set by statute, the County's regular plan members are required to contribute 4.5% of their annual covered salary while SLEP participants contribute 7.5% and Elected Officials contribute 7.5%. The statutes require employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual required contribution rate for calendar year 2011 was 11.73% of annual covered payroll for regular employees, 20.55% for SLEP, and 39.53% for Elected Officials. The County also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Annual Pension Cost.* For calendar year 2011, the County's required contributions were \$3,392,322, \$1,768,439 and \$610,678 for the regular, SLEP and Elected Officials, respectively. These were equal to the County's required and actual contribution.

**Three-Year Trend Information for the County Plan**

Regular (Non-SLEP) County Employees

| Actuarial<br>Valuation Date | Annual Pension<br>Cost (APC) | Percentage of<br>APC Contributed | Net Pension<br>Obligation |
|-----------------------------|------------------------------|----------------------------------|---------------------------|
| 12/31/11                    | \$ 3,392,322                 | 100%                             | \$ 0                      |
| 12/31/10                    | 3,120,758                    | 100%                             | 0                         |
| 12/31/09                    | 2,133,818                    | 100%                             | 0                         |

SLEP County Employees

| Actuarial<br>Valuation Date | Annual Pension<br>Cost (APC) | Percentage of<br>APC Contributed | Net Pension<br>Obligation |
|-----------------------------|------------------------------|----------------------------------|---------------------------|
| 12/31/11                    | \$ 1,768,439                 | 100%                             | \$ 0                      |
| 12/31/10                    | 1,651,378                    | 100%                             | 0                         |
| 12/31/09                    | 1,497,899                    | 100%                             | 0                         |

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

Elected County Officials

| Actuarial<br>Valuation Date | Annual Pension<br>Cost (APC) | Percentage of<br>APC Contributed | Net Pension<br>Obligation |
|-----------------------------|------------------------------|----------------------------------|---------------------------|
| 12/31/11                    | \$ 610,678                   | 100%                             | \$ 0                      |
| 12/31/10                    | 543,748                      | 100%                             | 0                         |
| 12/31/09                    | 599,335                      | 100%                             | 0                         |

The required 2011 contribution was determined as part of the December 31, 2009 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2009, included (a) 7.5% investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post-retirement benefit increases of 3% annually. The actuarial value of the County's plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value assets. The County's plan's unfunded actuarial accrued liabilities at December 31, 2009 are being amortized as a level percentage of projected payroll on an open 30 year basis.

*Funded Status and Funding Progress.* As of December 31, 2011, the most recent actuarial valuation date, the County's plan was 81.01% funded for regular employees, 55.62% for SLEP, and 42.95% for Elected Officials. The actuarial accrued liability for benefits, the actuarial value of assets, and the under(over) funded actuarial accrued liability (UAAL), the covered payroll (annual payroll of active employees covered by the plan) and the ratio of the UAAL to the covered payroll for the employee groups are as follows:

| Employee<br>Group | Actuarial<br>Accrued<br>Liability<br>(AAL) | Actuarial<br>Value<br>Of Assets | Underfunded<br>UAAL |
|-------------------|--------------------------------------------|---------------------------------|---------------------|
| Regular           | \$ 97,261,734                              | \$ 78,796,314                   | \$ 18,465,420       |
| SLEP              | 34,773,815                                 | 19,340,441                      | 15,433,374          |
| Elected Officials | 9,606,381                                  | 4,126,327                       | 5,480,054           |

| Employee<br>Group | Annual<br>Covered<br>Payroll | UAAL as a<br>Percentage<br>of Covered<br>Payroll |
|-------------------|------------------------------|--------------------------------------------------|
| Regular           | \$ 28,920,053                | 63.85%                                           |
| SLEP              | 8,605,542                    | 179.34%                                          |
| Elected Officials | 1,544,847                    | 354.73%                                          |

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Due to poor performance of the IMRF investments in prior years, retirements of long-term officials, and significant changes in law enforcement retirement benefits, the County currently has an accumulated net unfunded actuarial liability for its employee groups of \$39,378,848. This liability is not included in these financial statements. The County contributes 100% of the annual pension cost. Accordingly the County has no net pension obligation liability. IMRF has already announced that future rates will continue to increase.

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

**12. Post-employment Benefits other than Pension**

*Plan description.* In addition to providing the pension benefits described above, the County provides post-employment health care insurance benefits (OPEB) for retired employees through a single employer defined benefit plan. The benefits, benefit levels, and employee and employer contributions are governed by the County and can be amended by the County through its personnel manual. All health care benefits are provided through the County's self-insured health plan.

The County established an irrevocable trust to fund future benefits in 2007. Currently administrative costs for the trust are minimal and paid by the OPEB Trust Fund. The plan uses the accrual method of accounting in conformity with generally accepted accounting principles. The plan does not issue a separate report. The activity of the fund is reported in the County's Post-Employment Benefits Trust fund, a fiduciary fund.

*Benefits provided.* The County must provide health coverage to certain retired employees and their eligible dependents under the Municipal Employee's Continuation Privilege law. To be eligible, the retiree must retire from active service and be immediately eligible for an IMRF pension or disability benefit and covered by the County's health plan at retirement, or an IMRF SLEP (Sheriff Law Employment Personnel) participant who terminates employment with at least 20 years of SLEP credit. The benefits levels are the same as those afforded to active employees. The program becomes secondary to Medicare when the retiree or spouse reaches age 65. Premiums charged to retirees are at COBRA rates less a 2% administration fee as required by State statute. Premiums are withheld by IMRF from retirement pay and paid directly to the County's Employee Medical Trust Fund, an internal service fund. Premiums and costs are included in the Internal Service Fund. In 2011, approximately 136 retirees (including spouses) participated in the program, 844 active employees, and 9 terminated employees eligible for temporary benefits (COBRA).

*Funded Status and Funding Progress.* The County adopted GASB Statement No. 45 and has actuarially determined the required annual contribution that is prepared in accordance with certain parameters. The OPEB trust is funded by the County and participants make no contributions into the fund over and above their contribution for benefits made to the Employee Medical Trust Fund. As of December 31, 2010, the most recent actuarial valuation date, the County's plan was 55% funded. The actuarial accrued liability for benefits, the actuarial value of assets, and the under (over) funded actuarial accrued liability (UAAL), the covered payroll (annual payroll of active employees covered by the plan) and the ratio of the UAAL to the covered payroll for the employees is as follows:

| Actuarial<br>Valuation<br>Date | Actuarial<br>Accrued<br>Liability<br>(AAL) | Actuarial<br>Value<br>of Assets | Unfunded<br>UAAL |
|--------------------------------|--------------------------------------------|---------------------------------|------------------|
| 12/31/10                       | \$ 2,173,919                               | \$ 1,190,799                    | \$ 983,120       |
| 12/31/08                       | 2,253,318                                  | 520,113                         | 1,733,205        |
| 12/31/06                       | 1,946,738                                  | -                               | 1,946,738        |

| Annual<br>Covered<br>Payroll | UAAL as a<br>Percentage<br>of Covered<br>Payroll |
|------------------------------|--------------------------------------------------|
| \$ 37,947,806                | 3%                                               |
| 38,230,339                   | 5%                                               |
| 34,646,924                   | 6%                                               |

*Annual OPEB Cost.* Based on the bi-annual actuarial study done as of January 1, 2011, the County's 2011 required OPEB contribution was \$225,705. The County deposited these funds into the trust fund. The annual contribution includes the current year's service cost of \$130,286 as well as

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

the amortization of the unfunded actuarial accrued liability (AAL) and investment earnings of \$95,419. This amortization is based on a 30-year amortization of the unfunded AAL as a level dollar amount on a closed basis. Since the County is self-insured, the employer contributions fluctuate on annual basis. Values at December 31, 2010:

|                                             |                   |
|---------------------------------------------|-------------------|
| Actuarial accrued liability (AAL)           | \$ 2,173,919      |
| Actuarial value of plan assets              | 1,190,799         |
| Unfunded actuarial accrued liability (UAAL) | <u>\$ 983,120</u> |

The initial required contribution was determined as part of the December 31, 2006 bi-annual actuarial valuation using the Projected Unit Credit method. The actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrences of events far into the future and are subject to continual revision. The methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities. The actuarial value of assets is based on the fair market value of the assets. The actuarial assumptions at December 31, 2010 included (a) 7% investment rate of return (net of administrative expenses); (b) projected medical increases of 10% grading down to 5% in year 2016 and each year thereafter, (c) rate of retirement based on ages, (d) turnover, (e) disability/mortality, and (f) percent of retiree and spousal participation.

| Actuarial<br>Valuation<br>Date | Annual<br>OPEB<br>Cost<br>(AOC) | Percentage<br>of<br>AOC<br>Contributed | Net<br>OPEB<br>Obligation<br>(NPO) | Accrued<br>Liability<br>(AAL) | Actuarial<br>Accrued<br>Liability<br>(AAL) |
|--------------------------------|---------------------------------|----------------------------------------|------------------------------------|-------------------------------|--------------------------------------------|
| 12/31/10                       | \$ 289,520                      | 100%                                   | \$ 0                               | \$2,173,919                   | \$2,173,919                                |
| 12/31/08                       | 275,087                         | 100%                                   | 0                                  | 2,253,318                     | 2,253,318                                  |
| 12/31/06                       | -                               | NA                                     | NA                                 | 1,946,738                     | 1,946,738                                  |

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**13. Deferred compensation plan**

The County offers its employees two deferred compensation plans created in accordance with Internal Revenue Code Section 457. The plans, available to all permanent County employees through the National Association of Counties (NACO) and The Hartford, permit them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or an unforeseeable emergency, at which time it is taxable to the employee or other beneficiary.

**14. St. Clair County Public Building Commission**

On July 6, 1966, the Public Building Commission of St. Clair County was established by the authority vested in St. Clair County's Board of Supervisors as provided by the Illinois Public Building Commission Act. At December 31, 2011, summarized financial data for the St. Clair County Public Building Commission was as follows:

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

|                                       |                      |
|---------------------------------------|----------------------|
| Current assets                        | \$ 9,351,404         |
| Restricted assets                     | 786,536              |
| Property, plant and equipment         | 21,414               |
| Due from St. Clair County             | 5,810,564            |
| Other assets                          | 22,312,370           |
|                                       | <u>38,282,288</u>    |
| Liabilities                           |                      |
| Current liabilities                   | 1,115,785            |
| Long-term liabilities                 | 22,103,517           |
| Due to St. Clair County               | 232,654              |
|                                       | <u>23,451,956</u>    |
| Net Assets                            |                      |
| Net assets invested in capital assets | 21,414               |
| Restricted                            | 232,231              |
| Unrestricted                          | 14,576,687           |
| Total net assets                      | <u>\$ 14,830,332</u> |
| Operating revenues                    | \$ 8,344,722         |
| Operating expenses                    | 7,911,614            |
| Operating income                      | 433,108              |
| Non-operating revenue (expenses)      | 24,596               |
| Net income (loss)                     | 457,704              |
| Net assets, beginning of the year     | 14,372,628           |
| Net assets, end of year               | <u>\$ 14,830,332</u> |

The assets of the Public Building Commission include its investment in the capital leases, while its liabilities include the remaining debt on the capital lease assets. Accordingly, these amounts would be eliminated in a consolidated balance sheet of St. Clair County and the Public Building Commission.

**15. St. Clair County Intergovernmental Grants Department**

St. Clair County Intergovernmental Grants Department (IGD) is a regional planning commission that administers economic development and rehabilitation, weatherization, job training, and other social service programs in St. Clair County for the economically disadvantaged under various federal and state grants. Its activities also include the St. Clair County Intergovernmental Grants Community Action Commission (CAC), a 501(c)(3) formed to obtain additional grant funds.

St. Clair County, through its Intergovernmental Grants Department, has entered into various agreements with federal and state agencies to administer certain programs. Funding for the programs is predominantly from the U.S. Department of Housing and Urban Development (HUD), the Illinois Department of Commerce and Economic Opportunity (DCEO) and the Illinois Department of Healthcare and Family Services. While the financial statements of these various programs are not presented herein, certain limited financial information is provided.

At December 31, 2011 summarized financial data for the St. Clair County Intergovernmental Grants Department was as follows:

|                               |                  |
|-------------------------------|------------------|
| Current assets                | \$ 5,525,870     |
| Other non-current assets      | 3,728,385        |
| Property, plant and equipment | 45,316           |
| Total assets                  | <u>9,299,571</u> |

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

|                                |                     |
|--------------------------------|---------------------|
| Current liabilities            | 4,296,655           |
| Long-term liabilities          | 3,728,385           |
| Total liabilities              | <u>8,025,040</u>    |
| Net assets                     |                     |
| Investment in capital assets   | 45,316              |
| Restricted for loans           | 1,014,922           |
| Unrestricted                   | 214,293             |
| Total net assets               | <u>\$ 1,274,531</u> |
| Program revenues               | \$ 18,486,843       |
| Program expenditures           | (18,455,648)        |
| General revenues               | 48,476              |
| Changes in net assets          | 79,671              |
| Net assets – beginning of year | 1,194,860           |
| Net assets – end of year       | <u>\$ 1,274,531</u> |

Direct expenses for the programs during 2011 were as follows:

|                                  |                      |
|----------------------------------|----------------------|
| Jobs training and employment     | \$ 5,112,364         |
| Housing and urban development    | 5,104,463            |
| Weatherization/energy assistance | 6,603,776            |
| Community service programs       | 874,277              |
| Support services                 | 760,768              |
|                                  | <u>\$ 18,455,648</u> |

Various other grants not administered by the Intergovernmental Grants Department are included in these government-wide financial statements.

**16. St. Clair County Flood Prevention District**

The St. Clair County Flood Prevention District (District) was established in July of 2008 pursuant to an Illinois statute created for the purpose of performing emergency levee repair and flood prevention in order to prevent the loss of life or property. The County adopted a resolution to impose a sales tax to fund the operations and any debt service requirements of the District for this purpose. Although preliminary engineering began in late 2008, the District began collecting sales tax in January 2009. Per statute, the operations of the district are reported on a year ending in September. In November, 2010, certain sales tax revenues were assigned to the Southwestern Illinois Flood Prevention District Council, a consortium of Counties, to fund the repayment of bonds issued for flood prevention. The sales taxes remitted to the Council are reflected as *intergovernmental transfers*. At September 30, 2011 summarized financial data for the St. Clair County Flood Prevention District was as follows:

|                     |                     |
|---------------------|---------------------|
| Current assets      | \$ 3,611,991        |
| Total assets        | <u>3,611,991</u>    |
| Current liabilities | 43                  |
| Total liabilities   | <u>43</u>           |
| Net assets          |                     |
| Unrestricted        | 3,611,948           |
| Total net assets    | <u>\$ 3,611,948</u> |

**ST. CLAIR COUNTY, ILLINOIS**  
**Notes to the financial statements (continued)**

|                                |                     |
|--------------------------------|---------------------|
| Sales tax                      | \$ 5,347,900        |
| Intergovernmental transfers    | 3,562,140           |
| Net program revenues           | 1,785,760           |
| Program expenditures           | (10,423)            |
| General revenues               | 14,567              |
| Changes in net assets          | 1,789,904           |
| Net assets – beginning of year | 1,822,044           |
| Net assets – end of year       | <u>\$ 3,611,948</u> |

**17. MidAmerica St. Louis Airport**

The MidAmerica St. Louis Airport project began in 1990 as an expansion of Scott Air Force Base into a joint military and civilian use airport and constructed in accordance with the provisions of the federal Airport Improvement Act. The airport opened for operations in April of 1998.

The County has financed its portion of construction from general tax revenues, bonds and interest. In addition to bonds issued by the County, the Public Building Commission, who had been constructing the airport on behalf of the County, issued additional bonds for construction and additional land acquisitions. The repayment of these obligations is included in the County's long-term lease agreements with the Public Building Commission and is being financed through the Lease Payable fund.

In 2011 the FAA committed funds for the construction of another ramp. The FAA commitment was approximately \$2,648,000 with County and State participation of \$70,000 each. The County also committed to the construction of a cargo warehouse adjacent to the ramp for approximately \$5.7 million as part of a 15 year lease agreement with a new tenant.

**18. Related party**

In addition to the lease arrangements, the Intergovernmental Grants Department and the Public Building Commission participate in the Tort and Medical Self-Insurance programs of the County including the unemployment insurance program. Reimbursements to the County for their portion of these programs were \$690,794 from the Grants Department and \$480,274 from the Public Building Commission.

**19. Pending litigation, contingencies, and commitments**

St. Clair County has been named as defendant in a number of lawsuits pending at December 31, 2011. Claims, which have not advanced to the stage of litigation, have also been made against the County. In the opinion of the State's Attorney and outside legal counsel, settlement of these matters is not expected to result in an unfunded liability to the County.

**REQUIRED SUPPLEMENTARY  
INFORMATION**

**ST. CLAIR COUNTY, ILLINOIS**  
**Governmental Funds**  
**December 31, 2011**

The following schedules provide additional detail on balances and activities of County government and its operations. Budgetary schedules present actual data on the budgetary basis which is the modified cash basis.

**Major Funds**

The General Fund, Transportation Fund, and Debt Service Fund are comprised of various fund accounts that provide additional control and information about specific resources and expenditures of these funds. The Lease Payable Fund has only one set of accounts. More detailed schedules of the General Fund, Transportation Fund, and the Debt Service Fund have been provided.

**Nonmajor funds**

Nonmajor governmental funds consist of the all special revenue funds, except the Transportation Fund and the Lease Payable Fund. Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes. Schedules have been provided for all nonmajor special revenue funds.

**ST. CLAIR COUNTY, ILLINOIS**  
**Required Supplementary Information**  
**December 31, 2011**

**Public Employees Retirement System**  
**Schedule of Funding Progress**

Non-SLEP County Employees

| Actuarial<br>Valuation Date | Annual Pension<br>Cost (APC) | Percentage of<br>APC Contributed | Net Pension<br>Obligation |
|-----------------------------|------------------------------|----------------------------------|---------------------------|
| 12/30/2011                  | \$ 3,392,322                 | 100%                             | \$0                       |
| 12/30/2010                  | 3,120,758                    | 100%                             | 0                         |
| 12/30/2009                  | 2,133,818                    | 100%                             | 0                         |
| 12/31/2008                  | 2,147,775                    | 100%                             | 0                         |
| 12/31/2007                  | 2,017,625                    | 100%                             | 0                         |
| 12/31/2006                  | 1,964,437                    | 100%                             | 0                         |
| 12/31/2005                  | 1,759,472                    | 100%                             | 0                         |
| 12/31/2004                  | 1,063,537                    | 100%                             | 0                         |
| 12/31/2003                  | 232,392                      | 100%                             | 0                         |
| 12/31/2002                  | 232,392                      | 100%                             | 0                         |

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability (AAL)<br>Entry Age<br>(b) | Unfunded<br>AAL<br>(UAAL)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL as a<br>Percentage of<br>Covered<br>Payroll<br>((b-a)/c) |
|--------------------------------|----------------------------------------|-------------------------------------------------------------|------------------------------------|--------------------------|---------------------------|---------------------------------------------------------------|
| 12/31/2011                     | \$ 78,796,314                          | \$ 97,261,734                                               | \$ 18,465,420                      | 81.01%                   | \$ 28,920,053             | 63.85%                                                        |
| 12/31/2010                     | 77,820,426                             | 94,241,567                                                  | 16,421,141                         | 82.58%                   | 28,736,263                | 57.14%                                                        |
| 12/31/2009                     | 74,869,293                             | 93,153,781                                                  | 18,284,488                         | 80.37%                   | 30,224,054                | 60.50%                                                        |
| 12/31/2008                     | 74,399,761                             | 86,146,035                                                  | 11,746,274                         | 86.36%                   | 28,522,913                | 41.18%                                                        |
| 12/31/2007                     | 88,612,818                             | 82,697,557                                                  | (5,915,261)                        | 107.15%                  | 26,973,591                | 0.00%                                                         |
| 12/31/2006                     | 81,957,335                             | 77,946,152                                                  | (4,011,183)                        | 105.15%                  | 25,916,052                | 0.00%                                                         |
| 12/31/2005                     | 75,972,612                             | 71,383,178                                                  | (4,589,434)                        | 106.43%                  | 24,746,435                | 0.00%                                                         |
| 12/31/2004                     | 72,632,910                             | 67,587,777                                                  | (5,045,133)                        | 107.46%                  | 24,281,674                | 0.00%                                                         |
| 12/31/2003                     | 71,413,283                             | 63,962,538                                                  | (7,450,745)                        | 111.65%                  | 24,193,640                | 0.00%                                                         |
| 12/31/2002                     | 69,357,222                             | 59,271,924                                                  | (10,085,298)                       | 117.02%                  | 23,239,184                | 0.00%                                                         |

**ST. CLAIR COUNTY, ILLINOIS**  
**Required Supplementary Information**  
**December 31, 2011**

**Public Employees Retirement System**  
**Schedule of Funding Progress**

SLEP County Employees

| Actuarial<br>Valuation Date | Annual Pension<br>Cost (APC) | Percentage of<br>APC Contributed | Net Pension<br>Obligation |
|-----------------------------|------------------------------|----------------------------------|---------------------------|
| 12/31/2011                  | \$ 1,768,439                 | 100%                             | \$0                       |
| 12/31/2010                  | 1,651,378                    | 100%                             | 0                         |
| 12/31/2009                  | 1,497,899                    | 100%                             | 0                         |
| 12/31/2008                  | 1,542,661                    | 100%                             | 0                         |
| 12/31/2007                  | 1,417,987                    | 100%                             | 0                         |
| 12/31/2006                  | 1,196,007                    | 100%                             | 0                         |
| 12/31/2005                  | 1,087,664                    | 100%                             | 0                         |
| 12/31/2004                  | 964,351                      | 100%                             | 0                         |
| 12/30/2003                  | 778,943                      | 100%                             | 0                         |
| 12/31/2002                  | 454,262                      | 100%                             | 0                         |

SLEP County Employees

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability (AAL)<br>Entry Age<br>(b) | Unfunded<br>AAL<br>(UAAL)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL as a<br>Percentage of<br>Covered<br>Payroll<br>((b-a)/c) |
|--------------------------------|----------------------------------------|-------------------------------------------------------------|------------------------------------|--------------------------|---------------------------|---------------------------------------------------------------|
| 12/31/2011                     | \$ 19,340,441                          | \$ 34,773,815                                               | \$ 15,433,374                      | 55.62%                   | \$ 8,605,542              | 179.34%                                                       |
| 12/31/2010                     | 18,514,443                             | 31,726,458                                                  | 13,212,015                         | 58.36%                   | 7,966,128                 | 165.85%                                                       |
| 12/31/2009                     | 21,418,480                             | 33,356,732                                                  | 11,938,252                         | 64.21%                   | 8,472,281                 | 140.91%                                                       |
| 12/31/2008                     | 21,412,533                             | 33,824,308                                                  | 12,411,775                         | 63.31%                   | 8,429,842                 | 147.24%                                                       |
| 12/31/2007                     | 24,360,682                             | 31,242,325                                                  | 6,881,643                          | 77.97%                   | 7,917,292                 | 86.92%                                                        |
| 12/31/2006                     | 22,402,790                             | 29,838,125                                                  | 7,435,335                          | 75.08%                   | 7,456,403                 | 99.72%                                                        |
| 12/31/2005                     | 23,096,775                             | 29,517,484                                                  | 6,420,709                          | 78.25%                   | 7,108,914                 | 90.32%                                                        |
| 12/31/2004                     | 21,412,245                             | 24,100,517                                                  | 2,688,272                          | 88.85%                   | 6,459,152                 | 41.62%                                                        |
| 12/30/2003                     | 19,847,291                             | 21,886,726                                                  | 2,039,435                          | 90.68%                   | 6,085,490                 | 33.51%                                                        |
| 12/31/2002                     | 18,887,550                             | 20,425,107                                                  | 1,537,557                          | 92.47%                   | 5,922,583                 | 25.96%                                                        |

**ST. CLAIR COUNTY, ILLINOIS**  
**Required Supplementary Information**  
**December 31, 2011**

**Public Employees Retirement System**  
**Schedule of Funding Progress**

Elected County Officials

| Actuarial<br>Valuation Date | Annual Pension<br>Cost (APC) | Percentage of<br>APC Contributed | Net Pension<br>Obligation |
|-----------------------------|------------------------------|----------------------------------|---------------------------|
| 12/31/2011                  | \$ 610,678                   | 100%                             | \$0                       |
| 12/31/2010                  | 543,748                      | 100%                             | 0                         |
| 12/31/2009                  | 599,335                      | 100%                             | 0                         |
| 12/31/2008                  | 570,952                      | 100%                             | 0                         |
| 12/31/2007                  | 591,949                      | 100%                             | 0                         |
| 12/31/2006                  | 510,042                      | 100%                             | 0                         |
| 12/31/2005                  | 557,967                      | 100%                             | 0                         |
| 12/31/2004                  | 532,650                      | 100%                             | 0                         |
| 12/30/2003                  | 516,627                      | 100%                             | 0                         |
| 12/31/2002                  | 477,119                      | 100%                             | 0                         |

Elected County Officials (began in 1997)

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability (AAL)<br>Entry Age<br>(b) | Unfunded<br>AAL<br>(UAAL)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL as a<br>Percentage of<br>Covered<br>Payroll<br>((b-a)/c) |
|--------------------------------|----------------------------------------|-------------------------------------------------------------|------------------------------------|--------------------------|---------------------------|---------------------------------------------------------------|
| 12/31/2011                     | \$ 4,126,327                           | \$ 9,606,381                                                | \$ 5,480,054                       | 42.95%                   | \$ 1,544,847              | 354.73%                                                       |
| 12/31/2010                     | 3,240,772                              | 8,321,966                                                   | 5,081,194                          | 38.94%                   | 1,245,415                 | 407.99%                                                       |
| 12/31/2009                     | 2,352,802                              | 7,657,688                                                   | 5,304,886                          | 30.72%                   | 1,331,560                 | 398.40%                                                       |
| 12/31/2008                     | 959,786                                | 7,388,479                                                   | 6,428,693                          | 12.99%                   | 1,277,584                 | 503.19%                                                       |
| 12/31/2007                     | 2,282,509                              | 8,027,359                                                   | 5,744,850                          | 28.43%                   | 1,277,681                 | 449.63%                                                       |
| 12/31/2006                     | 1,962,722                              | 7,731,690                                                   | 5,768,968                          | 25.39%                   | 1,274,469                 | 452.66%                                                       |
| 12/31/2005                     | 1,173,015                              | 7,227,604                                                   | 6,054,589                          | 16.23%                   | 1,311,938                 | 461.50%                                                       |
| 12/31/2004                     | 3,702,024                              | 8,291,100                                                   | 4,589,076                          | 44.65%                   | 1,231,277                 | 372.71%                                                       |
| 12/30/2003                     | 3,605,016                              | 8,399,590                                                   | 4,794,574                          | 42.92%                   | 1,165,938                 | 411.22%                                                       |
| 12/31/2002                     | 3,427,021                              | 8,649,197                                                   | 5,222,176                          | 39.62%                   | 1,182,451                 | 441.64%                                                       |

**ST. CLAIR COUNTY, ILLINOIS**  
**Required Supplementary Information**  
**December 31, 2011**

**Other Post-Employment Benefits**  
**Schedule of Funding Progress**

| <u>Actuarial<br/>Valuation Date</u> | <u>Annual OPEB<br/>Cost (APC)</u> | <u>Percentage of<br/>APC Contributed</u> | <u>Net OPEB<br/>Obligation</u> |
|-------------------------------------|-----------------------------------|------------------------------------------|--------------------------------|
| 12/30/2010                          | \$ 289,520                        | 100%                                     | \$0                            |
| 12/31/2008                          | 275,087                           | 100%                                     | 0                              |
| 12/31/2006                          | -                                 | NA                                       | 0                              |

| <u>Actuarial<br/>Valuation<br/>Date</u> | <u>Actuarial<br/>Value of<br/>Assets<br/>(a)</u> | <u>Actuarial<br/>Accrued<br/>Liability (AAL)<br/>(b)</u> | <u>Unfunded<br/>AAL<br/>(UAAL)<br/>(b-a)</u> | <u>Funded<br/>Ratio<br/>(a/b)</u> | <u>Covered<br/>Payroll<br/>(c)</u> | <u>UAAL as a<br/>Percentage of<br/>Covered<br/>Payroll<br/>((b-a)/c)</u> |
|-----------------------------------------|--------------------------------------------------|----------------------------------------------------------|----------------------------------------------|-----------------------------------|------------------------------------|--------------------------------------------------------------------------|
| 12/31/2010                              | 1,190,799                                        | 2,173,919                                                | 983,120                                      | 54.78%                            | 37,947,806                         | 2.59%                                                                    |
| 12/31/2008                              | 520,113                                          | 2,253,318                                                | 1,733,205                                    | 23.08%                            | 38,230,339                         | 4.53%                                                                    |
| 12/31/2006                              | -                                                | 1,946,738                                                | 1,946,738                                    | 0.00%                             | 34,646,924                         | 5.62%                                                                    |

**ST. CLAIR COUNTY, ILLINOIS**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget to Actual**  
**General Fund**  
**For the year ended December 31, 2011**

|                                                                                                  | Budgeted Amounts       |                        | Budgetary Basis      | Variance with         |
|--------------------------------------------------------------------------------------------------|------------------------|------------------------|----------------------|-----------------------|
|                                                                                                  | Original               | Final                  | Actual               | Final Budget          |
| <b>REVENUES</b>                                                                                  |                        |                        |                      |                       |
| Property taxes                                                                                   | \$ 12,334,972          | \$ 12,334,972          | \$ 7,660,831         | \$ (4,674,141)        |
| Revenue from federal/state agencies                                                              | 1,094,925              | 1,094,925              | 1,156,007            | 61,082                |
| Revenue from local government                                                                    | 250,000                | 250,000                | 388,287              | 138,287               |
| Earnings on investments                                                                          | 970,000                | 970,000                | 264,512              | (705,488)             |
| Licenses, permits, fines, fees<br>and services                                                   | 17,270,671             | 17,270,671             | 12,373,232           | (4,897,439)           |
| State income tax                                                                                 | 4,063,157              | 4,063,157              | 4,731,444            | 668,287               |
| Personal property replacement tax                                                                | 2,850,000              | 2,850,000              | 2,287,994            | (562,006)             |
| Sales tax                                                                                        | 7,745,959              | 7,745,959              | 8,767,006            | 1,021,047             |
| Pari-mutual tax                                                                                  | 120,000                | 120,000                | 93,016               | (26,984)              |
| Miscellaneous revenues                                                                           | 351,590                | 351,590                | 136,445              | (215,145)             |
|                                                                                                  | <u>47,051,274</u>      | <u>47,051,274</u>      | <u>37,858,774</u>    | <u>(9,192,500)</u>    |
| <b>EXPENDITURES</b>                                                                              |                        |                        |                      |                       |
| General government                                                                               | 43,990,069             | 42,390,547             | 20,967,163           | (21,423,384)          |
| Public safety                                                                                    | 12,102,435             | 13,692,844             | 13,542,562           | (150,282)             |
| Judicial                                                                                         | 5,119,126              | 5,128,239              | 4,998,818            | (129,421)             |
| Public health                                                                                    | 64,726                 | 64,726                 | 70,542               | 5,816                 |
|                                                                                                  | <u>61,276,356</u>      | <u>61,276,356</u>      | <u>39,579,085</u>    | <u>(21,697,271)</u>   |
| Excess of revenues over (under)<br>expenditures                                                  | <u>(14,225,082)</u>    | <u>(14,225,082)</u>    | <u>(1,720,311)</u>   | <u>12,504,771</u>     |
| Other financing sources (uses):                                                                  |                        |                        |                      |                       |
| Operating transfers-in                                                                           | -                      | 650,000                | 141,260              | (508,740)             |
| Operating transfers-out                                                                          | <u>(3,730,000)</u>     | <u>(3,730,000)</u>     | <u>(18,740,516)</u>  | <u>(15,010,516)</u>   |
| Total other financing sources (uses)                                                             | <u>(3,730,000)</u>     | <u>(3,080,000)</u>     | <u>(18,599,256)</u>  | <u>(15,519,256)</u>   |
| Net changes in fund balances                                                                     | \$ <u>(17,955,082)</u> | \$ <u>(17,305,082)</u> | (20,319,567)         | \$ <u>(3,014,485)</u> |
| Reconciliation of budgetary basis to<br>government fund statement of<br>changes in fund balance: |                        |                        |                      |                       |
| Effect of unrecorded assets                                                                      |                        |                        | (241,910)            |                       |
| Effect of market value adjustment on investments                                                 |                        |                        | 62,207               |                       |
| Effect of unrecorded liabilities                                                                 |                        |                        | 1,531,651            |                       |
| Effect of due to/from other funds                                                                |                        |                        | 18,323,454           |                       |
| Beginning fund balances                                                                          |                        |                        | <u>50,872,551</u>    |                       |
| Ending fund balances                                                                             |                        |                        | \$ <u>50,228,386</u> |                       |

See notes to the financial statements and  
independent auditors' report

**ST. CLAIR COUNTY, ILLINOIS**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget to Actual**  
**Transportation Fund**  
**For the year ended December 31, 2011**

|                                                                                                  | Budgeted Amounts       |                        | Budgetary Basis      | Variance with       |
|--------------------------------------------------------------------------------------------------|------------------------|------------------------|----------------------|---------------------|
|                                                                                                  | Original               | Final                  | Actual               | Final Budget        |
| <b>REVENUES</b>                                                                                  |                        |                        |                      |                     |
| Property taxes                                                                                   | \$ 6,470,646           | \$ 6,470,646           | \$ 4,625,391         | \$ (1,845,255)      |
| Motor fuel tax                                                                                   | 4,925,000              | 4,925,000              | 4,866,442            | (58,558)            |
| Earnings on investments                                                                          | 349,550                | 349,550                | 170,823              | (178,727)           |
| Licenses, permits, fines, fees<br>and services                                                   | 596,400                | 596,400                | 16,934               | (579,466)           |
| Revenue from federal/state agencies                                                              | 260,000                | 260,000                | -                    | (260,000)           |
| Revenue from local government                                                                    | 786,200                | 786,200                | 840,031              | 53,831              |
| Miscellaneous revenues                                                                           | 110,000                | 110,000                | 41,299               | (68,701)            |
|                                                                                                  | <u>13,497,796</u>      | <u>13,497,796</u>      | <u>10,560,920</u>    | <u>(2,936,876)</u>  |
| <b>EXPENDITURES</b>                                                                              |                        |                        |                      |                     |
| Transportation                                                                                   | <u>23,008,509</u>      | <u>23,008,509</u>      | <u>13,262,343</u>    | <u>(9,746,166)</u>  |
|                                                                                                  | <u>23,008,509</u>      | <u>23,008,509</u>      | <u>13,262,343</u>    | <u>(9,746,166)</u>  |
| Excess of revenues over (under)<br>expenditures                                                  | <u>(9,510,713)</u>     | <u>(9,510,713)</u>     | <u>(2,701,423)</u>   | <u>6,809,290</u>    |
| Other financing sources (uses):                                                                  |                        |                        |                      |                     |
| Operating transfers-out                                                                          | <u>(1,870,000)</u>     | <u>(1,870,000)</u>     | <u>(1,737,771)</u>   | <u>132,229</u>      |
| Total other financing sources (uses)                                                             | <u>(1,870,000)</u>     | <u>(1,870,000)</u>     | <u>(1,737,771)</u>   | <u>132,229</u>      |
| Net changes in fund balances                                                                     | <u>\$ (11,380,713)</u> | <u>\$ (11,380,713)</u> | <u>(4,439,194)</u>   | <u>\$ 6,941,519</u> |
| Reconciliation of budgetary basis to<br>government fund statement of<br>changes in fund balance: |                        |                        |                      |                     |
| Effect of unrecorded assets                                                                      |                        |                        | 452,779              |                     |
| Effect of market value adjustment on investments                                                 |                        |                        | 45,200               |                     |
| Effect of unrecorded liabilities                                                                 |                        |                        | 425,913              |                     |
| Effect of due to/from other funds                                                                |                        |                        | 664                  |                     |
| Beginning fund balances                                                                          |                        |                        | <u>33,243,492</u>    |                     |
| Ending fund balances                                                                             |                        |                        | <u>\$ 29,728,854</u> |                     |

**ST. CLAIR COUNTY, ILLINOIS**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget to Actual**  
**Lease Payable Fund**  
**For the year ended December 31, 2011**

|                                                                                            | Budgeted Amounts      |                       | Budgetary Basis     | Variance with      |
|--------------------------------------------------------------------------------------------|-----------------------|-----------------------|---------------------|--------------------|
|                                                                                            | Original              | Final                 | Actual              | Final Budget       |
| <b>REVENUES</b>                                                                            |                       |                       |                     |                    |
| Property taxes                                                                             | \$ 10,769,304         | \$ 10,769,304         | \$ 8,508,281        | \$ (2,261,023)     |
| Revenue from local governments                                                             | 44,156                | 44,156                | 26,113              | (18,043)           |
| Earnings on investments                                                                    | 108,500               | 108,500               | 47,317              | \$ (61,183)        |
|                                                                                            | <u>10,921,960</u>     | <u>10,921,960</u>     | <u>8,581,711</u>    | <u>(2,340,249)</u> |
| <b>EXPENDITURES</b>                                                                        |                       |                       |                     |                    |
| General government                                                                         | <u>12,276,236</u>     | <u>12,276,236</u>     | <u>9,324,762</u>    | <u>(2,951,474)</u> |
|                                                                                            | <u>12,276,236</u>     | <u>12,276,236</u>     | <u>9,324,762</u>    | <u>(2,951,474)</u> |
| Net changes in fund balances                                                               | \$ <u>(1,354,276)</u> | \$ <u>(1,354,276)</u> | (743,051)           | \$ <u>611,225</u>  |
| Reconciliation of budgetary basis to government fund statement of changes in fund balance: |                       |                       |                     |                    |
| Effect of unrecorded assets                                                                |                       |                       | 500,044             |                    |
| Effect of market value adjustment on investments                                           |                       |                       | 11,500              |                    |
| Beginning fund balances                                                                    |                       |                       | <u>9,008,951</u>    |                    |
| Ending fund balances                                                                       |                       |                       | <u>\$ 8,777,444</u> |                    |

See notes to the financial statements and independent auditors' report.

**ST. CLAIR COUNTY, ILLINOIS**  
**Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget to Actual**  
**Debt Service Fund**  
**For the year ended December 31, 2011**

|                                                                                            | Budgeted Amounts      |                       | Budgetary Basis      | Variance with        |
|--------------------------------------------------------------------------------------------|-----------------------|-----------------------|----------------------|----------------------|
|                                                                                            | Original              | Final                 | Actual               | Final Budget         |
| <b>REVENUES</b>                                                                            |                       |                       |                      |                      |
| Property taxes                                                                             | \$ 4,841,573          | \$ 4,841,573          | \$ -                 | \$ (4,841,573)       |
| Earnings on investments                                                                    | 266,400               | 266,400               | 113,792              | (152,608)            |
|                                                                                            | <u>5,107,973</u>      | <u>5,107,973</u>      | <u>113,792</u>       | <u>(4,994,181)</u>   |
| <b>EXPENDITURES</b>                                                                        |                       |                       |                      |                      |
| Debt service                                                                               | <u>11,000,000</u>     | <u>11,000,000</u>     | <u>1,863,125</u>     | <u>(9,136,875)</u>   |
|                                                                                            | <u>11,000,000</u>     | <u>11,000,000</u>     | <u>1,863,125</u>     | <u>(9,136,875)</u>   |
| Excess of revenues over (under) expenditures                                               | <u>(5,892,027)</u>    | <u>(5,892,027)</u>    | <u>(1,749,333)</u>   | <u>4,142,694</u>     |
| Other financing sources (uses):                                                            |                       |                       |                      |                      |
| Operating transfers-in                                                                     | <u>1,870,000</u>      | <u>1,870,000</u>      | <u>20,000,041</u>    | <u>18,130,041</u>    |
| Total other financing sources (uses)                                                       | <u>1,870,000</u>      | <u>1,870,000</u>      | <u>20,000,041</u>    | <u>18,130,041</u>    |
| Net changes in fund balances                                                               | \$ <u>(4,022,027)</u> | \$ <u>(4,022,027)</u> | 18,250,708           | \$ <u>22,272,735</u> |
| Reconciliation of budgetary basis to government fund statement of changes in fund balance: |                       |                       |                      |                      |
| Effect of unrecorded assets                                                                |                       |                       | (6,734)              |                      |
| Effect of market value adjustment on investments                                           |                       |                       | 32,500               |                      |
| Effect of due to/from other funds                                                          |                       |                       | (18,262,270)         |                      |
| Beginning fund balances                                                                    |                       |                       | <u>22,520,466</u>    |                      |
| Ending fund balances                                                                       |                       |                       | \$ <u>22,534,670</u> |                      |

See notes to the financial statements and independent auditors' report.

**ADDITIONAL ANALYSIS -  
COMBINING AND INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheet - All General Fund Accounts**  
**December 31, 2011**

|                                     | General<br>County   | General<br>County<br>Escrow | Working<br>Cash     | Personal<br>Property<br>Replacement<br>Tax | County<br>Automation | Geographic<br>Information<br>System | Pari-<br>Mutual   | Tort<br>Liability   |
|-------------------------------------|---------------------|-----------------------------|---------------------|--------------------------------------------|----------------------|-------------------------------------|-------------------|---------------------|
| <b>ASSETS</b>                       |                     |                             |                     |                                            |                      |                                     |                   |                     |
| Cash                                | \$ 1,738,889        | \$ 5,820                    | \$ -                | \$ -                                       | \$ 33,300            | \$ -                                | \$ -              | \$ 257,274          |
| Equity in cash and investment pool  | 0                   | 9,239,771                   | 1,181,893           | 22,508,351                                 | -                    | 170,880                             | 224,045           | 4,278,929           |
| Accounts receivable                 | 2,733,619           | -                           | -                   | 340,969                                    | 14,385               | -                                   | -                 | 10,538              |
| Taxes receivable                    | 4,267,763           | -                           | -                   | -                                          | -                    | -                                   | -                 | 4,050,031           |
| Interest receivable                 | 28,168              | 9,902                       | 1,177               | -                                          | -                    | 142                                 | -                 | 3,534               |
| Due from other funds                | 656,586             | -                           | -                   | -                                          | 27,219               | -                                   | -                 | 16,608              |
| Inventory                           | 189,144             | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Prepaid expenditures                | 12,500              | -                           | -                   | -                                          | -                    | -                                   | -                 | 1,286,009           |
| Total assets                        | <u>\$ 9,626,669</u> | <u>\$ 9,255,493</u>         | <u>\$ 1,183,070</u> | <u>\$ 22,849,320</u>                       | <u>\$ 74,904</u>     | <u>\$ 171,022</u>                   | <u>\$ 224,045</u> | <u>\$ 9,902,923</u> |
| <b>LIABILITIES AND FUND BALANCE</b> |                     |                             |                     |                                            |                      |                                     |                   |                     |
| <b>Liabilities</b>                  |                     |                             |                     |                                            |                      |                                     |                   |                     |
| Accounts payable                    | \$ 432,761          | \$ -                        | \$ -                | \$ -                                       | \$ 53,813            | \$ 130,664                          | \$ 3,806          | \$ 20,254           |
| Accrued salaries                    | 963,180             | -                           | -                   | -                                          | 3,196                | 5,826                               | -                 | 10,576              |
| Due to other funds                  | 5,189               | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Funds held in escrow                | -                   | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Deferred income                     | 4,347,480           | -                           | -                   | -                                          | 14,385               | -                                   | -                 | 3,827,747           |
| Other liabilities                   | -                   | -                           | -                   | -                                          | -                    | -                                   | -                 | 1,391,079           |
| Total liabilities                   | <u>5,748,610</u>    | <u>-</u>                    | <u>-</u>            | <u>-</u>                                   | <u>71,394</u>        | <u>136,490</u>                      | <u>3,806</u>      | <u>5,249,656</u>    |
| <b>Fund balances</b>                |                     |                             |                     |                                            |                      |                                     |                   |                     |
| Nonspendable                        | 201,644             | -                           | -                   | -                                          | -                    | -                                   | -                 | 1,286,009           |
| Restricted                          | -                   | -                           | -                   | -                                          | -                    | -                                   | -                 | 3,367,258           |
| Committed                           | -                   | -                           | 1,183,070           | 16,133,389                                 | 3,510                | 34,532                              | -                 | -                   |
| Assigned                            | -                   | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Unassigned                          | <u>3,676,415</u>    | <u>9,255,493</u>            | <u>-</u>            | <u>6,715,931</u>                           | <u>-</u>             | <u>-</u>                            | <u>220,239</u>    | <u>-</u>            |
| Total fund balance                  | <u>3,878,059</u>    | <u>9,255,493</u>            | <u>1,183,070</u>    | <u>22,849,320</u>                          | <u>3,510</u>         | <u>34,532</u>                       | <u>220,239</u>    | <u>4,653,267</u>    |
| Total liabilities and fund balance  | <u>\$ 9,626,669</u> | <u>\$ 9,255,493</u>         | <u>\$ 1,183,070</u> | <u>\$ 22,849,320</u>                       | <u>\$ 74,904</u>     | <u>\$ 171,022</u>                   | <u>\$ 224,045</u> | <u>\$ 9,902,923</u> |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheet - All General Fund Accounts**  
**December 31, 2011**

|                                     | Capital<br>Replacement | MetroLink<br>Security | Payroll<br>Escrow | Pool              | Total<br>General Fund |
|-------------------------------------|------------------------|-----------------------|-------------------|-------------------|-----------------------|
| <b>ASSETS</b>                       |                        |                       |                   |                   |                       |
| Cash                                | \$ -                   | \$ -                  | \$ -              | \$ 892,771        | \$ 2,928,054          |
| Equity in cash and investment pool  | 3,870,278              | 144,681               | 589,205           | -                 | 42,208,033            |
| Accounts receivable                 | -                      | 7,185                 | -                 | -                 | 3,106,696             |
| Taxes receivable                    | -                      | -                     | -                 | -                 | 8,317,794             |
| Interest receivable                 | 4,815                  | -                     | 515               | -                 | 48,253                |
| Due from other funds                | 4,308,565              | 7,498                 | (251,088)         | -                 | 4,765,388             |
| Inventory                           | -                      | -                     | -                 | -                 | 189,144               |
| Prepaid expenditures                | -                      | -                     | -                 | -                 | 1,298,509             |
| Total assets                        | <u>\$ 8,183,658</u>    | <u>\$ 159,364</u>     | <u>\$ 338,632</u> | <u>\$ 892,771</u> | <u>\$ 62,861,871</u>  |
| <b>LIABILITIES AND FUND BALANCE</b> |                        |                       |                   |                   |                       |
| <b>Liabilities</b>                  |                        |                       |                   |                   |                       |
| Accounts payable                    | \$ 103,519             | \$ -                  | \$ -              | \$ -              | \$ 744,817            |
| Accrued salaries                    | -                      | 88,607                | -                 | -                 | 1,071,385             |
| Due to other funds                  | -                      | -                     | 338,632           | 785               | 344,606               |
| Funds held in escrow                | -                      | -                     | -                 | 891,986           | 891,986               |
| Deferred income                     | -                      | -                     | -                 | -                 | 8,189,612             |
| Other liabilities                   | -                      | -                     | -                 | -                 | 1,391,079             |
| Total liabilities                   | <u>103,519</u>         | <u>88,607</u>         | <u>338,632</u>    | <u>892,771</u>    | <u>12,633,485</u>     |
| <b>Fund balances</b>                |                        |                       |                   |                   |                       |
| Nonspendable                        | -                      | -                     | -                 | -                 | 1,487,653             |
| Restricted                          | -                      | 70,757                | -                 | -                 | 3,438,015             |
| Committed                           | 8,080,139              | -                     | -                 | -                 | 25,434,640            |
| Assigned                            | -                      | -                     | -                 | -                 | -                     |
| Unassigned                          | -                      | -                     | -                 | -                 | 19,868,078            |
| Total fund balance                  | <u>8,080,139</u>       | <u>70,757</u>         | <u>-</u>          | <u>-</u>          | <u>50,228,386</u>     |
| Total liabilities and fund balance  | <u>\$ 8,183,658</u>    | <u>\$ 159,364</u>     | <u>\$ 338,632</u> | <u>\$ 892,771</u> | <u>\$ 62,861,871</u>  |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**All General Fund Accounts**  
**For the year ended December 31, 2011**

|                                                 | General<br>County   | General<br>County<br>Escrow | Working<br>Cash     | Personal<br>Property<br>Replacement<br>Tax | County<br>Automation | Geographic<br>Information<br>System | Pari-<br>Mutual   | Tort<br>Liability   |
|-------------------------------------------------|---------------------|-----------------------------|---------------------|--------------------------------------------|----------------------|-------------------------------------|-------------------|---------------------|
| <b>REVENUES</b>                                 |                     |                             |                     |                                            |                      |                                     |                   |                     |
| Property taxes                                  | \$ 4,122,580        | \$ -                        | \$ -                | \$ -                                       | \$ -                 | \$ -                                | \$ -              | \$ 3,991,785        |
| Revenue from federal/state agencies             | 1,404,545           | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Revenue from local agencies                     | -                   | -                           | -                   | -                                          | -                    | 155,000                             | -                 | 185,027             |
| Earnings on investments                         | 150,718             | 63,622                      | 7,614               | 31,200                                     | 61                   | 1,250                               | 300               | 25,533              |
| Licenses, permits, fines, fees<br>and services  | 10,809,436          | 69,134                      | -                   | -                                          | 65,015               | 121,839                             | -                 | -                   |
| State income tax                                | 3,995,366           | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Personal property replacement tax               | -                   | -                           | -                   | 2,381,245                                  | -                    | -                                   | -                 | -                   |
| Sales tax                                       | 8,687,490           | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Pari-mutual tax                                 | -                   | -                           | -                   | -                                          | -                    | -                                   | 89,210            | -                   |
| Miscellaneous revenues                          | 112,566             | -                           | -                   | -                                          | -                    | -                                   | -                 | 6,546               |
|                                                 | <u>29,282,701</u>   | <u>132,756</u>              | <u>7,614</u>        | <u>2,412,445</u>                           | <u>65,076</u>        | <u>278,089</u>                      | <u>89,510</u>     | <u>4,208,891</u>    |
| <b>EXPENDITURES</b>                             |                     |                             |                     |                                            |                      |                                     |                   |                     |
| General government                              | 13,833,819          | -                           | -                   | -                                          | 366,136              | 523,839                             | -                 | 2,895,078           |
| Public safety                                   | 12,129,570          | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Judicial                                        | 5,016,509           | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Public Health                                   | 71,262              | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
|                                                 | <u>31,051,160</u>   | <u>-</u>                    | <u>-</u>            | <u>-</u>                                   | <u>366,136</u>       | <u>523,839</u>                      | <u>-</u>          | <u>2,895,078</u>    |
| Excess of revenues over<br>(under) expenditures | <u>(1,768,459)</u>  | <u>132,756</u>              | <u>7,614</u>        | <u>2,412,445</u>                           | <u>(301,060)</u>     | <u>(245,750)</u>                    | <u>89,510</u>     | <u>1,313,813</u>    |
| Other financing sources (uses)                  |                     |                             |                     |                                            |                      |                                     |                   |                     |
| Operating transfers-in                          | 141,260             | -                           | -                   | -                                          | -                    | -                                   | -                 | -                   |
| Operating transfers-out                         | (2,180,478)         | -                           | -                   | (388,623)                                  | -                    | (2,114)                             | -                 | (479,674)           |
| Intra fund transfers (net)                      | <u>(303,646)</u>    | <u>(778,341)</u>            | <u>-</u>            | <u>-</u>                                   | <u>373,320</u>       | <u>658,809</u>                      | <u>-</u>          | <u>-</u>            |
| Total other financing<br>sources (uses)         | <u>(2,342,864)</u>  | <u>(778,341)</u>            | <u>-</u>            | <u>(388,623)</u>                           | <u>373,320</u>       | <u>656,695</u>                      | <u>-</u>          | <u>(479,674)</u>    |
| Net changes in fund balances                    | <u>(4,111,323)</u>  | <u>(645,585)</u>            | <u>7,614</u>        | <u>2,023,822</u>                           | <u>72,260</u>        | <u>410,945</u>                      | <u>89,510</u>     | <u>834,139</u>      |
| Beginning fund balances                         | <u>7,989,382</u>    | <u>9,901,078</u>            | <u>1,175,456</u>    | <u>20,825,498</u>                          | <u>(68,750)</u>      | <u>(376,413)</u>                    | <u>130,729</u>    | <u>3,819,128</u>    |
| Ending fund balances                            | <u>\$ 3,878,059</u> | <u>\$ 9,255,493</u>         | <u>\$ 1,183,070</u> | <u>\$ 22,849,320</u>                       | <u>\$ 3,510</u>      | <u>\$ 34,532</u>                    | <u>\$ 220,239</u> | <u>\$ 4,653,267</u> |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**All General Fund Accounts**  
**For the year ended December 31, 2011**

|                                                 | Capital<br>Replacement | MetroLink<br>Security | Payroll<br>Escrow | Pool        | Total<br>General Fund |
|-------------------------------------------------|------------------------|-----------------------|-------------------|-------------|-----------------------|
| <b>REVENUES</b>                                 |                        |                       |                   |             |                       |
| Property taxes                                  | \$ -                   | \$ -                  | \$ -              | \$ -        | \$ 8,114,365          |
| Revenue from federal/state agencies             | -                      | -                     | -                 | -           | 1,404,545             |
| Revenue from local agencies                     | -                      | -                     | -                 | -           | 340,027               |
| Earnings on investments                         | 27,246                 | 345                   | -                 | -           | 307,889               |
| Licenses, permits, fines, fees<br>and services  | -                      | 1,343,536             | -                 | -           | 12,408,960            |
| State income tax                                | -                      | -                     | -                 | -           | 3,995,366             |
| Personal property replacement tax               | -                      | -                     | -                 | -           | 2,381,245             |
| Sales tax                                       | -                      | -                     | -                 | -           | 8,687,490             |
| Pari-mutual tax                                 | -                      | -                     | -                 | -           | 89,210                |
| Miscellaneous revenues                          | -                      | -                     | -                 | -           | 119,112               |
|                                                 | <u>27,246</u>          | <u>1,343,881</u>      | <u>-</u>          | <u>-</u>    | <u>37,848,209</u>     |
| <b>EXPENDITURES</b>                             |                        |                       |                   |             |                       |
| General government                              | (570,281)              | -                     | -                 | -           | 17,048,591            |
| Public safety                                   | -                      | 1,314,787             | -                 | -           | 13,444,357            |
| Judicial                                        | -                      | -                     | -                 | -           | 5,016,509             |
| Public Health                                   | -                      | -                     | -                 | -           | 71,262                |
|                                                 | <u>(570,281)</u>       | <u>1,314,787</u>      | <u>-</u>          | <u>-</u>    | <u>35,580,719</u>     |
| Excess of revenues over<br>(under) expenditures | <u>597,527</u>         | <u>29,094</u>         | <u>-</u>          | <u>-</u>    | <u>2,267,490</u>      |
| Other financing sources (uses)                  |                        |                       |                   |             |                       |
| Operating transfers-in                          | -                      | -                     | -                 | -           | 141,260               |
| Operating transfers-out                         | (2,026)                | -                     | -                 | -           | (3,052,915)           |
| Intra fund transfers (net)                      | -                      | 49,858                | -                 | -           | -                     |
| Total other financing<br>sources (uses)         | <u>(2,026)</u>         | <u>49,858</u>         | <u>-</u>          | <u>-</u>    | <u>(2,911,655)</u>    |
| Net changes in fund balances                    | 595,501                | 78,952                | -                 | -           | (644,165)             |
| Beginning fund balances                         | <u>7,484,638</u>       | <u>(8,195)</u>        | <u>-</u>          | <u>-</u>    | <u>50,872,551</u>     |
| Ending fund balances                            | <u>\$ 8,080,139</u>    | <u>\$ 70,757</u>      | <u>\$ -</u>       | <u>\$ -</u> | <u>\$ 50,228,386</u>  |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheet**  
**Transportation Fund Accounts**  
**December 31, 2011**

|                                           | County<br>Highway   | County<br>Bridge    | Matching<br>Tax     | Motor<br>Fuel Tax   | Highway<br>Special<br>Projects | Highway<br>Equipment<br>Trust | Township<br>Motor<br>Fuel Tax | Township<br>Bridge<br>Fund | Highway<br>Payroll<br>Fund | Total<br>Transportation<br>Fund |
|-------------------------------------------|---------------------|---------------------|---------------------|---------------------|--------------------------------|-------------------------------|-------------------------------|----------------------------|----------------------------|---------------------------------|
| <b>ASSETS</b>                             |                     |                     |                     |                     |                                |                               |                               |                            |                            |                                 |
| Cash                                      | \$ 153,373          | \$ 61,061           | \$ 83,246           | \$ -                | \$ -                           | \$ -                          | \$ -                          | \$ -                       | \$ -                       | \$ 297,680                      |
| Equity in cash and investment pool        | 5,699,943           | 4,539,309           | 6,438,066           | 5,415,614           | 5,851,234                      | 34,035                        | 904,651                       | -                          | 340,677                    | 29,223,529                      |
| Accounts receivable                       | 523                 | 209                 | 284                 | 242,524             | -                              | 922                           | 64,974                        | -                          | -                          | 309,436                         |
| Taxes receivable                          | 2,619,559           | 1,044,176           | 1,424,831           | -                   | -                              | -                             | -                             | -                          | -                          | 5,088,566                       |
| Interest receivable                       | 7,671               | 4,143               | 5,370               | 5,582               | 7,867                          | 401                           | 1,063                         | -                          | -                          | 32,097                          |
| Inventory                                 | -                   | -                   | -                   | 184,907             | -                              | -                             | -                             | -                          | -                          | 184,907                         |
| Due from other funds                      | 266,240             | (5,390)             | 1,634               | 42,696              | -                              | 104,950                       | (62,548)                      | -                          | (230,477)                  | 117,105                         |
| <b>Total assets</b>                       | <b>\$ 8,747,309</b> | <b>\$ 5,643,508</b> | <b>\$ 7,953,431</b> | <b>\$ 5,891,323</b> | <b>\$ 5,859,101</b>            | <b>\$ 140,308</b>             | <b>\$ 908,140</b>             | <b>\$ -</b>                | <b>\$ 110,200</b>          | <b>\$ 35,253,320</b>            |
| <b>LIABILITIES AND FUND BALANCE</b>       |                     |                     |                     |                     |                                |                               |                               |                            |                            |                                 |
| <b>Liabilities</b>                        |                     |                     |                     |                     |                                |                               |                               |                            |                            |                                 |
| Accounts payable                          | \$ 44,744           | \$ 148,471          | \$ 169,547          | \$ 1,651            | \$ 149,673                     | \$ 5,364                      | \$ 78,919                     | \$ -                       | \$ -                       | \$ 598,369                      |
| Accrued salaries                          | -                   | -                   | -                   | -                   | -                              | -                             | -                             | -                          | 110,200                    | 110,200                         |
| Deferred income                           | 2,479,295           | 988,151             | 1,348,451           | -                   | -                              | -                             | -                             | -                          | -                          | 4,815,897                       |
| <b>Total liabilities</b>                  | <b>2,524,039</b>    | <b>1,136,622</b>    | <b>1,517,998</b>    | <b>1,651</b>        | <b>149,673</b>                 | <b>5,364</b>                  | <b>78,919</b>                 | <b>-</b>                   | <b>110,200</b>             | <b>5,524,466</b>                |
| <b>Fund balances</b>                      |                     |                     |                     |                     |                                |                               |                               |                            |                            |                                 |
| Nonspendable                              | -                   | -                   | -                   | 184,907             | -                              | -                             | -                             | -                          | -                          | 184,907                         |
| Restricted                                | 6,223,270           | 4,506,886           | 6,435,433           | 5,704,765           | 5,709,428                      | 134,944                       | 829,221                       | -                          | -                          | 29,543,947                      |
|                                           | 6,223,270           | 4,506,886           | 6,435,433           | 5,889,672           | 5,709,428                      | 134,944                       | 829,221                       | -                          | -                          | 29,728,854                      |
| <b>Total liabilities and fund balance</b> | <b>\$ 8,747,309</b> | <b>\$ 5,643,508</b> | <b>\$ 7,953,431</b> | <b>\$ 5,891,323</b> | <b>\$ 5,859,101</b>            | <b>\$ 140,308</b>             | <b>\$ 908,140</b>             | <b>\$ -</b>                | <b>\$ 110,200</b>          | <b>\$ 35,253,320</b>            |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**Transportation Fund Accounts**  
**For the year ended December 31, 2011**

|                                                 | County<br>Highway   | County<br>Bridge    | Matching<br>Tax     | Motor<br>Fuel Tax   | Highway<br>Special<br>Projects | Highway<br>Equipment<br>Trust | Township<br>Motor<br>Fuel Tax | Township<br>Bridge<br>Fund | Highway<br>Payroll<br>Fund | Total<br>Transportation<br>Fund |
|-------------------------------------------------|---------------------|---------------------|---------------------|---------------------|--------------------------------|-------------------------------|-------------------------------|----------------------------|----------------------------|---------------------------------|
| <b>REVENUES</b>                                 |                     |                     |                     |                     |                                |                               |                               |                            |                            |                                 |
| Property taxes                                  | \$ 2,519,863        | \$ 1,006,838        | \$ 1,372,373        | \$ -                | \$ -                           | \$ -                          | \$ -                          | \$ -                       | \$ -                       | \$ 4,899,074                    |
| Motor fuel tax                                  | -                   | -                   | -                   | 3,958,287           | -                              | -                             | 915,280                       | -                          | -                          | 4,873,567                       |
| Licenses, permits, fines,<br>fees and services  | 16,229              | 185                 | 520                 | 11,844              | -                              | 25,064                        | -                             | -                          | -                          | 53,842                          |
| Revenue from local agencies                     | -                   | 327,461             | -                   | -                   | -                              | 512,570                       | -                             | -                          | -                          | 840,031                         |
| Earnings on investments                         | 48,563              | 27,721              | 37,332              | 35,369              | 45,761                         | 1,650                         | 6,871                         | -                          | -                          | 203,267                         |
| Miscellaneous revenue                           | 462                 | -                   | 3,355               | 574                 | -                              | -                             | -                             | -                          | -                          | 4,391                           |
|                                                 | <u>2,585,117</u>    | <u>1,362,205</u>    | <u>1,413,580</u>    | <u>4,006,074</u>    | <u>45,761</u>                  | <u>539,284</u>                | <u>922,151</u>                | <u>-</u>                   | <u>-</u>                   | <u>10,874,172</u>               |
| <b>EXPENDITURES</b>                             |                     |                     |                     |                     |                                |                               |                               |                            |                            |                                 |
| Transportation                                  | 4,571,937           | 1,046,159           | 629,614             | 2,370,209           | 2,181,689                      | 755,119                       | 1,096,312                     | -                          | -                          | 12,651,039                      |
|                                                 | <u>4,571,937</u>    | <u>1,046,159</u>    | <u>629,614</u>      | <u>2,370,209</u>    | <u>2,181,689</u>               | <u>755,119</u>                | <u>1,096,312</u>              | <u>-</u>                   | <u>-</u>                   | <u>12,651,039</u>               |
| Excess of revenues over (under)<br>expenditures | <u>(1,986,820)</u>  | <u>316,046</u>      | <u>783,966</u>      | <u>1,635,865</u>    | <u>(2,135,928)</u>             | <u>(215,835)</u>              | <u>(174,161)</u>              | <u>-</u>                   | <u>-</u>                   | <u>(1,776,867)</u>              |
| Other financing sources (uses)                  |                     |                     |                     |                     |                                |                               |                               |                            |                            |                                 |
| Operating transfers-out                         | (362,771)           | -                   | -                   | (1,375,000)         | -                              | -                             | -                             | -                          | -                          | (1,737,771)                     |
| Total other financing sources (uses)            | <u>(362,771)</u>    | <u>-</u>            | <u>-</u>            | <u>(1,375,000)</u>  | <u>-</u>                       | <u>-</u>                      | <u>-</u>                      | <u>-</u>                   | <u>-</u>                   | <u>(1,737,771)</u>              |
| Net changes in fund balances                    | (2,349,591)         | 316,046             | 783,966             | 260,865             | (2,135,928)                    | (215,835)                     | (174,161)                     | -                          | -                          | (3,514,638)                     |
| Beginning fund balances                         | <u>8,572,861</u>    | <u>4,190,840</u>    | <u>5,651,467</u>    | <u>5,628,807</u>    | <u>7,845,356</u>               | <u>350,779</u>                | <u>1,003,382</u>              | <u>-</u>                   | <u>-</u>                   | <u>33,243,492</u>               |
| Ending fund balances                            | <u>\$ 6,223,270</u> | <u>\$ 4,506,886</u> | <u>\$ 6,435,433</u> | <u>\$ 5,889,672</u> | <u>\$ 5,709,428</u>            | <u>\$ 134,944</u>             | <u>\$ 829,221</u>             | <u>\$ -</u>                | <u>\$ -</u>                | <u>\$ 29,728,854</u>            |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheets - All Nonmajor Governmental Funds**  
**December 31, 2011**

|                                     | Social<br>Security  | Retirement<br>Fund  | Sale<br>and<br>Error | Indemnity           | Recorder's<br>Office<br>Escrow | Trustee<br>Demolition<br>Fund | Tourism<br>Fund  | Metro-East<br>Park &<br>Recreation | Veteran's<br>Assistance | Office on<br>Aging |
|-------------------------------------|---------------------|---------------------|----------------------|---------------------|--------------------------------|-------------------------------|------------------|------------------------------------|-------------------------|--------------------|
| <b>ASSETS</b>                       |                     |                     |                      |                     |                                |                               |                  |                                    |                         |                    |
| Cash                                | \$ 165,173          | \$ 290,810          | \$ 96,000            | \$ 66,530           | \$ -                           | \$ 820,148                    | \$ -             | \$ -                               | \$ 19,767               | \$ -               |
| Equity in cash and investment pool  | 5,623,627           | 4,736,815           | 162,709              | 1,000,700           | 1,126,898                      | 1,887,176                     | 45,367           | 3,943,181                          | 107,848                 | -                  |
| Accounts receivable                 | 14,698              | 995                 | 61,375               | 28,750              | -                              | 520,748                       | 988              | 1,301,340                          | 67                      | -                  |
| Taxes receivable                    | 2,734,297           | 5,029,210           | -                    | -                   | -                              | -                             | -                | -                                  | 339,196                 | -                  |
| Interest receivable                 | 4,701               | 3,415               | 420                  | -                   | 1,233                          | 2,130                         | 45               | 3,768                              | -                       | -                  |
| Inventory                           | -                   | -                   | -                    | -                   | -                              | -                             | -                | -                                  | -                       | -                  |
| Prepaid expenditures                | -                   | -                   | -                    | -                   | -                              | -                             | -                | -                                  | -                       | -                  |
| Due from other funds                | 3,731               | 10,058              | -                    | -                   | -                              | -                             | -                | -                                  | 2,582                   | -                  |
| Total assets                        | <u>\$ 8,546,227</u> | <u>\$10,071,303</u> | <u>\$ 320,504</u>    | <u>\$ 1,095,980</u> | <u>\$ 1,128,131</u>            | <u>\$ 3,230,202</u>           | <u>\$ 46,400</u> | <u>\$ 5,248,289</u>                | <u>\$ 469,460</u>       | <u>\$ -</u>        |
| <b>LIABILITIES AND FUND BALANCE</b> |                     |                     |                      |                     |                                |                               |                  |                                    |                         |                    |
| <b>Liabilities</b>                  |                     |                     |                      |                     |                                |                               |                  |                                    |                         |                    |
| Accounts payable                    | \$ -                | \$ -                | \$ -                 | \$ -                | \$ 921                         | \$ 25,245                     | \$ -             | \$ 75                              | \$ 6,448                | \$ -               |
| Accrued salaries                    | -                   | -                   | -                    | -                   | 5,648                          | -                             | -                | 3,083                              | 3,284                   | -                  |
| Accrued payroll related costs       | 121,505             | 241,951             | -                    | -                   | -                              | -                             | -                | -                                  | -                       | -                  |
| Due to other funds                  | -                   | -                   | -                    | -                   | -                              | -                             | -                | 984,991                            | -                       | -                  |
| Deferred income                     | 2,582,748           | 4,762,388           | 61,375               | 28,750              | -                              | 520,748                       | -                | -                                  | 321,060                 | -                  |
| Total liabilities                   | <u>2,704,253</u>    | <u>5,004,339</u>    | <u>61,375</u>        | <u>28,750</u>       | <u>6,569</u>                   | <u>545,993</u>                | <u>-</u>         | <u>988,149</u>                     | <u>330,792</u>          | <u>-</u>           |
| <b>Fund balances</b>                |                     |                     |                      |                     |                                |                               |                  |                                    |                         |                    |
| Nonspendable                        | -                   | -                   | -                    | -                   | -                              | -                             | -                | -                                  | -                       | -                  |
| Restricted                          | 5,841,974           | 5,066,964           | 259,129              | 1,000,000           | 1,121,562                      | 2,684,209                     | 46,400           | 4,260,140                          | 138,668                 | -                  |
| Unassigned                          | -                   | -                   | -                    | 67,230              | -                              | -                             | -                | -                                  | -                       | -                  |
| Total fund balance                  | <u>5,841,974</u>    | <u>5,066,964</u>    | <u>259,129</u>       | <u>1,067,230</u>    | <u>1,121,562</u>               | <u>2,684,209</u>              | <u>46,400</u>    | <u>4,260,140</u>                   | <u>138,668</u>          | <u>-</u>           |
| Total liabilities and fund balance  | <u>\$ 8,546,227</u> | <u>\$10,071,303</u> | <u>\$ 320,504</u>    | <u>\$ 1,095,980</u> | <u>\$ 1,128,131</u>            | <u>\$ 3,230,202</u>           | <u>\$ 46,400</u> | <u>\$ 5,248,289</u>                | <u>\$ 469,460</u>       | <u>\$ -</u>        |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheets - All Nonmajor Governmental Funds**  
**December 31, 2011**

|                                           |                   |                     |                       |                     |                               |                                  |                   | Court Services Accounts |                              |                        |
|-------------------------------------------|-------------------|---------------------|-----------------------|---------------------|-------------------------------|----------------------------------|-------------------|-------------------------|------------------------------|------------------------|
|                                           | General<br>Grants | County<br>Health    | Landfill<br>Surcharge | Mental<br>Health    | Civil<br>Defense<br>Emergency | Emergency<br>Telephone<br>System | Pet<br>Population | Court<br>Automation     | Court<br>Document<br>Storage | Electronic<br>Citation |
| <b>ASSETS</b>                             |                   |                     |                       |                     |                               |                                  |                   |                         |                              |                        |
| Cash                                      | \$ -              | \$ 36,133           | \$ -                  | \$ 136,581          | \$ -                          | \$ 500                           | \$ -              | \$ 13,601               | \$ 39,169                    | \$ 8,811               |
| Equity in cash and investment pool        | -                 | 2,171,402           | 10,293,574            | 1,549,062           | 386,458                       | 3,080,746                        | 224,270           | 206,423                 | 406,403                      | 100,501                |
| Accounts receivable                       | 272,197           | 1,589,995           | 273,680               | 486                 | -                             | 320,681                          | -                 | -                       | -                            | -                      |
| Taxes receivable                          | -                 | 598,845             | -                     | 2,357,088           | -                             | -                                | -                 | -                       | -                            | -                      |
| Interest receivable                       | 83                | 2,180               | 12,039                | 1,450               | 385                           | 3,214                            | 186               | 137                     | 210                          | 23                     |
| Inventory                                 | -                 | 36,091              | -                     | -                   | -                             | -                                | -                 | -                       | -                            | -                      |
| Prepaid expenditures                      | -                 | 20,063              | -                     | -                   | -                             | -                                | -                 | -                       | -                            | -                      |
| Due from other funds                      | 1,460             | 48,511              | 19,260                | 12,017              | -                             | 11,262                           | -                 | 42,156                  | 34,520                       | -                      |
| <b>Total assets</b>                       | <b>\$ 273,740</b> | <b>\$ 4,503,220</b> | <b>\$ 10,598,553</b>  | <b>\$ 4,056,684</b> | <b>\$ 386,843</b>             | <b>\$ 3,416,403</b>              | <b>\$ 224,456</b> | <b>\$ 262,317</b>       | <b>\$ 480,302</b>            | <b>\$ 109,335</b>      |
| <b>LIABILITIES AND FUND BALANCE</b>       |                   |                     |                       |                     |                               |                                  |                   |                         |                              |                        |
| <b>Liabilities</b>                        |                   |                     |                       |                     |                               |                                  |                   |                         |                              |                        |
| Accounts payable                          | \$ 186,685        | \$ 270,562          | \$ 15,236             | \$ 161,050          | \$ -                          | \$ 54,410                        | \$ 1,885          | \$ -                    | \$ 3,131                     | \$ -                   |
| Accrued salaries                          | 7,405             | 90,503              | 88,197                | 6,964               | -                             | 19,379                           | -                 | 8,466                   | 12,158                       | -                      |
| Accrued payroll related costs             | -                 | -                   | -                     | -                   | -                             | -                                | -                 | -                       | -                            | -                      |
| Due to other funds                        | -                 | 1,159               | 4,898                 | 7,703               | -                             | -                                | -                 | -                       | -                            | -                      |
| Deferred income                           | 79,650            | 700,359             | -                     | 2,233,149           | -                             | -                                | -                 | -                       | -                            | -                      |
| <b>Total liabilities</b>                  | <b>273,740</b>    | <b>1,062,583</b>    | <b>108,331</b>        | <b>2,408,866</b>    | <b>-</b>                      | <b>73,789</b>                    | <b>1,885</b>      | <b>8,466</b>            | <b>15,289</b>                | <b>-</b>               |
| <b>Fund balances</b>                      |                   |                     |                       |                     |                               |                                  |                   |                         |                              |                        |
| Nonspendable                              | -                 | 36,091              | -                     | -                   | -                             | -                                | -                 | -                       | -                            | -                      |
| Restricted                                | -                 | 3,404,546           | 10,490,222            | 1,647,818           | 386,843                       | 3,342,614                        | 222,571           | 253,851                 | 465,013                      | 109,335                |
| Unassigned                                | -                 | -                   | -                     | -                   | -                             | -                                | -                 | -                       | -                            | -                      |
| <b>Total fund balance</b>                 | <b>-</b>          | <b>3,440,637</b>    | <b>10,490,222</b>     | <b>1,647,818</b>    | <b>386,843</b>                | <b>3,342,614</b>                 | <b>222,571</b>    | <b>253,851</b>          | <b>465,013</b>               | <b>109,335</b>         |
| <b>Total liabilities and fund balance</b> | <b>\$ 273,740</b> | <b>\$ 4,503,220</b> | <b>\$ 10,598,553</b>  | <b>\$ 4,056,684</b> | <b>\$ 386,843</b>             | <b>\$ 3,416,403</b>              | <b>\$ 224,456</b> | <b>\$ 262,317</b>       | <b>\$ 480,302</b>            | <b>\$ 109,335</b>      |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheets - All Nonmajor Governmental Funds**  
**December 31, 2011**

|                                           | Court Services Accounts (continued)    |                                                |                     |                   |                   |                            |                                           |                                 |                             |                                   |
|-------------------------------------------|----------------------------------------|------------------------------------------------|---------------------|-------------------|-------------------|----------------------------|-------------------------------------------|---------------------------------|-----------------------------|-----------------------------------|
|                                           | Circuit<br>Clerk<br>Title IV-D<br>BSCE | Maintenance/<br>Child<br>Support<br>Collection | Custody<br>Exchange | Law<br>Library    | Bailiff           | Total<br>Court<br>Services | State's<br>Attorney<br>Title IV-D<br>BSCE | Childrens<br>Advocacy<br>Center | ACCS<br>State's<br>Attorney | State's<br>Attorney<br>Forfeiture |
| <b>ASSETS</b>                             |                                        |                                                |                     |                   |                   |                            |                                           |                                 |                             |                                   |
| Cash                                      | \$ -                                   | \$ -                                           | \$ -                | \$ -              | \$ 46,891         | \$ 108,472                 | \$ -                                      | \$ 3,733                        | \$ -                        | \$ -                              |
| Equity in cash and investment pool        | 49,032                                 | 1,878,579                                      | 2,917               | 205,143           | 416,469           | 3,265,467                  | -                                         | 52,690                          | 32,214                      | 13,026                            |
| Accounts receivable                       | 22,453                                 | -                                              | -                   | -                 | -                 | 22,453                     | 163,047                                   | 13                              | -                           | -                                 |
| Taxes receivable                          | -                                      | -                                              | -                   | -                 | -                 | -                          | -                                         | 64,070                          | -                           | -                                 |
| Interest receivable                       | -                                      | 1,818                                          | 15                  | 209               | 761               | 3,173                      | -                                         | 45                              | 43                          | 12                                |
| Inventory                                 | -                                      | -                                              | -                   | -                 | -                 | -                          | -                                         | -                               | -                           | -                                 |
| Prepaid expenditures                      | -                                      | -                                              | -                   | -                 | -                 | -                          | -                                         | -                               | -                           | -                                 |
| Due from other funds                      | -                                      | 252                                            | -                   | 1,364             | 21,790            | 100,082                    | -                                         | -                               | -                           | -                                 |
| <b>Total assets</b>                       | <b>\$ 71,485</b>                       | <b>\$ 1,880,649</b>                            | <b>\$ 2,932</b>     | <b>\$ 206,716</b> | <b>\$ 485,911</b> | <b>\$ 3,499,647</b>        | <b>\$ 163,047</b>                         | <b>\$ 120,551</b>               | <b>\$ 32,257</b>            | <b>\$ 13,038</b>                  |
| <b>LIABILITIES AND FUND BALANCE</b>       |                                        |                                                |                     |                   |                   |                            |                                           |                                 |                             |                                   |
| <b>Liabilities</b>                        |                                        |                                                |                     |                   |                   |                            |                                           |                                 |                             |                                   |
| Accounts payable                          | \$ -                                   | \$ 239                                         | \$ -                | \$ 7,059          | \$ 680            | \$ 11,109                  | \$ 101                                    | \$ 5,000                        | \$ -                        | \$ -                              |
| Accrued salaries                          | 4,399                                  | 1,073                                          | -                   | 1,548             | 38,537            | 66,181                     | 14,111                                    | -                               | -                           | -                                 |
| Accrued payroll related costs             | -                                      | -                                              | -                   | -                 | -                 | -                          | -                                         | -                               | -                           | -                                 |
| Due to other funds                        | -                                      | -                                              | -                   | -                 | -                 | -                          | 93,123                                    | -                               | -                           | -                                 |
| Deferred income                           | -                                      | -                                              | -                   | -                 | -                 | -                          | -                                         | 60,645                          | -                           | -                                 |
| <b>Total liabilities</b>                  | <b>4,399</b>                           | <b>1,312</b>                                   | <b>-</b>            | <b>8,607</b>      | <b>39,217</b>     | <b>77,290</b>              | <b>107,335</b>                            | <b>65,645</b>                   | <b>-</b>                    | <b>-</b>                          |
| <b>Fund balances</b>                      |                                        |                                                |                     |                   |                   |                            |                                           |                                 |                             |                                   |
| Nonspendable                              | -                                      | -                                              | -                   | -                 | -                 | -                          | -                                         | -                               | -                           | -                                 |
| Restricted                                | 67,086                                 | 1,879,337                                      | 2,932               | 198,109           | 446,694           | 3,422,357                  | 55,712                                    | 54,906                          | 32,257                      | 13,038                            |
| Unassigned                                | -                                      | -                                              | -                   | -                 | -                 | -                          | -                                         | -                               | -                           | -                                 |
| <b>Total fund balance</b>                 | <b>67,086</b>                          | <b>1,879,337</b>                               | <b>2,932</b>        | <b>198,109</b>    | <b>446,694</b>    | <b>3,422,357</b>           | <b>55,712</b>                             | <b>54,906</b>                   | <b>32,257</b>               | <b>13,038</b>                     |
| <b>Total liabilities and fund balance</b> | <b>\$ 71,485</b>                       | <b>\$ 1,880,649</b>                            | <b>\$ 2,932</b>     | <b>\$ 206,716</b> | <b>\$ 485,911</b> | <b>\$ 3,499,647</b>        | <b>\$ 163,047</b>                         | <b>\$ 120,551</b>               | <b>\$ 32,257</b>            | <b>\$ 13,038</b>                  |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheets - All Nonmajor Governmental Funds**  
**December 31, 2011**

|                                     | Probation<br>Services | Mental<br>Health<br>Court | Detention<br>Home | Coroner's<br>Fund | County<br>Drug Traffic<br>Prevention | Sheriff's<br>DUI<br>Fund | Sheriff's<br>Asset<br>Forfeiture | Commissary<br>Fund | Jail<br>Medical |
|-------------------------------------|-----------------------|---------------------------|-------------------|-------------------|--------------------------------------|--------------------------|----------------------------------|--------------------|-----------------|
| <b>ASSETS</b>                       |                       |                           |                   |                   |                                      |                          |                                  |                    |                 |
| Cash                                | \$ 22,638             | \$ 1,708                  | \$ 25,918         | \$ -              | \$ 616                               | \$ 1,718                 | \$ -                             | \$ -               | \$ 1,330        |
| Equity in cash and investment pool  | 1,236,290             | 16,881                    | 397,639           | 16,951            | 93,441                               | 9,125                    | 345,556                          | 62,245             | 4,991           |
| Accounts receivable                 | 37,316                | -                         | 10,074            | -                 | -                                    | -                        | 5,018                            | 4,810              | -               |
| Taxes receivable                    | -                     | -                         | 451,860           | -                 | -                                    | -                        | -                                | -                  | -               |
| Interest receivable                 | 1,270                 | 33                        | 370               | 7                 | 173                                  | 37                       | 235                              | -                  | 3               |
| Inventory                           | -                     | -                         | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
| Prepaid expenditures                | -                     | -                         | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
| Due from other funds                | 31,824                | -                         | 30,383            | -                 | -                                    | -                        | -                                | 1,176              | -               |
| Total assets                        | <u>\$ 1,329,338</u>   | <u>\$ 18,622</u>          | <u>\$ 916,244</u> | <u>\$ 16,958</u>  | <u>\$ 94,230</u>                     | <u>\$ 10,880</u>         | <u>\$ 350,809</u>                | <u>\$ 68,231</u>   | <u>\$ 6,324</u> |
| <b>LIABILITIES AND FUND BALANCE</b> |                       |                           |                   |                   |                                      |                          |                                  |                    |                 |
| <b>Liabilities</b>                  |                       |                           |                   |                   |                                      |                          |                                  |                    |                 |
| Accounts payable                    | \$ 10,525             | \$ 29                     | \$ 641            | \$ -              | \$ -                                 | \$ 1,585                 | \$ 5,665                         | \$ 30,239          | \$ -            |
| Accrued salaries                    | 21,453                | 385                       | 43,495            | -                 | 5,927                                | -                        | 675                              | -                  | -               |
| Accrued payroll related costs       | -                     | -                         | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
| Due to other funds                  | -                     | -                         | 31,825            | -                 | -                                    | -                        | -                                | 61,730             | -               |
| Deferred income                     | -                     | -                         | 428,080           | -                 | 13,000                               | -                        | -                                | -                  | -               |
| Total liabilities                   | <u>31,978</u>         | <u>414</u>                | <u>504,041</u>    | <u>-</u>          | <u>18,927</u>                        | <u>1,585</u>             | <u>6,340</u>                     | <u>91,969</u>      | <u>-</u>        |
| <b>Fund balances</b>                |                       |                           |                   |                   |                                      |                          |                                  |                    |                 |
| Nonspendable                        | -                     | -                         | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
| Restricted                          | 1,297,360             | 18,208                    | 412,203           | 16,958            | 75,303                               | 9,295                    | 344,469                          | -                  | 6,324           |
| Unassigned                          | -                     | -                         | -                 | -                 | -                                    | -                        | -                                | (23,738)           | -               |
| Total fund balance                  | <u>1,297,360</u>      | <u>18,208</u>             | <u>412,203</u>    | <u>16,958</u>     | <u>75,303</u>                        | <u>9,295</u>             | <u>344,469</u>                   | <u>(23,738)</u>    | <u>6,324</u>    |
| Total liabilities and fund balance  | <u>\$ 1,329,338</u>   | <u>\$ 18,622</u>          | <u>\$ 916,244</u> | <u>\$ 16,958</u>  | <u>\$ 94,230</u>                     | <u>\$ 10,880</u>         | <u>\$ 350,809</u>                | <u>\$ 68,231</u>   | <u>\$ 6,324</u> |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheets - All Nonmajor Governmental Funds**  
**December 31, 2011**

|                                           | Law Enforcement and Prosecution Grants |                                           |                           |                             |                                           |                                                        |                                                |
|-------------------------------------------|----------------------------------------|-------------------------------------------|---------------------------|-----------------------------|-------------------------------------------|--------------------------------------------------------|------------------------------------------------|
|                                           | Victim<br>Witness<br>Grant             | Domestic<br>Violence<br>Advocate<br>Grant | Project<br>Renee<br>Grant | Auto<br>Task Force<br>Grant | DUI/Alcohol<br>Traffic<br>Safety<br>Grant | Total<br>Law<br>Enforcement &<br>Prosecution<br>Grants | Total<br>All Nonmajor<br>Governmental<br>Funds |
| <b>ASSETS</b>                             |                                        |                                           |                           |                             |                                           |                                                        |                                                |
| Cash                                      | \$ -                                   | \$ -                                      | \$ -                      | \$ -                        | \$ -                                      | \$ -                                                   | \$ 1,797,775                                   |
| Equity in cash and investment pool        | -                                      | 4,309                                     | -                         | -                           | 28,697                                    | 33,006                                                 | 41,919,355                                     |
| Accounts receivable                       | -                                      | 11,141                                    | 244,482                   | -                           | 32,519                                    | 288,142                                                | 4,916,873                                      |
| Taxes receivable                          | -                                      | -                                         | -                         | -                           | -                                         | -                                                      | 11,574,566                                     |
| Interest receivable                       | -                                      | 15                                        | -                         | -                           | 28                                        | 43                                                     | 40,693                                         |
| Inventory                                 | -                                      | -                                         | -                         | -                           | -                                         | -                                                      | 36,091                                         |
| Prepaid expenditures                      | -                                      | -                                         | -                         | -                           | -                                         | -                                                      | 20,063                                         |
| Due from other funds                      | 7,703                                  | -                                         | -                         | 3,730                       | -                                         | 11,433                                                 | 283,779                                        |
| <b>Total assets</b>                       | <u>\$ 7,703</u>                        | <u>\$ 15,465</u>                          | <u>\$ 244,482</u>         | <u>\$ 3,730</u>             | <u>\$ 61,244</u>                          | <u>\$ 332,624</u>                                      | <u>\$ 60,589,195</u>                           |
| <b>LIABILITIES AND FUND BALANCE</b>       |                                        |                                           |                           |                             |                                           |                                                        |                                                |
| <b>Liabilities</b>                        |                                        |                                           |                           |                             |                                           |                                                        |                                                |
| Accounts payable                          | \$ -                                   | \$ -                                      | \$ 416                    | \$ -                        | \$ -                                      | \$ 416                                                 | \$ 787,827                                     |
| Accrued salaries                          | 1,736                                  | 1,290                                     | 10,588                    | 3,730                       | 2,081                                     | 19,425                                                 | 396,115                                        |
| Accrued payroll related costs             | -                                      | -                                         | -                         | -                           | -                                         | -                                                      | 363,456                                        |
| Due to other funds                        | 5,967                                  | -                                         | 233,478                   | -                           | 59,125                                    | 298,570                                                | 1,483,999                                      |
| Deferred income                           | -                                      | -                                         | -                         | -                           | 38                                        | 38                                                     | 11,791,990                                     |
| <b>Total liabilities</b>                  | <u>7,703</u>                           | <u>1,290</u>                              | <u>244,482</u>            | <u>3,730</u>                | <u>61,244</u>                             | <u>318,449</u>                                         | <u>14,823,387</u>                              |
| <b>Fund balances</b>                      |                                        |                                           |                           |                             |                                           |                                                        |                                                |
| Nonspendable                              | -                                      | -                                         | -                         | -                           | -                                         | -                                                      | 36,091                                         |
| Restricted                                | -                                      | 14,175                                    | -                         | -                           | -                                         | 14,175                                                 | 45,686,225                                     |
| Unassigned                                | -                                      | -                                         | -                         | -                           | -                                         | -                                                      | 43,492                                         |
| <b>Total fund balance</b>                 | <u>-</u>                               | <u>14,175</u>                             | <u>-</u>                  | <u>-</u>                    | <u>-</u>                                  | <u>14,175</u>                                          | <u>45,765,808</u>                              |
| <b>Total liabilities and fund balance</b> | <u>\$ 7,703</u>                        | <u>\$ 15,465</u>                          | <u>\$ 244,482</u>         | <u>\$ 3,730</u>             | <u>\$ 61,244</u>                          | <u>\$ 332,624</u>                                      | <u>\$ 60,589,195</u>                           |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**All Nonmajor Governmental Funds**  
**For the year ended December 31, 2011**

|                                                 | Social<br>Security  | Retirement<br>Fund  | Sale<br>and<br>Error | Indemnity           | Recorders<br>Office<br>Escrow | Trustee<br>Demolition<br>Fund | Tourism<br>Fund  | Metro-East<br>Park &<br>Recreation | Veterans<br>Assistance | Office on<br>Aging |
|-------------------------------------------------|---------------------|---------------------|----------------------|---------------------|-------------------------------|-------------------------------|------------------|------------------------------------|------------------------|--------------------|
| <b>REVENUES</b>                                 |                     |                     |                      |                     |                               |                               |                  |                                    |                        |                    |
| Property taxes                                  | \$ 2,721,629        | \$ 4,791,757        | \$ -                 | \$ -                | \$ -                          | \$ -                          | \$ -             | \$ -                               | \$ 325,695             | \$ -               |
| Hotel/motel tax                                 | -                   | -                   | -                    | -                   | -                             | -                             | 13,736           | -                                  | -                      | -                  |
| Licenses, permits, fines,<br>fees and services  | -                   | -                   | 102,000              | 66,530              | 200,909                       | -                             | -                | 3,591                              | -                      | -                  |
| Revenue from federal/state agencies             | -                   | -                   | -                    | -                   | -                             | -                             | -                | 1,135,145                          | -                      | 7,299              |
| Revenue from local agencies                     | -                   | -                   | -                    | -                   | -                             | 712,735                       | -                | 1,090,990                          | -                      | -                  |
| Earnings on investments                         | 32,632              | 26,565              | 2,763                | 1,400               | 7,684                         | 13,285                        | 234              | 23,704                             | 219                    | -                  |
| Miscellaneous revenues                          | -                   | -                   | -                    | -                   | -                             | -                             | -                | -                                  | -                      | -                  |
|                                                 | <u>2,754,261</u>    | <u>4,818,322</u>    | <u>104,763</u>       | <u>67,930</u>       | <u>208,593</u>                | <u>726,020</u>                | <u>13,970</u>    | <u>2,253,430</u>                   | <u>325,914</u>         | <u>7,299</u>       |
| <b>EXPENDITURES</b>                             |                     |                     |                      |                     |                               |                               |                  |                                    |                        |                    |
| General government                              | 2,153,550           | 4,459,356           | 534,929              | -                   | 311,690                       | 103,659                       | 10,000           | 1,468,827                          | 280,407                | 7,299              |
| Public safety                                   | -                   | -                   | -                    | -                   | -                             | -                             | -                | -                                  | -                      | -                  |
| Public health                                   | -                   | -                   | -                    | -                   | -                             | -                             | -                | -                                  | -                      | -                  |
| Judicial                                        | -                   | -                   | -                    | -                   | -                             | -                             | -                | -                                  | -                      | -                  |
|                                                 | <u>2,153,550</u>    | <u>4,459,356</u>    | <u>534,929</u>       | <u>-</u>            | <u>311,690</u>                | <u>103,659</u>                | <u>10,000</u>    | <u>1,468,827</u>                   | <u>280,407</u>         | <u>7,299</u>       |
| Excess of revenues over (under)<br>expenditures | <u>600,711</u>      | <u>358,966</u>      | <u>(430,166)</u>     | <u>67,930</u>       | <u>(103,097)</u>              | <u>622,361</u>                | <u>3,970</u>     | <u>784,603</u>                     | <u>45,507</u>          | <u>-</u>           |
| Other financing sources (uses)                  |                     |                     |                      |                     |                               |                               |                  |                                    |                        |                    |
| Operating transfers-in                          | -                   | 388,623             | -                    | -                   | -                             | -                             | -                | -                                  | -                      | 8                  |
| Operating transfers-out                         | (65,102)            | (102,570)           | -                    | (141,260)           | -                             | -                             | -                | -                                  | -                      | -                  |
| Total other financing sources (uses)            | <u>(65,102)</u>     | <u>286,053</u>      | <u>-</u>             | <u>(141,260)</u>    | <u>-</u>                      | <u>-</u>                      | <u>-</u>         | <u>-</u>                           | <u>-</u>               | <u>8</u>           |
| Net changes in fund balances                    | 535,609             | 645,019             | (430,166)            | (73,330)            | (103,097)                     | 622,361                       | 3,970            | 784,603                            | 45,507                 | 8                  |
| Beginning fund balances                         | <u>5,306,365</u>    | <u>4,421,945</u>    | <u>689,295</u>       | <u>1,140,560</u>    | <u>1,224,659</u>              | <u>2,061,848</u>              | <u>42,430</u>    | <u>3,475,537</u>                   | <u>93,161</u>          | <u>(8)</u>         |
| Ending fund balances                            | <u>\$ 5,841,974</u> | <u>\$ 5,066,964</u> | <u>\$ 259,129</u>    | <u>\$ 1,067,230</u> | <u>\$ 1,121,562</u>           | <u>\$ 2,684,209</u>           | <u>\$ 46,400</u> | <u>\$ 4,260,140</u>                | <u>\$ 138,668</u>      | <u>\$ -</u>        |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**All Nonmajor Governmental Funds**  
**For the year ended December 31, 2011**

|                                                 | Court Services Accounts |                     |                       |                     |                               |                                  |                   |                     |                              |                        |
|-------------------------------------------------|-------------------------|---------------------|-----------------------|---------------------|-------------------------------|----------------------------------|-------------------|---------------------|------------------------------|------------------------|
|                                                 | General<br>Grants       | County<br>Health    | Landfill<br>Surcharge | Mental<br>Health    | Civil<br>Defense<br>Emergency | Emergency<br>Telephone<br>System | Pet<br>Population | Court<br>Automation | Court<br>Document<br>Storage | Electronic<br>Citation |
| <b>REVENUES</b>                                 |                         |                     |                       |                     |                               |                                  |                   |                     |                              |                        |
| Property taxes                                  | \$ -                    | \$ 568,171          | \$ -                  | \$ 2,228,198        | \$ -                          | \$ -                             | \$ -              | \$ -                | \$ -                         | \$ -                   |
| Hotel/motel tax                                 | -                       | -                   | -                     | -                   | -                             | -                                | -                 | -                   | -                            | -                      |
| Licenses, permits, fines,<br>fees and services  | -                       | 430,976             | 1,128,685             | 24                  | -                             | 2,155,161                        | 49,853            | 402,457             | 738,399                      | 109,081                |
| Revenue from federal/state agencies             | 1,162,074               | 4,455,375           | -                     | 27,223              | -                             | 10,972                           | -                 | -                   | -                            | -                      |
| Revenue from local agencies                     | 28,135                  | 297,844             | -                     | -                   | -                             | -                                | -                 | -                   | -                            | -                      |
| Earnings on investments                         | 697                     | 14,638              | 71,304                | 9,577               | 2,534                         | 19,666                           | 1,309             | 1,435               | 1,900                        | 254                    |
| Miscellaneous revenues                          | -                       | -                   | -                     | -                   | -                             | -                                | -                 | -                   | -                            | -                      |
|                                                 | <u>1,190,906</u>        | <u>5,767,004</u>    | <u>1,199,989</u>      | <u>2,265,022</u>    | <u>2,534</u>                  | <u>2,185,799</u>                 | <u>51,162</u>     | <u>403,892</u>      | <u>740,299</u>               | <u>109,335</u>         |
| <b>EXPENDITURES</b>                             |                         |                     |                       |                     |                               |                                  |                   |                     |                              |                        |
| General government                              | 195,726                 | -                   | -                     | -                   | -                             | -                                | -                 | -                   | -                            | -                      |
| Public safety                                   | 607,888                 | -                   | 1,505,005             | -                   | -                             | 1,990,644                        | 14,005            | -                   | -                            | -                      |
| Public health                                   | 309,646                 | 5,665,751           | 967,974               | 2,362,802           | -                             | -                                | -                 | -                   | -                            | -                      |
| Judicial                                        | -                       | -                   | -                     | -                   | -                             | -                                | -                 | 317,566             | 456,159                      | -                      |
|                                                 | <u>1,113,260</u>        | <u>5,665,751</u>    | <u>2,472,979</u>      | <u>2,362,802</u>    | <u>-</u>                      | <u>1,990,644</u>                 | <u>14,005</u>     | <u>317,566</u>      | <u>456,159</u>               | <u>-</u>               |
| Excess of revenues over (under)<br>expenditures | <u>77,646</u>           | <u>101,253</u>      | <u>(1,272,990)</u>    | <u>(97,780)</u>     | <u>2,534</u>                  | <u>195,155</u>                   | <u>37,157</u>     | <u>86,326</u>       | <u>284,140</u>               | <u>109,335</u>         |
| Other financing sources (uses)                  |                         |                     |                       |                     |                               |                                  |                   |                     |                              |                        |
| Operating transfers-in                          | 51,088                  | -                   | -                     | -                   | -                             | -                                | -                 | -                   | -                            | -                      |
| Operating transfers-out                         | -                       | -                   | -                     | (35,048)            | -                             | -                                | -                 | -                   | -                            | -                      |
| Total other financing sources (uses)            | <u>51,088</u>           | <u>-</u>            | <u>-</u>              | <u>(35,048)</u>     | <u>-</u>                      | <u>-</u>                         | <u>-</u>          | <u>-</u>            | <u>-</u>                     | <u>-</u>               |
| Net changes in fund balances                    | 128,734                 | 101,253             | (1,272,990)           | (132,828)           | 2,534                         | 195,155                          | 37,157            | 86,326              | 284,140                      | 109,335                |
| Beginning fund balances                         | <u>(128,734)</u>        | <u>3,339,384</u>    | <u>11,763,212</u>     | <u>1,780,646</u>    | <u>384,309</u>                | <u>3,147,459</u>                 | <u>185,414</u>    | <u>167,525</u>      | <u>180,873</u>               | <u>-</u>               |
| Ending fund balances                            | <u>\$ -</u>             | <u>\$ 3,440,637</u> | <u>\$ 10,490,222</u>  | <u>\$ 1,647,818</u> | <u>\$ 386,843</u>             | <u>\$ 3,342,614</u>              | <u>\$ 222,571</u> | <u>\$ 253,851</u>   | <u>\$ 465,013</u>            | <u>\$ 109,335</u>      |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**All Nonmajor Governmental Funds**  
**For the year ended December 31, 2011**

|                                                 | Court Services Accounts (continued)    |                                                |                     |                   |                   |                         | State's<br>Attorney<br>Title IV-D<br>BSCE | Childrens<br>Advocacy<br>Center | ACCS<br>State's<br>Attorney | State's<br>Attorney<br>Forfeiture |
|-------------------------------------------------|----------------------------------------|------------------------------------------------|---------------------|-------------------|-------------------|-------------------------|-------------------------------------------|---------------------------------|-----------------------------|-----------------------------------|
|                                                 | Circuit<br>Clerk<br>Title IV-D<br>BSCE | Maintenance/<br>Child<br>Support<br>Collection | Custody<br>Exchange | Law<br>Library    | Bailiff           | Total<br>Court Services |                                           |                                 |                             |                                   |
| <b>REVENUES</b>                                 |                                        |                                                |                     |                   |                   |                         |                                           |                                 |                             |                                   |
| Property taxes                                  | \$ -                                   | \$ -                                           | \$ -                | \$ -              | \$ -              | \$ -                    | \$ -                                      | \$ 61,514                       | \$ -                        | \$ -                              |
| Hotel/motel tax                                 | -                                      | -                                              | -                   | -                 | -                 | -                       | -                                         | -                               | -                           | -                                 |
| Licenses, permits, fines,<br>fees and services  | -                                      | 97,477                                         | 70,329              | 183,977           | 977,021           | 2,578,741               | -                                         | -                               | 7,802                       | -                                 |
| Revenue from federal/state agencies             | 115,568                                | -                                              | -                   | -                 | -                 | 115,568                 | 627,753                                   | -                               | -                           | -                                 |
| Revenue from local agencies                     | -                                      | -                                              | -                   | -                 | -                 | -                       | -                                         | -                               | -                           | -                                 |
| Earnings on investments                         | 88                                     | 11,873                                         | 84                  | 1,472             | 4,532             | 21,638                  | -                                         | 226                             | 199                         | 61                                |
| Miscellaneous revenues                          | -                                      | -                                              | -                   | -                 | -                 | -                       | -                                         | -                               | -                           | -                                 |
|                                                 | <u>115,656</u>                         | <u>109,350</u>                                 | <u>70,413</u>       | <u>185,449</u>    | <u>981,553</u>    | <u>2,715,947</u>        | <u>627,753</u>                            | <u>61,740</u>                   | <u>8,001</u>                | <u>61</u>                         |
| <b>EXPENDITURES</b>                             |                                        |                                                |                     |                   |                   |                         |                                           |                                 |                             |                                   |
| General government                              | -                                      | -                                              | -                   | -                 | -                 | -                       | -                                         | -                               | -                           | -                                 |
| Public safety                                   | -                                      | -                                              | -                   | -                 | 1,320,407         | 1,320,407               | -                                         | -                               | -                           | -                                 |
| Public health                                   | -                                      | -                                              | -                   | -                 | -                 | -                       | -                                         | -                               | -                           | -                                 |
| Judicial                                        | 143,582                                | 54,643                                         | 69,851              | 198,768           | -                 | 1,240,569               | 606,631                                   | 60,000                          | 18,000                      | (1,796)                           |
|                                                 | <u>143,582</u>                         | <u>54,643</u>                                  | <u>69,851</u>       | <u>198,768</u>    | <u>1,320,407</u>  | <u>2,560,976</u>        | <u>606,631</u>                            | <u>60,000</u>                   | <u>18,000</u>               | <u>(1,796)</u>                    |
| Excess of revenues over (under)<br>expenditures | <u>(27,926)</u>                        | <u>54,707</u>                                  | <u>562</u>          | <u>(13,319)</u>   | <u>(338,854)</u>  | <u>154,971</u>          | <u>21,122</u>                             | <u>1,740</u>                    | <u>(9,999)</u>              | <u>1,857</u>                      |
| Other financing sources (uses)                  |                                        |                                                |                     |                   |                   |                         |                                           |                                 |                             |                                   |
| Operating transfers-in                          | 28,014                                 | -                                              | -                   | -                 | -                 | 28,014                  | 993                                       | -                               | -                           | -                                 |
| Operating transfers-out                         | -                                      | -                                              | -                   | -                 | -                 | -                       | -                                         | -                               | -                           | -                                 |
| Total other financing sources (uses)            | <u>28,014</u>                          | <u>-</u>                                       | <u>-</u>            | <u>-</u>          | <u>-</u>          | <u>28,014</u>           | <u>993</u>                                | <u>-</u>                        | <u>-</u>                    | <u>-</u>                          |
| Net changes in fund balances                    | 88                                     | 54,707                                         | 562                 | (13,319)          | (338,854)         | 182,985                 | 22,115                                    | 1,740                           | (9,999)                     | 1,857                             |
| Beginning fund balances                         | <u>66,998</u>                          | <u>1,824,630</u>                               | <u>2,370</u>        | <u>211,428</u>    | <u>785,548</u>    | <u>3,239,372</u>        | <u>33,597</u>                             | <u>53,166</u>                   | <u>42,256</u>               | <u>11,181</u>                     |
| Ending fund balances                            | <u>\$ 67,086</u>                       | <u>\$ 1,879,337</u>                            | <u>\$ 2,932</u>     | <u>\$ 198,109</u> | <u>\$ 446,694</u> | <u>\$ 3,422,357</u>     | <u>\$ 55,712</u>                          | <u>\$ 54,906</u>                | <u>\$ 32,257</u>            | <u>\$ 13,038</u>                  |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**All Nonmajor Governmental Funds**  
**For the year ended December 31, 2011**

|                                                 | Probation<br>Services | Mental<br>Health<br>Court | Detention<br>Home | Coroner's<br>Fund | County<br>Drug Traffic<br>Prevention | Sheriff's<br>DUI<br>Fund | Sheriff's<br>Asset<br>Forfeiture | Commissary<br>fund | Jail<br>Medical |
|-------------------------------------------------|-----------------------|---------------------------|-------------------|-------------------|--------------------------------------|--------------------------|----------------------------------|--------------------|-----------------|
| <b>REVENUES</b>                                 |                       |                           |                   |                   |                                      |                          |                                  |                    |                 |
| Property taxes                                  | \$ -                  | \$ -                      | \$ 427,049        | \$ -              | \$ -                                 | \$ -                     | \$ -                             | \$ -               | \$ -            |
| Hotel/motel tax                                 | -                     | -                         | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
| Licenses, permits, fines,<br>fees and services  | 586,767               | 20,652                    | -                 | 31,925            | -                                    | 17,593                   | 259,268                          | 456,236            | 15,194          |
| Revenue from federal/state agencies             | 141,510               | -                         | 937,006           | -                 | 125,298                              | -                        | -                                | -                  | -               |
| Revenue from local agencies                     | 263,699               | -                         | 26,677            | -                 | -                                    | -                        | 22,220                           | -                  | -               |
| Earnings on investments                         | 8,300                 | 103                       | 1,926             | 52                | 1,024                                | 80                       | 1,596                            | 7                  | 21              |
| Miscellaneous revenues                          | -                     | -                         | 248               | -                 | -                                    | -                        | -                                | -                  | -               |
|                                                 | <u>1,000,276</u>      | <u>20,755</u>             | <u>1,392,906</u>  | <u>31,977</u>     | <u>126,322</u>                       | <u>17,673</u>            | <u>283,084</u>                   | <u>456,243</u>     | <u>15,215</u>   |
| <b>EXPENDITURES</b>                             |                       |                           |                   |                   |                                      |                          |                                  |                    |                 |
| General government                              | -                     | -                         | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
| Public safety                                   | 875,243               | -                         | 1,539,522         | 23,757            | 210,026                              | 25,259                   | 147,193                          | 431,536            | 9,383           |
| Public health                                   | -                     | -                         | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
| Judicial                                        | -                     | 27,255                    | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
|                                                 | <u>875,243</u>        | <u>27,255</u>             | <u>1,539,522</u>  | <u>23,757</u>     | <u>210,026</u>                       | <u>25,259</u>            | <u>147,193</u>                   | <u>431,536</u>     | <u>9,383</u>    |
| Excess of revenues over (under)<br>expenditures | <u>125,033</u>        | <u>(6,500)</u>            | <u>(146,616)</u>  | <u>8,220</u>      | <u>(83,704)</u>                      | <u>(7,586)</u>           | <u>135,891</u>                   | <u>24,707</u>      | <u>5,832</u>    |
| Other financing sources (uses)                  |                       |                           |                   |                   |                                      |                          |                                  |                    |                 |
| Operating transfers-in                          | -                     | -                         | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
| Operating transfers-out                         | (56,146)              | -                         | -                 | -                 | -                                    | -                        | -                                | -                  | -               |
| Total other financing sources (uses)            | <u>(56,146)</u>       | <u>-</u>                  | <u>-</u>          | <u>-</u>          | <u>-</u>                             | <u>-</u>                 | <u>-</u>                         | <u>-</u>           | <u>-</u>        |
| Net changes in fund balances                    | 68,887                | (6,500)                   | (146,616)         | 8,220             | (83,704)                             | (7,586)                  | 135,891                          | 24,707             | 5,832           |
| Beginning fund balances                         | <u>1,228,473</u>      | <u>24,708</u>             | <u>558,819</u>    | <u>8,738</u>      | <u>159,007</u>                       | <u>16,881</u>            | <u>208,578</u>                   | <u>(48,445)</u>    | <u>492</u>      |
| Ending fund balances                            | <u>\$ 1,297,360</u>   | <u>\$ 18,208</u>          | <u>\$ 412,203</u> | <u>\$ 16,958</u>  | <u>\$ 75,303</u>                     | <u>\$ 9,295</u>          | <u>\$ 344,469</u>                | <u>\$ (23,738)</u> | <u>\$ 6,324</u> |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**All Nonmajor Governmental Funds**  
**For the year ended December 31, 2011**

Law Enforcement and Prosecution Grants

|                                                 | Victim<br>Witness<br>Grant | Domestic<br>Violence<br>Advocate<br>Grant | Project<br>Renee<br>Grant | Auto<br>Task Force<br>Grant | DUI/Alcohol<br>Traffic<br>Safety<br>Grant | Total<br>Law<br>Enforcement &<br>Prosecution<br>Grants | Total<br>All Nonmajor<br>Governmental<br>Funds | Budgetary<br>Basis | Final<br>Budget     |
|-------------------------------------------------|----------------------------|-------------------------------------------|---------------------------|-----------------------------|-------------------------------------------|--------------------------------------------------------|------------------------------------------------|--------------------|---------------------|
| <b>REVENUES</b>                                 |                            |                                           |                           |                             |                                           |                                                        |                                                |                    |                     |
| Property taxes                                  | \$ -                       | \$ -                                      | \$ -                      | \$ -                        | \$ -                                      | \$ -                                                   | \$ 11,124,013                                  | \$ 10,338,754      | \$ 14,443,977       |
| Hotel/motel tax                                 | -                          | -                                         | -                         | -                           | -                                         | -                                                      | 13,736                                         | 13,830             | 15,000              |
| Licenses, permits, fines,<br>fees and services  | -                          | -                                         | -                         | -                           | -                                         | -                                                      | 8,111,907                                      | 8,373,975          | 8,481,325           |
| Revenue from federal/state agencies             | 26,125                     | 39,200                                    | 462,561                   | 76,596                      | 131,404                                   | 735,886                                                | 9,481,109                                      | 8,403,650          | 9,368,384           |
| Revenue from local agencies                     | -                          | -                                         | 12,865                    | -                           | -                                         | 12,865                                                 | 2,455,165                                      | 2,133,409          | 2,897,735           |
| Earnings on investments                         | 15                         | 89                                        | -                         | -                           | 167                                       | 271                                                    | 263,715                                        | 216,717            | 493,145             |
| Miscellaneous revenues                          | -                          | -                                         | 4                         | -                           | -                                         | 4                                                      | 252                                            | 8,317              | 100                 |
|                                                 | <u>26,140</u>              | <u>39,289</u>                             | <u>475,430</u>            | <u>76,596</u>               | <u>131,571</u>                            | <u>749,026</u>                                         | <u>31,449,897</u>                              | <u>29,488,652</u>  | <u>35,699,666</u>   |
| <b>EXPENDITURES</b>                             |                            |                                           |                           |                             |                                           |                                                        |                                                |                    |                     |
| General government                              | -                          | -                                         | -                         | -                           | -                                         | -                                                      | 9,525,443                                      | 8,901,984          | 19,327,383          |
| Public safety                                   | -                          | -                                         | 357,782                   | 98,999                      | 130,313                                   | 587,094                                                | 9,286,962                                      | 7,959,308          | 13,536,481          |
| Public health                                   | -                          | -                                         | -                         | -                           | -                                         | -                                                      | 9,306,173                                      | 11,140,771         | 13,713,231          |
| Judicial                                        | 45,095                     | 50,922                                    | 165,665                   | -                           | -                                         | 261,682                                                | 2,212,341                                      | 2,028,765          | 4,604,547           |
|                                                 | <u>45,095</u>              | <u>50,922</u>                             | <u>523,447</u>            | <u>98,999</u>               | <u>130,313</u>                            | <u>848,776</u>                                         | <u>30,330,919</u>                              | <u>30,030,828</u>  | <u>51,181,642</u>   |
| Excess of revenues over (under)<br>expenditures | <u>(18,955)</u>            | <u>(11,633)</u>                           | <u>(48,017)</u>           | <u>(22,403)</u>             | <u>1,258</u>                              | <u>(99,750)</u>                                        | <u>1,118,978</u>                               | <u>(542,176)</u>   | <u>(15,481,976)</u> |
| Other financing sources (uses)                  |                            |                                           |                           |                             |                                           |                                                        |                                                |                    |                     |
| Operating transfers-in                          | 17,120                     | 11,502                                    | 82,962                    | 37,459                      | -                                         | 149,043                                                | 617,769                                        | 561,737            | 240,371             |
| Operating transfers-out                         | -                          | -                                         | -                         | -                           | -                                         | -                                                      | (400,126)                                      | (224,751)          | -                   |
| Total other financing sources (uses)            | <u>17,120</u>              | <u>11,502</u>                             | <u>82,962</u>             | <u>37,459</u>               | <u>-</u>                                  | <u>149,043</u>                                         | <u>217,643</u>                                 | <u>336,986</u>     | <u>240,371</u>      |
| Net changes in fund balances                    | (1,835)                    | (131)                                     | 34,945                    | 15,056                      | 1,258                                     | 49,293                                                 | 1,336,621                                      | \$ (205,190)       | \$ (15,241,605)     |
| Beginning fund balances                         | <u>1,835</u>               | <u>14,306</u>                             | <u>(34,945)</u>           | <u>(15,056)</u>             | <u>(1,258)</u>                            | <u>(35,118)</u>                                        | <u>44,429,187</u>                              |                    |                     |
| Ending fund balances                            | <u>\$ -</u>                | <u>\$ 14,175</u>                          | <u>\$ -</u>               | <u>\$ -</u>                 | <u>\$ -</u>                               | <u>\$ 14,175</u>                                       | <u>\$ 45,765,808</u>                           |                    |                     |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheet**  
**Internal Service Funds**  
**December 31, 2011**

|                                    | Employees'<br>Medical<br>Trust Fund | Unemployment<br>Trust | Total               |
|------------------------------------|-------------------------------------|-----------------------|---------------------|
| <b>ASSETS</b>                      |                                     |                       |                     |
| Cash                               | \$ 25                               | \$ -                  | \$ 25               |
| Equity in cash and investment pool | 3,429,835                           | 608,389               | 4,038,224           |
| Accounts receivable                | 271,325                             | -                     | 271,325             |
| Interest receivable                | 4,526                               | 890                   | 5,416               |
| Due from other funds               | 1,151                               | -                     | 1,151               |
|                                    | <u>3,706,862</u>                    | <u>609,279</u>        | <u>4,316,141</u>    |
| Total assets                       |                                     |                       |                     |
| <b>LIABILITIES</b>                 |                                     |                       |                     |
| Accounts payable                   | 18,734                              | -                     | 18,734              |
| Accrued salaries                   | 6,675                               | -                     | 6,675               |
| Accrued payroll related costs      | -                                   | 63,148                | 63,148              |
| Due to other funds                 | -                                   | -                     | -                   |
| Other liabilities                  | 1,107,768                           | -                     | 1,107,768           |
| Deferred income                    | 121,064                             | -                     | 121,064             |
|                                    | <u>1,254,241</u>                    | <u>63,148</u>         | <u>1,317,389</u>    |
| Total liabilities                  |                                     |                       |                     |
| <b>NET ASSETS</b>                  | <u>\$ 2,452,621</u>                 | <u>\$ 546,131</u>     | <u>\$ 2,998,752</u> |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets**  
**Internal Service Funds**  
**For the year ended December 31, 2011**

|                                      | Employees'<br>Medical<br>Trust Fund | Unemployment<br>Trust | Total               |
|--------------------------------------|-------------------------------------|-----------------------|---------------------|
| Revenues                             |                                     |                       |                     |
| Insurance premiums                   | \$ 10,066,760                       | \$ -                  | \$ 10,066,760       |
| Total revenue                        | <u>10,066,760</u>                   | <u>-</u>              | <u>10,066,760</u>   |
| Expenses                             |                                     |                       |                     |
| Insurance claims and premiums        | 9,387,019                           | 270,751               | 9,657,770           |
| Post employment benefit contribution | 225,705                             | -                     | 225,705             |
| Other                                | <u>537,933</u>                      | <u>20</u>             | <u>537,953</u>      |
| Total expenses                       | <u>10,150,657</u>                   | <u>270,771</u>        | <u>10,421,428</u>   |
| Operating income (loss)              | (83,897)                            | (270,771)             | (354,668)           |
| Other income                         |                                     |                       |                     |
| Investment income                    | 24,026                              | 4,792                 | 28,818              |
| Miscellaneous                        | <u>1,270</u>                        | <u>-</u>              | <u>1,270</u>        |
|                                      | <u>25,296</u>                       | <u>4,792</u>          | <u>30,088</u>       |
| Net income (loss)                    | (58,601)                            | (265,979)             | (324,580)           |
| Net assets - beginning of year       | <u>2,511,222</u>                    | <u>812,110</u>        | <u>3,323,332</u>    |
| Net assets - end of year             | <u>\$ 2,452,621</u>                 | <u>\$ 546,131</u>     | <u>\$ 2,998,752</u> |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the year ended December 31, 2011**

|                                                                                                          | Employees'<br>Medical<br>Trust Fund | Unemployment<br>Trust | Total               |
|----------------------------------------------------------------------------------------------------------|-------------------------------------|-----------------------|---------------------|
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                                                              |                                     |                       |                     |
| Payments from customers                                                                                  | \$ 1,595,639                        | \$ -                  | \$ 1,595,639        |
| Payments from interfund services provided                                                                | 8,497,607                           |                       | 8,497,607           |
| Payments to vendors                                                                                      | (10,254,707)                        | (235,367)             | (10,490,074)        |
| Payments to employees                                                                                    | (175,421)                           | -                     | (175,421)           |
| Net cash provided (used) by operating activities                                                         | <u>(336,882)</u>                    | <u>(235,367)</u>      | <u>(572,249)</u>    |
| <b>CASH FLOWS FROM NON-CAPITAL<br/>FINANCING ACTIVITIES</b>                                              | <u>-</u>                            | <u>-</u>              | <u>-</u>            |
| <b>CASH FLOWS FROM CAPITAL AND<br/>RELATED FINANCING ACTIVITIES</b>                                      | <u>-</u>                            | <u>-</u>              | <u>-</u>            |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                                                              |                                     |                       |                     |
| Investment interest                                                                                      | 29,255                              | 5,704                 | 34,959              |
| Redemption (purchases) of investments, net                                                               | <u>307,627</u>                      | <u>229,663</u>        | <u>537,290</u>      |
| Net cash provided (used) by investing activities                                                         | <u>336,882</u>                      | <u>235,367</u>        | <u>572,249</u>      |
| Net increase (decrease) in cash and cash equivalents                                                     | -                                   | -                     | -                   |
| Cash and cash equivalents - beginning of year                                                            | 25                                  | -                     | 25                  |
| Cash and cash equivalents - end of year                                                                  | <u>\$ 25</u>                        | <u>\$ -</u>           | <u>\$ 25</u>        |
| <b>RECONCILIATION OF OPERATING<br/>INCOME (LOSS) TO CASH PROVIDED (USED)<br/>BY OPERATING ACTIVITIES</b> |                                     |                       |                     |
| Operating income (loss)                                                                                  | \$ (82,627)                         | \$ (270,771)          | \$ (353,398)        |
| Adjustments to reconcile                                                                                 |                                     |                       |                     |
| Changes in assets and liabilities:                                                                       |                                     |                       |                     |
| (Increase) decrease in accounts receivable                                                               | (15,139)                            | -                     | (15,139)            |
| (Increase) decrease in due to other funds                                                                | 5,819                               | -                     | 5,819               |
| Increase (decrease) in accounts payable                                                                  | 18,734                              |                       | 18,734              |
| Increase (decrease) in accrued wages and<br>related costs                                                | 1,001                               | 35,404                | 36,405              |
| Increase (decrease) in other liabilities                                                                 | (297,595)                           | -                     | (297,595)           |
| Increase (decrease) in due to other funds                                                                | (11,695)                            | -                     | (11,695)            |
| Increase (decrease) in deferred income                                                                   | 44,620                              | -                     | 44,620              |
| Net cash provided (used) by operating activities                                                         | <u>\$ (336,882)</u>                 | <u>\$ (235,367)</u>   | <u>\$ (572,249)</u> |
| <b>SCHEDULE OF NON-CASH FINANCING AND INVESTING ACTIVITIES</b>                                           |                                     |                       |                     |
| Increase in market value of investments                                                                  | \$ 2,400                            | \$ 400                | \$ 2,800            |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheet**  
**Fiduciary Funds - Agency Funds**  
**December 31, 2011**

|                                       | County<br>Collector's<br>Property Tax<br>Fund | County<br>Trustee | Tax Redemption<br>and Revolving<br>Delinquent<br>Tax Accounts | Circuit<br>Clerk<br>Traffic | Unclaimed<br>Bond<br>Placement | Inmate<br>Personal<br>Accounts | Arbitration<br>Fund | Inheritance<br>Tax | Condemnation<br>Fund |
|---------------------------------------|-----------------------------------------------|-------------------|---------------------------------------------------------------|-----------------------------|--------------------------------|--------------------------------|---------------------|--------------------|----------------------|
| <b>ASSETS</b>                         |                                               |                   |                                                               |                             |                                |                                |                     |                    |                      |
| Cash                                  | \$ 20,028,476                                 | \$ 556,627        | \$ 228,694                                                    | \$ 2,016,066                | \$ -                           | \$ 174,714                     | \$ -                | \$ -               | \$ 13,031            |
| Investments                           | -                                             | -                 | -                                                             | 1,354,300                   | -                              | -                              | -                   | -                  | -                    |
| Equity in cash and investment pool    | 2,440,114                                     | -                 | -                                                             | -                           | 76,582                         | -                              | 9,248               | -                  | 1,443,184            |
| Accounts receivable                   | -                                             | -                 | -                                                             | -                           | -                              | -                              | -                   | -                  | -                    |
| Interest receivable                   | 2,786                                         | -                 | -                                                             | -                           | -                              | -                              | -                   | -                  | 2,478                |
| <b>Total assets</b>                   | <b>\$ 22,471,376</b>                          | <b>\$ 556,627</b> | <b>\$ 228,694</b>                                             | <b>\$ 3,370,366</b>         | <b>\$ 76,582</b>               | <b>\$ 174,714</b>              | <b>\$ 9,248</b>     | <b>\$ -</b>        | <b>\$ 1,458,693</b>  |
| <b>LIABILITIES</b>                    |                                               |                   |                                                               |                             |                                |                                |                     |                    |                      |
| Due to taxing districts               | \$ 19,528,453                                 | \$ -              | \$ -                                                          | \$ -                        | \$ -                           | \$ -                           | \$ -                | \$ -               | \$ -                 |
| Held pending protested tax settlement | 2,436,063                                     | -                 | -                                                             | -                           | -                              | -                              | -                   | -                  | -                    |
| Funds held in escrow                  | 506,860                                       | 556,627           | 228,694                                                       | 3,370,366                   | 76,582                         | 174,714                        | 9,248               | -                  | 1,458,693            |
| <b>Total liabilities</b>              | <b>\$ 22,471,376</b>                          | <b>\$ 556,627</b> | <b>\$ 228,694</b>                                             | <b>\$ 3,370,366</b>         | <b>\$ 76,582</b>               | <b>\$ 174,714</b>              | <b>\$ 9,248</b>     | <b>\$ -</b>        | <b>\$ 1,458,693</b>  |

**ST. CLAIR COUNTY, ILLINOIS**  
**Combining Balance Sheet**  
**Fiduciary Funds - Agency Funds**  
**December 31, 2011**

|                                       | Estates of<br>Deceased<br>Persons | County<br>Escheat | Township<br>Pauper<br>Relief | Flood<br>Prevention<br>District | Total             |
|---------------------------------------|-----------------------------------|-------------------|------------------------------|---------------------------------|-------------------|
| <b>ASSETS</b>                         |                                   |                   |                              |                                 |                   |
| Cash                                  | \$ -                              | \$ -              | \$ -                         | \$ -                            | \$ 23,017,608     |
| Investments                           | -                                 | -                 | -                            | -                               | 1,354,300         |
| Equity in cash and investment pool    | 55,887                            | 8,039             | -                            | 3,140,926                       | 7,173,980         |
| Accounts receivable                   | -                                 | -                 | -                            | 184,555                         | 184,555           |
| Interest receivable                   | 59                                | 8                 | -                            | 2,305                           | 7,636             |
|                                       | <u>55,946</u>                     | <u>8,047</u>      | <u>-</u>                     | <u>3,327,786</u>                | <u>31,738,079</u> |
| Total assets                          | \$ 55,946                         | \$ 8,047          | \$ -                         | \$ 3,327,786                    | \$ 31,738,079     |
| <b>LIABILITIES</b>                    |                                   |                   |                              |                                 |                   |
| Due to taxing districts               | \$ -                              | \$ -              | \$ -                         | \$ -                            | \$ 19,528,453     |
| Held pending protested tax settlement | -                                 | -                 | -                            | -                               | 2,436,063         |
| Funds held in escrow                  | 55,946                            | 8,047             | -                            | 3,327,786                       | 9,773,563         |
|                                       | <u>55,946</u>                     | <u>8,047</u>      | <u>-</u>                     | <u>3,327,786</u>                | <u>31,738,079</u> |
| Total liabilities                     | \$ 55,946                         | \$ 8,047          | \$ -                         | \$ 3,327,786                    | \$ 31,738,079     |

## STATISTICAL SECTION

**ST. CLAIR COUNTY, ILLINOIS**  
**Governmental-wide Expenses by Function**  
(in thousands)  
(unaudited)

|                                 | 2011              | 2010              | 2009             | 2008              | 2007             | 2006*            | 2005*            | 2004*            |
|---------------------------------|-------------------|-------------------|------------------|-------------------|------------------|------------------|------------------|------------------|
| <u>Governmental activities</u>  |                   |                   |                  |                   |                  |                  |                  |                  |
| General government              | \$ 15,549         | \$ 21,451         | \$ 16,133        | \$ 15,976         | \$ 15,607        | \$ 16,811        | \$ 15,464        | \$ 16,609        |
| Public safety                   | 33,649            | 33,139            | 32,692           | 31,560            | 30,493           | 31,353           | 27,437           | 25,578           |
| Judicial                        | 12,408            | 11,697            | 11,446           | 10,720            | 10,930           | 9,553            | 10,096           | 9,968            |
| Transportation                  | 10,449            | 10,805            | 7,101            | 8,677             | 9,836            | 9,265            | 8,412            | 9,339            |
| Public health                   | 11,922            | 14,034            | 12,066           | 12,047            | 9,693            | 9,281            | 8,637            | 8,865            |
| Interest on long-term debt      | 645               | 802               | 823              | 839               | 874              | 896              | 912              | 1,032            |
|                                 | <u>84,622</u>     | <u>91,928</u>     | <u>80,261</u>    | <u>79,819</u>     | <u>77,433</u>    | <u>77,159</u>    | <u>70,958</u>    | <u>71,391</u>    |
| <u>Business-type activities</u> |                   |                   |                  |                   |                  |                  |                  |                  |
| Airport operations              | <u>15,767</u>     | <u>18,797</u>     | <u>19,176</u>    | <u>20,717</u>     | <u>19,196</u>    | <u>18,294</u>    | <u>17,134</u>    | <u>15,257</u>    |
|                                 | <u>\$ 100,389</u> | <u>\$ 110,725</u> | <u>\$ 99,437</u> | <u>\$ 100,536</u> | <u>\$ 96,629</u> | <u>\$ 95,453</u> | <u>\$ 88,092</u> | <u>\$ 86,648</u> |

\*Airport operation expenses have been restated to reflect the transfer of certain assets to the Air Force.

**ST. CLAIR COUNTY, ILLINOIS**  
**Government-wide Revenues**  
(in thousands)  
(Unaudited)

|                                        | 2011             | 2010              | 2009              | 2008              | 2007              | 2006              | 2005             | 2004             |
|----------------------------------------|------------------|-------------------|-------------------|-------------------|-------------------|-------------------|------------------|------------------|
| <b><u>Governmental activities</u></b>  |                  |                   |                   |                   |                   |                   |                  |                  |
| Property taxes                         | \$ 33,149        | \$ 33,601         | \$ 33,245         | \$ 32,072         | \$ 31,787         | \$ 27,845         | \$ 26,130        | \$ 24,884        |
| Sales taxes                            | 8,803            | 8,594             | 7,303             | 7,760             | 8,109             | 7,905             | 7,526            | 7,246            |
| State income tax                       | 4,286            | 4,380             | 4,983             | 6,034             | 5,961             | 5,493             | 5,042            | 4,373            |
| Personal property<br>replacement tax   | 2,381            | 2,543             | 2,422             | 2,748             | 2,968             | 2,439             | 2,616            | 1,661            |
| Hotel/motel tax                        | 14               | 14                | 15                | 15                | 16                | 16                | 16               | 15               |
| Pari-mutuel tax                        | 89               | 114               | 124               | 137               | 144               | 139               | 100              | 174              |
| Charges for goods and services         | 24,536           | 25,342            | 25,461            | 25,246            | 27,144            | 25,024            | 23,404           | 23,396           |
| Operating grants and<br>contributions  | 12,591           | 13,686            | 14,263            | 16,744            | 10,932            | 10,759            | 12,757           | 10,475           |
| Motor fuel tax                         | 4,874            | 5,056             | 4,791             | 4,643             | 4,959             | 5,033             | 5,055            | 4,947            |
| Capital grants and<br>contributions    | 2,372            | 3,430             | 229               | 2,656             | 163               | 4,071             | 1,703            | 1,691            |
| Earnings on investments                | 997              | 1,924             | 2,284             | 6,397             | 9,614             | 8,519             | 4,659            | 3,148            |
| Miscellaneous                          | 120              | 30                | (18)              | 4                 | 71                | 74                | 212              | 177              |
|                                        | <u>94,212</u>    | <u>98,714</u>     | <u>95,102</u>     | <u>104,456</u>    | <u>101,868</u>    | <u>97,317</u>     | <u>89,220</u>    | <u>82,187</u>    |
| <b><u>Business-type activities</u></b> |                  |                   |                   |                   |                   |                   |                  |                  |
| Charges for goods and services         | 3,704            | 3,166             | 2,139             | 5,164             | 4,909             | 5,031             | 3,573            | 2,021            |
| Operating grants and<br>contributions  | -                | 3,043             | 2,954             | 421               | 552               | 70                | 10               | 281              |
| Capital grants and<br>contributions    | 655              | 388               | 747               | 389               | 282               | 336               | 4,216            | 6,274            |
| Earnings on investments                | 140              | 157               | 220               | 1,991             | 2,816             | 1,999             | 1,188            | 789              |
| Miscellaneous                          | (17)             | -                 | 16                | (630)             | (63)              | (47)              | -                | -                |
|                                        | <u>4,482</u>     | <u>6,754</u>      | <u>6,076</u>      | <u>7,335</u>      | <u>8,496</u>      | <u>7,389</u>      | <u>8,987</u>     | <u>9,365</u>     |
|                                        | <u>\$ 98,694</u> | <u>\$ 105,468</u> | <u>\$ 101,178</u> | <u>\$ 111,791</u> | <u>\$ 110,364</u> | <u>\$ 104,706</u> | <u>\$ 98,207</u> | <u>\$ 91,552</u> |

ST. CLAIR COUNTY, ILLINOIS  
Government Expenditures by Function  
All Governmental Funds\*  
Budgetary Basis  
(unaudited)

|                    | 2011                 | 2010                 | 2009                 | 2008                 | 2007                 | 2006                 | 2005                 | 2004                 | 2003                 | 2002                 |
|--------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| General government | \$ 39,193,909        | \$ 40,667,979        | \$ 37,457,205        | \$ 40,813,403        | \$ 38,134,268        | \$ 35,485,814        | \$ 33,921,853        | \$ 31,697,903        | \$ 28,652,045        | \$ 28,317,579        |
| Transportation     | 13,262,343           | 9,407,154            | 9,314,965            | 12,839,138           | 12,072,259           | 7,096,166            | 6,393,458            | 7,427,942            | 9,382,680            | 11,221,596           |
| Public health      | 11,211,313           | 11,344,650           | 10,610,128           | 10,171,816           | 9,412,283            | 8,760,260            | 8,210,728            | 8,364,157            | 7,902,977            | 7,707,036            |
| Public safety      | 21,501,870           | 21,237,430           | 28,660,663           | 22,051,893           | 21,621,342           | 21,808,729           | 22,646,821           | 19,536,552           | 17,380,538           | 15,661,197           |
| Judicial           | 7,027,583            | 6,842,081            | 7,307,985            | 6,907,125            | 6,495,973            | 6,532,644            | 6,122,224            | 6,292,457            | 6,185,946            | 6,303,278            |
| Debt service       | <u>1,863,125</u>     | <u>1,870,400</u>     | <u>325,150</u>       | <u>1,898,300</u>     | <u>1,899,995</u>     | <u>1,901,875</u>     | <u>1,818,088</u>     | <u>1,902,195</u>     | <u>1,899,075</u>     | <u>4,162,978</u>     |
|                    | <u>\$ 94,060,143</u> | <u>\$ 91,369,694</u> | <u>\$ 93,676,096</u> | <u>\$ 94,681,675</u> | <u>\$ 89,636,120</u> | <u>\$ 81,585,488</u> | <u>\$ 79,113,172</u> | <u>\$ 75,221,206</u> | <u>\$ 71,403,261</u> | <u>\$ 73,373,664</u> |

Governmental funds include the General, Special Revenue, Debt Service and Capital Projects fund types.

**ST. CLAIR COUNTY, ILLINOIS**  
**Government Revenues by Source**  
**All Governmental Funds\***  
**Budgetary Basis**  
**(Unaudited)**

|                                                 | 2011                 | 2010                 | 2009                 | 2008                 | 2007                 | 2006                 | 2005                 | 2004                 | 2003**               | 2002**               |
|-------------------------------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| Property taxes                                  | \$ 31,133,257        | \$ 35,521,176        | \$ 31,324,491        | \$ 32,024,670        | \$ 31,780,658        | \$ 27,844,501        | \$ 26,129,767        | \$ 24,890,242        | \$ 22,018,776        | \$ 20,420,022        |
| Sales tax                                       | 8,767,006            | 8,399,535            | 7,358,089            | 7,819,701            | 8,075,503            | 7,810,545            | 7,508,947            | 7,215,116            | 6,882,397            | 6,836,259            |
| State income tax                                | 4,731,444            | 3,808,188            | 4,667,969            | 6,279,718            | 5,793,035            | 5,384,277            | 4,921,825            | 4,463,504            | 3,926,727            | 4,180,109            |
| Personal property<br>replacement tax            | 2,287,994            | 2,596,425            | 2,408,048            | 2,854,381            | 2,897,583            | 2,450,053            | 2,282,576            | 1,660,535            | 1,483,510            | 1,468,813            |
| Hotel/motel tax                                 | 13,830               | 14,338               | 14,884               | 15,086               | 16,262               | 15,776               | 17,291               | 13,538               | 14,679               | 12,803               |
| Pari-mutuel tax                                 | 93,016               | 116,035              | 123,077              | 135,155              | 144,130              | 141,545              | 150,217              | 171,226              | 164,678              | 151,266              |
| Motor fuel tax                                  | 4,866,442            | 5,048,088            | 4,883,073            | 4,620,032            | 4,981,350            | 5,203,694            | 5,065,123            | 4,915,818            | 4,856,512            | 4,007,052            |
| Revenue from federal/<br>state agencies         | 9,559,657            | 9,658,760            | 15,343,433           | 9,807,670            | 10,083,440           | 12,735,132           | 13,396,255           | 10,129,620           | 9,156,882            | 9,926,419            |
| Revenue from local<br>government                | 3,387,840            | 3,518,196            | 4,315,696            | 4,559,176            | 2,529,085            | 2,536,435            | 3,150,683            | 2,006,224            | 4,874,369            | 2,720,015            |
| Licenses, permits, fines,<br>fees, and services | 20,764,141           | 22,513,423           | 22,454,045           | 22,263,036           | 22,514,074           | 21,501,113           | 21,216,636           | 20,788,461           | 18,637,915           | 16,672,282           |
| Earnings on investments                         | 813,161              | 1,967,010            | 2,762,628            | 6,107,564            | 8,875,095            | 7,701,387            | 4,580,154            | 3,368,878            | 2,792,738            | 3,112,492            |
| Miscellaneous revenues                          | 186,061              | 921,966              | 63,629               | 310,976              | 879,302              | 328,300              | 390,759              | 216,892              | 521,627              | 322,666              |
|                                                 | <u>\$ 86,603,849</u> | <u>\$ 94,083,140</u> | <u>\$ 95,719,062</u> | <u>\$ 96,797,166</u> | <u>\$ 98,569,517</u> | <u>\$ 93,652,758</u> | <u>\$ 88,810,233</u> | <u>\$ 79,840,054</u> | <u>\$ 75,330,810</u> | <u>\$ 69,830,198</u> |

\*Governmental funds include the General, Special Revenue, Debt Service and Capital Projects fund types.

\*\*Interest associated with property taxes have be reclassified as earnings on investments.

**ST. CLAIR COUNTY, ILLINOIS**  
**Schedule 1**  
**Net Assets by Component**  
 (Governmental Basis)  
 (unaudited)

|                                                    | 2011                  | 2010                  | 2009*                 | 2008*                 | 2007*                 | 2006*                 | 2005*                 | 2004*                 |
|----------------------------------------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| <b>Governmental activities</b>                     |                       |                       |                       |                       |                       |                       |                       |                       |
| Invested in capital assets,<br>net of related debt | \$ 114,976,772        | \$ 107,296,887        | \$ 102,997,984        | \$ 93,217,282         | \$ 77,608,921         | \$ 66,741,398         | \$ 58,997,031         | \$ 68,547,045         |
| Restricted                                         | 90,708,155            | 91,241,360            | 92,900,209            | 90,614,090            | 87,635,649            | 84,467,270            | 66,746,215            | 59,624,931            |
| Unrestricted                                       | <u>68,976,893</u>     | <u>69,767,384</u>     | <u>69,619,435</u>     | <u>73,764,953</u>     | <u>76,727,911</u>     | <u>72,902,512</u>     | <u>84,132,930</u>     | <u>68,868,619</u>     |
| Total governmental activities<br>net assets        | <u>\$ 274,661,820</u> | <u>\$ 268,305,631</u> | <u>\$ 265,517,628</u> | <u>\$ 257,596,325</u> | <u>\$ 241,972,481</u> | <u>\$ 224,111,180</u> | <u>\$ 209,876,176</u> | <u>\$ 197,040,595</u> |
| <b>Business-type activities</b>                    |                       |                       |                       |                       |                       |                       |                       |                       |
| Invested in capital assets,<br>net of related debt | \$ 102,161,775        | \$ 107,043,726        | \$ 110,589,303        | \$ 97,855,349         | \$ 95,242,618         | \$ 118,993,869        | \$ 120,475,916        | \$ 119,797,619        |
| Restricted                                         | -                     | -                     | -                     | 11,604,605            | 17,954,870            | -                     | 1,830,880             | 5,230,335             |
| Unrestricted                                       | <u>(14,978,687)</u>   | <u>(11,809,561)</u>   | <u>(7,311,746)</u>    | <u>-</u>              | <u>-</u>              | <u>(1,670,361)</u>    | <u>-</u>              | <u>-</u>              |
| Total business-type activities<br>net assets       | <u>\$ 87,183,088</u>  | <u>\$ 95,234,165</u>  | <u>\$ 103,277,557</u> | <u>\$ 109,459,954</u> | <u>\$ 113,197,488</u> | <u>\$ 117,323,508</u> | <u>\$ 122,306,796</u> | <u>\$ 125,027,954</u> |
| <b>Primary government</b>                          |                       |                       |                       |                       |                       |                       |                       |                       |
| Invested in capital assets,<br>net of related debt | \$ 217,138,547        | \$ 214,340,613        | \$ 213,587,287        | \$ 191,072,631        | \$ 172,851,539        | \$ 185,735,267        | \$ 179,472,947        | \$ 188,344,664        |
| Restricted                                         | 90,708,155            | 91,241,360            | 92,900,209            | 102,218,695           | 105,590,519           | 84,467,270            | 68,577,095            | 64,855,266            |
| Unrestricted                                       | <u>53,998,206</u>     | <u>57,957,823</u>     | <u>62,307,689</u>     | <u>73,764,953</u>     | <u>76,727,911</u>     | <u>71,232,151</u>     | <u>84,132,930</u>     | <u>68,868,619</u>     |
| Total primary government<br>net assets             | <u>\$ 361,844,908</u> | <u>\$ 363,539,796</u> | <u>\$ 368,795,185</u> | <u>\$ 367,056,279</u> | <u>\$ 355,169,969</u> | <u>\$ 341,434,688</u> | <u>\$ 332,182,972</u> | <u>\$ 322,068,549</u> |

\*Restated for allocation of net assets

**ST. CLAIR COUNTY, ILLINOIS**  
**Assessed, Equalized, and Estimated Value of Taxable Property**  
(in thousands)  
(unaudited)

| Fiscal year extended & collected<br>Tax year                                        | <u>2011</u><br><u>2010</u> | <u>2010</u><br><u>2009</u> | <u>2009</u><br><u>2008</u> | <u>2008</u><br><u>2007</u> | <u>2007</u><br><u>2006</u> | <u>2006</u><br><u>2005</u> | <u>2005</u><br><u>2004</u> | <u>2004</u><br><u>2003</u> | <u>2003</u><br><u>2002</u> | <u>2002</u><br><u>2001</u> |
|-------------------------------------------------------------------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|
| <b>Real property</b>                                                                |                            |                            |                            |                            |                            |                            |                            |                            |                            |                            |
| Estimated actual value                                                              | \$ 13,775,583              | \$ 14,171,085              | \$ 14,082,051              | \$ 13,208,217              | \$ 11,933,253              | \$ 10,870,998              | \$ 10,016,868              | \$ 9,125,202               | \$ 8,471,436               | \$ 7,902,498               |
| Locally assessed values                                                             | \$ 4,591,861               | \$ 4,723,695               | \$ 4,694,017               | \$ 4,402,739               | \$ 3,977,751               | \$ 3,623,666               | \$ 3,338,956               | \$ 3,041,734               | \$ 2,823,812               | \$ 2,634,166               |
| Equalized assessed values<br>without railroads & TIFs                               | \$ 4,148,996               | \$ 4,219,235               | \$ 4,158,036               | \$ 3,929,800               | \$ 3,584,928               | \$ 3,283,062               | \$ 3,024,878               | \$ 2,731,285               | \$ 2,542,003               | \$ 2,386,224               |
| Less:                                                                               |                            |                            |                            |                            |                            |                            |                            |                            |                            |                            |
| "1790" homestead exemption                                                          | (375,753)                  | (397,721)                  | (359,461)                  | (321,333)                  | (317,580)                  | (314,218)                  | (312,483)                  | (215,820)                  | (211,118)                  | (205,780)                  |
| Senior citizen<br>homestead exemption                                               | (69,346)                   | (71,693)                   | (69,912)                   | (60,552)                   | (59,157)                   | (50,351)                   | (49,401)                   | (33,908)                   | (33,367)                   | (32,558)                   |
| P.A. 83-533                                                                         | (164)                      | (161)                      | (188)                      | (181)                      | (183)                      | (190)                      | (178)                      | (201)                      | (238)                      | (229)                      |
| Senior citizen tax freeze                                                           | (68,596)                   | (83,110)                   | (80,747)                   | (71,494)                   | (63,853)                   | (56,325)                   | (53,452)                   | (37,727)                   | (32,239)                   | (23,896)                   |
| Veteran's exemption/freeze                                                          | (3,393)                    | (4,406)                    | (3,085)                    | (1,187)                    | (744)                      | (531)                      | (461)                      | (409)                      | (453)                      | (438)                      |
| Other exemptions                                                                    | (3,208)                    | (3,599)                    | (2,163)                    | (814)                      | (461)                      | (609)                      | -                          | -                          | -                          | -                          |
| Home improvement exemption                                                          | (372)                      | (470)                      | (569)                      | (731)                      | (636)                      | (672)                      | (750)                      | (891)                      | (1,017)                    | (1,168)                    |
| Billing value before railroad                                                       | 3,628,164                  | 3,658,075                  | 3,641,911                  | 3,473,508                  | 3,142,314                  | 2,860,166                  | 2,608,153                  | 2,442,329                  | 2,263,571                  | 2,122,155                  |
| Railroad equalized value                                                            | 36,697                     | 32,502                     | 27,816                     | 27,231                     | 25,251                     | 24,703                     | 25,178                     | 24,587                     | 23,879                     | 20,395                     |
| Total equalized real property<br>used for taxes                                     | \$ 3,664,861               | \$ 3,690,577               | \$ 3,669,727               | \$ 3,500,739               | \$ 3,167,565               | \$ 2,884,869               | \$ 2,633,331               | \$ 2,466,916               | \$ 2,287,450               | \$ 2,142,550               |
| TIF/Enterprise zone values                                                          | \$ 442,866                 | \$ 504,469                 | \$ 535,980                 | \$ 469,538                 | \$ 390,668                 | \$ 339,037                 | \$ 311,095                 | \$ 302,833                 | \$ 276,871                 | \$ (240,761)               |
| Ratio of equalized assessed value<br>to locally assessed value-<br>non-agricultural | 1.0000                     | 1.0000                     | 1.0000                     | 1.0000                     | 1.0000                     | 1.0000                     | 1.0000                     | 1.0000                     | 1.0000                     | 1.0000                     |

**ST. CLAIR COUNTY, ILLINOIS**  
**Property Tax Rates**  
**(per \$100 of Equalized Assessed Value)**  
(unaudited)

| Fiscal year extended & collected<br>Tax year | <u>2011</u><br><u>2010</u> | <u>2010</u><br><u>2009</u> | <u>2009</u><br><u>2008</u> | <u>2008</u><br><u>2007</u> | <u>2007</u><br><u>2006</u> | <u>2006</u><br><u>2005</u> | <u>2005</u><br><u>2004</u> | <u>2004</u><br><u>2003</u> | <u>2003</u><br><u>2002</u> | <u>2002</u><br><u>2001</u> |
|----------------------------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|
| General Fund                                 | 0.1139                     | 0.1166                     | 0.1229                     | 0.1317                     | 0.1456                     | 0.1529                     | 0.1599                     | 0.1602                     | 0.1618                     | 0.1627                     |
| Tort Fund                                    | 0.1103                     | 0.1104                     | 0.1112                     | 0.1143                     | 0.1263                     | 0.1282                     | 0.0207                     | 0.1476                     | 0.0989                     | 0.0307                     |
|                                              | <u>0.2242</u>              | <u>0.2270</u>              | <u>0.2341</u>              | <u>0.2460</u>              | <u>0.2719</u>              | <u>0.2811</u>              | <u>0.1806</u>              | <u>0.3078</u>              | <u>0.2607</u>              | <u>0.1934</u>              |
| Special revenues funds                       | <u>0.6916</u>              | <u>0.6898</u>              | <u>0.6820</u>              | <u>0.6660</u>              | <u>0.7371</u>              | <u>0.6904</u>              | <u>0.8103</u>              | <u>0.7042</u>              | <u>0.6832</u>              | <u>0.7554</u>              |
| Debt service fund                            | -                          | -                          | -                          | -                          | -                          | -                          | -                          | -                          | -                          | -                          |
|                                              | <u>0.9158</u>              | <u>0.9168</u>              | <u>0.9161</u>              | <u>0.9120</u>              | <u>1.0090</u>              | <u>0.9715</u>              | <u>0.9909</u>              | <u>1.0120</u>              | <u>0.9439</u>              | <u>0.9488</u>              |

**ST. CLAIR COUNTY, ILLINOIS**  
**Property Tax Levies and Collections**  
(unaudited)

| Fiscal year extended & collected<br>Tax year | <u>2011</u><br>2010 | <u>2010</u><br>2009 | <u>2009</u><br>2008 | <u>2008</u><br>2007 | <u>2007</u><br>2006 | <u>2006</u><br>2005 | <u>2005</u><br>2004 | <u>2004</u><br>2003 | <u>2003</u><br>2002 | <u>2002</u><br>2001 |
|----------------------------------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| Original extension                           | \$ 33,562,790       | \$ 33,904,501       | \$ 33,618,874       | \$ 31,927,439       | \$ 31,961,243       | \$ 28,026,978       | \$ 26,093,495       | \$ 24,965,251       | \$ 21,586,033       | \$ 20,334,876       |
| Billing adjustments                          | <u>(191,947)</u>    | <u>(282,658)</u>    | <u>(258,721)</u>    | <u>(179,444)</u>    | <u>(192,830)</u>    | <u>(150,808)</u>    | <u>(126,772)</u>    | <u>(88,376)</u>     | <u>(96,974)</u>     | <u>(78,976)</u>     |
| Final Extension                              | 33,370,843          | 33,621,843          | 33,360,153          | 31,747,995          | 31,768,413          | 27,876,170          | 25,966,723          | 24,876,875          | 21,489,059          | 20,255,900          |
| Collections                                  | <u>33,027,629</u>   | <u>33,445,423</u>   | <u>33,226,527</u>   | <u>31,613,647</u>   | <u>31,667,482</u>   | <u>27,777,712</u>   | <u>25,900,810</u>   | <u>24,746,367</u>   | <u>21,409,915</u>   | <u>20,201,790</u>   |
| Taken by County Trustee                      | <u>\$ 343,214</u>   | <u>\$ 176,420</u>   | <u>\$ 133,626</u>   | <u>\$ 134,348</u>   | <u>\$ 100,931</u>   | <u>\$ 98,458</u>    | <u>\$ 65,913</u>    | <u>\$ 130,508</u>   | <u>\$ 79,144</u>    | <u>\$ 54,110</u>    |
| Percent collected                            | 98.97%              | 99.48%              | 99.60%              | 99.58%              | 99.68%              | 99.65%              | 99.75%              | 99.48%              | 99.63%              | 99.73%              |
| Back taxes collected*                        | <u>\$ 48,701</u>    | <u>\$ (199,409)</u> | <u>\$ (148,940)</u> | <u>\$ 355,575</u>   | <u>\$ 14,741</u>    | <u>\$ 922</u>       | <u>\$ 95,217</u>    | <u>\$ 96,561</u>    | <u>\$ 41,571</u>    | <u>\$ 36,956</u>    |

\*Back taxes collected by the Trustee on behalf of the County are not recorded by tax year and accordingly cannot be reported by tax year. In addition, these are net of prior year refunds. In 2008, back taxes included amounts erroneously not billed in prior years but collected in 2008. In 2009 and 2010 back taxes refunded exceeded back taxes collected and were paid from current tax collections.

## **SINGLE AUDIT SECTION**



**REPORT OF INDEPENDENT AUDITORS ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Mr. Mark Kern, Chairman  
St. Clair County Board  
Belleville, Illinois

We have audited the primary government financial statements of St. Clair County, Illinois as of and for the year ended December 31, 2011, and have issued our report thereon dated August 15, 2012. In our report, our opinion on the financial statements was qualified because, as discussed in note 1 to the financial statements, the basic financial statements do not include financial activities of its component units, St. Clair County Intergovernmental Grants Department and St. Clair County Public Building Commission, which should be included in order for the financial statements to conform with accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of St. Clair County, Illinois, is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered St. Clair County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of St. Clair County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the St. Clair County's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

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Mr. Mark Kern, Chairman  
St. Clair County Board  
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Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether St. Clair County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of St. Clair County, in a separate letter dated August 15, 2012.

This report is intended solely for the information and use of the finance committee, management, state authorities, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*J.W. Boyle & Co., Ltd.*

J.W. Boyle & Co., Ltd.  
August 15, 2012



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH  
REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL ON EACH MAJOR  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE  
IN ACCORDANCE WITH OMB CIRCULAR A-133**

Mr. Mark Kern, Chairman  
St. Clair County Board  
Belleville, Illinois

Compliance

We have audited St. Clair County, Illinois' compliance of the primary government with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have a direct and material effect on each of St. Clair County's major federal programs for the year ended December 31, 2011. St. Clair County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of St. Clair County's management. Our responsibility is to express an opinion on St. Clair County's compliance based on our audit.

Our audit, described below, did not include the operations of St. Clair County Intergovernmental Grants Department and the St. Clair County Public Building Commission, considered component units, because they engaged other auditors to perform an audit in accordance with OMB Circular A-133 and/or an audit of their general-purpose financial statements.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about St. Clair County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of St. Clair County's compliance with those requirements.

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In our opinion, St. Clair County complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as items 11-1, 11-2, and 11-3.

#### Internal Control Over Compliance

The management of St. Clair County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered St. Clair County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of St. Clair County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

St. Clair County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit St. Clair County's responses and, accordingly, we express no opinion on the responses.

This report is intended solely for the information and use of the finance committee, management, state authorities, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

  
J.W. Boyle & Co., Ltd.  
August 15, 2012

**ST CLAIR COUNTY, ILLINOIS**  
**Schedule of Expenditures of Federal Awards**  
**For the year ended December 31, 2011**

| CFDA #                                       | Grant Number                              | Program Name                          | Pass-through Entity                | Program Period  | Program or Award Amount | Deferred (Receivable) Revenue 12/31/10 | Grant Revenue Received | Expenditures | Deferred (Receivable) Revenue 12/31/11 |
|----------------------------------------------|-------------------------------------------|---------------------------------------|------------------------------------|-----------------|-------------------------|----------------------------------------|------------------------|--------------|----------------------------------------|
| <b><u>U.S. Department of Agriculture</u></b> |                                           |                                       |                                    |                 |                         |                                        |                        |              |                                        |
| 10.553                                       | 2011-4220-00                              | School Breakfast Program              | IL State Board of Education        | 10/1/10-9/30/11 |                         | \$ (940)                               | \$ 6,909               | \$ 5,969     | \$ -                                   |
| 10.553                                       | 2012-4220-00                              | School Breakfast Program              | IL State Board of Education        | 9/1/11-9/30/12  |                         | -                                      | 1,226                  | 1,878        | (652)                                  |
|                                              | Subtotal 10.553                           |                                       |                                    |                 |                         | (940)                                  | 8,135                  | 7,847        | (652)                                  |
| 10.555                                       | 2011-4210-00                              | National School Lunch Program         | IL State Board of Education        | 10/1/10-9/30/11 |                         | (1,417)                                | 10,388                 | 8,971        | -                                      |
| 10.555                                       | 2012-4210-00                              | National School Lunch Program         | IL State Board of Education        | 9/1/11-9/30/12  |                         | -                                      | 1,836                  | 2,824        | (988)                                  |
| 10.555                                       | 2011                                      | Commodity Credit (Non-Cash)           | IL State Board of Education        | 7/1/10-6/30/11  |                         | -                                      | 1,255                  | 1,255        | -                                      |
| 10.555                                       | 2012                                      | Commodity Credit (Non-Cash)           | IL State Board of Education        | 7/1/11-6/30/12  |                         | -                                      | 1,136                  | 1,136        | -                                      |
|                                              | Subtotal 10.555                           |                                       |                                    |                 |                         | (1,417)                                | 14,615                 | 14,186       | (988)                                  |
| 10.557                                       | Non-Cash                                  | Women, Infants, and Children          | IL Dept of Human Services          | 7/1/10-6/30/11  | 1,787,216               | -                                      | 1,039,379              | 1,039,379    | -                                      |
| 10.557                                       | Non-Cash                                  | Women, Infants, and Children          | IL Dept of Human Services          | 7/1/11-12/31/11 | 756,829                 | -                                      | 756,829                | 756,829      | -                                      |
| 10.557                                       | M11GM483900                               | Women, Infants, and Children          | IL Dept of Human Services          | 7/1/10-6/30/11  | 439,500                 | (21,989)                               | 220,500                | 198,511      | -                                      |
| 10.557                                       | 11GQ01248                                 | Women, Infants, and Children          | IL Dept of Human Services          | 7/1/11-6/30/12  | 439,500                 | -                                      | 219,685                | 224,679      | (4,994)                                |
| 10.557                                       | M11GM483980                               | WIC Breastfeeding Peer Counselor      | IL Dept of Human Services          | 7/1/10-6/30/11  | 47,000                  | 2,886                                  | 27,200                 | 30,086       | -                                      |
| 10.557                                       | 11GQ01638                                 | WIC Breastfeeding Peer Counselor      | IL Dept of Human Services          | 7/1/11-6/30/12  | 50,000                  | -                                      | 24,600                 | 32,985       | (8,385)                                |
|                                              | Subtotal for 10.557 (M)                   |                                       |                                    |                 |                         | (19,103)                               | 2,288,193              | 2,282,469    | (13,379)                               |
| 10.572                                       | 11GQ01442                                 | WIC Farmers Market                    | IL Dept of Human Services          | 7/1/11-10/31/11 | 1,000                   | -                                      | 1,000                  | 1,000        | -                                      |
|                                              | Subtotal for 10.572                       |                                       |                                    |                 |                         | -                                      | 1,000                  | 1,000        | -                                      |
| 10.559                                       | 15280136                                  | Summer Food                           | IL Dept of Public Health           | 5/1/11-8/31/11  | 800                     | -                                      | 500                    | 500          | -                                      |
|                                              | Subtotal for 10.559                       |                                       |                                    |                 |                         | -                                      | 500                    | 500          | -                                      |
| Total for U.S. Department of Agriculture     |                                           |                                       |                                    |                 |                         | \$ (21,460)                            | \$ 2,312,443           | \$ 2,306,002 | \$ (15,019)                            |
| <b><u>U.S Department of Defense</u></b>      |                                           |                                       |                                    |                 |                         |                                        |                        |              |                                        |
| 12.610                                       | EN0666-10-02                              | Joint Land Use Study                  | Office of Economic Adjustment      | 4/1/10-3/31/11  | 54,000                  | \$ (11,866)                            | \$ 19,019              | \$ 7,153     | \$ -                                   |
|                                              | Total U.S. Department of Defense          |                                       |                                    |                 |                         | \$ (11,866)                            | \$ 19,019              | \$ 7,153     | \$ -                                   |
| <b><u>U.S Department of the Interior</u></b> |                                           |                                       |                                    |                 |                         |                                        |                        |              |                                        |
| 15.916                                       | LWCF 17-00964                             | Land & Water Conservation Fund Grants | IL Department of Natural Resources | 4/25/08-6/30/11 | 750,000                 | \$ -                                   | \$ -                   | \$ 750,000   | \$ (750,000)                           |
| 15.916                                       | LWCF 17-00966                             | Land & Water Conservation Fund Grants | IL Department of Natural Resources | 7/23/09-6/30/11 | 375,000                 | -                                      | -                      | 375,000      | (375,000)                              |
|                                              | Total U.S. Department of the Interior (M) |                                       |                                    |                 |                         | \$ -                                   | \$ -                   | \$ 1,125,000 | \$ (1,125,000)                         |

**ST CLAIR COUNTY, ILLINOIS**  
**Schedule of Expenditures of Federal Awards**  
**For the year ended December 31, 2011**

| CFDA #                                            | Grant Number    | Program Name                                                                                            | Pass-through Entity                | Program Period  | Program or Award Amount | Deferred (Receivable) Revenue 12/31/10 | Grant Revenue Received | Expenditures | Deferred (Receivable) Revenue 12/31/11 |
|---------------------------------------------------|-----------------|---------------------------------------------------------------------------------------------------------|------------------------------------|-----------------|-------------------------|----------------------------------------|------------------------|--------------|----------------------------------------|
| Department of Housing and Urban Development       |                 |                                                                                                         |                                    |                 |                         |                                        |                        |              |                                        |
| 14.238                                            | IL0087C5T080802 | Next Step Up                                                                                            | St. Clair Cty Inter. Govern Grants | 11/1/10-5/1/11  | 12,038                  | \$ (2,744)                             | \$ 5,614               | \$ 2,870     | \$ -                                   |
| 14.238                                            | IL0087C5T081003 | Next Step Up                                                                                            | St. Clair Cty Inter. Govern Grants | 5/2/11-5/1/12   | 10,607                  | -                                      | 3,501                  | 4,332        | (831)                                  |
| Subtotal 14.238                                   |                 |                                                                                                         |                                    |                 |                         | (2,744)                                | 9,115                  | 7,202        | (831)                                  |
| 14.241                                            | 05780419        | HOPWA                                                                                                   | IL Dept. of Public Health          | 1/1/10-12/31/10 | 20,000                  | (1,258)                                | 1,258                  | -            | -                                      |
| 14.241                                            | 15780161        | HOPWA                                                                                                   | IL Dept. of Public Health          | 4/1/11-12/31/11 | 16,000                  | -                                      | 710                    | 2,013        | (1,303)                                |
| 14.241                                            | 05780440        | Ryan White Part B                                                                                       | IL Dept. of Public Health          | 4/1/10-3/31/11  | 3,496                   | -                                      | 3,496                  | 3,496        | -                                      |
| Subtotal 14.241                                   |                 |                                                                                                         |                                    |                 |                         | (1,258)                                | 5,464                  | 5,509        | (1,303)                                |
| Total Department of Housing and Urban Development |                 |                                                                                                         |                                    |                 |                         | \$ (4,002)                             | \$ 14,579              | \$ 12,711    | \$ (2,134)                             |
| U.S. Department of Justice                        |                 |                                                                                                         |                                    |                 |                         |                                        |                        |              |                                        |
| 16.575                                            | 210070          | Prosecutor Based Victim Assistance                                                                      | IL Criminal Just Inform Authority  | 10/1/10-9/30/11 | 38,944                  | \$ (10,885)                            | \$ 38,944              | \$ 28,059    | \$ -                                   |
| 16.575                                            | 211070          | Prosecutor Based Victim Assistance                                                                      | IL Criminal Just Inform Authority  | 10/1/11-9/30/12 | 38,944                  | -                                      | -                      | 11,141       | (11,141)                               |
| Subtotal 16.575                                   |                 |                                                                                                         |                                    |                 |                         | (10,885)                               | 38,944                 | 39,200       | (11,141)                               |
| 16.585                                            | 2010-DC-BX-0045 | FY 2010 Drug Court Grant Program                                                                        | Bureau of Justice Assistance       | 7/1/10-6/30/12  | 100,000                 | (11,110)                               | 69,048                 | 63,924       | (5,986)                                |
| Subtotal 16.585                                   |                 |                                                                                                         |                                    |                 |                         | (11,110)                               | 69,048                 | 63,924       | (5,986)                                |
| 16.588                                            | 606373          | D/V MultiDisciplinary Team                                                                              | IL Criminal Just Inform Authority  | 7/1/09-6/30/10  | 261,463                 | (3,116)                                | -                      | -            | (3,116)                                |
| 16.588                                            | 607373          | D/V MultiDisciplinary Team                                                                              | IL Criminal Just Inform Authority  | 7/1/10-6/30/11  | 261,463                 | (63,043)                               | 196,097                | 133,054      | -                                      |
| 16.588                                            | 610373          | D/V MultiDisciplinary Team                                                                              | IL Criminal Just Inform Authority  | 7/1/11-6/30/12  | 261,463                 | -                                      | -                      | 137,701      | (137,701)                              |
| 16.588                                            | 607372          | D/V MultiDisciplinary Team                                                                              | IL Criminal Just Inform Authority  | 7/1/09-6/30/10  | 155,510                 | (8,339)                                | -                      | -            | (8,339)                                |
| 16.588                                            | 609372          | D/V MultiDisciplinary Team                                                                              | IL Criminal Just Inform Authority  | 7/1/10-6/30/11  | 155,510                 | (39,195)                               | 116,632                | 77,437       | -                                      |
| 16.588                                            | 610372          | D/V MultiDisciplinary Team                                                                              | IL Criminal Just Inform Authority  | 7/1/11-6/30/12  | 155,510                 | -                                      | -                      | 76,699       | (76,699)                               |
| 16.588                                            | 609072          | D/V MultiDisciplinary Team                                                                              | IL Criminal Just Inform Authority  | 7/1/10-6/30/11  | 37,432                  | (8,939)                                | 27,982                 | 19,043       | -                                      |
| 16.588                                            | 609272          | D/V MultiDisciplinary Team                                                                              | IL Criminal Just Inform Authority  | 7/1/11-6/30/12  | 37,432                  | -                                      | -                      | 18,627       | (18,627)                               |
| Subtotal 16.588                                   |                 |                                                                                                         |                                    |                 |                         | (122,632)                              | 340,711                | 462,561      | (244,482)                              |
| 16.738                                            | 409026          | Edward Byrne Memorial Justice Asst                                                                      | IL Criminal Just Inform Authority  | 10/1/11-9/30/12 | 108,003                 | -                                      | 40,000                 | 27,000       | 13,000                                 |
| Subtotal 16.738 (M)                               |                 |                                                                                                         |                                    |                 |                         | -                                      | 40,000                 | 27,000       | 13,000                                 |
| 16.803                                            | 809009          | ARRA - Edward Byrne Memorial Justice As IL Department of Juvenile Justice (Juvenile Transition Program) |                                    | 5/1/10-9/30/11  | 350,000                 | (48,836)                               | 283,665                | 234,829      | -                                      |
| 16.803                                            | 809126          | ARRA - Edward Byrne Memorial Justice As IL Criminal Just Inform Authority                               |                                    | 10/1/10-9/30/11 | 108,003                 | 12,093                                 | 68,003                 | 80,096       | -                                      |
| 16.803                                            | 809051.13       | ARRA - Edward Byrne Memorial Justice As IL Criminal Just Inform Authority (Adult Redeploy Illinois)     |                                    | 1/1/11-2/28/13  | 350,000                 | -                                      | 60,000                 | 90,337       | (30,337)                               |
| Subtotal 16.803 (M)                               |                 |                                                                                                         |                                    |                 |                         | (36,743)                               | 411,668                | 405,262      | (30,337)                               |
| Total U.S. Department of Justice                  |                 |                                                                                                         |                                    |                 |                         | \$ (181,370)                           | \$ 900,371             | \$ 997,947   | \$ (278,946)                           |

**ST CLAIR COUNTY, ILLINOIS**  
**Schedule of Expenditures of Federal Awards**  
**For the year ended December 31, 2011**

| CFDA #                                             | Grant Number    | Program Name                               | Pass-through Entity                           | Program Period   | Program or Award Amount | Deferred (Receivable) Revenue 12/31/10 | Grant Revenue Received | Expenditures | Deferred (Receivable) Revenue 12/31/11 |
|----------------------------------------------------|-----------------|--------------------------------------------|-----------------------------------------------|------------------|-------------------------|----------------------------------------|------------------------|--------------|----------------------------------------|
| <b><u>U.S. Department of Transportation</u></b>    |                 |                                            |                                               |                  |                         |                                        |                        |              |                                        |
| 20.106                                             | 3-17-146-26     | Runway, Deicer Equipment & ALCMS           | IL Dept of Transportation                     | FY2009           | 1,169,166               | \$ -                                   | \$ 26,936              | \$ 26,936    | \$ -                                   |
| 20.106                                             | 3-17-146-28     | Mike Apron Extension - Phase I             | IL Dept of Transportation                     | FY2011           | 308,750                 | -                                      | 162,818                | 271,499      | (108,681)                              |
|                                                    | Subtotal 20.106 |                                            |                                               |                  |                         | -                                      | 189,754                | 298,435      | (108,681)                              |
| 20.600                                             | OP1-0430-193    | Highway Safety Project Agreement, Cond.    | IL Dept of Transportation                     | 10/1/10-9/30/11  | 32,978                  | (6,815)                                | 22,980                 | 16,165       | -                                      |
| 20.600                                             | OP-2-0082-009   | Highway Safety Project Agreement, Cond.    | IL Dept of Transportation                     | 10/1/11-9/30/12  | 62,487                  | -                                      | -                      | 13,848       | (13,848)                               |
|                                                    | Subtotal 20.600 |                                            |                                               |                  |                         | (6,815)                                | 22,980                 | 30,013       | (13,848)                               |
| 20.601                                             | AL1-0082-010    | Local Alcohol Project                      | IL Dept of Transportation                     | 10/1/10-9/30/11  | 147,789                 | (34,172)                               | 133,095                | 98,885       | 38                                     |
| 20.601                                             | AL2-0082-020    | Local Alcohol Project                      | IL Dept of Transportation                     | 10/1/11-9/30/12  | 217,490                 | -                                      | -                      | (32,519)     | 32,519                                 |
|                                                    | Subtotal 20.601 |                                            |                                               |                  |                         | (34,172)                               | 133,095                | 66,366       | 32,557                                 |
| 20.703                                             | FFY10           | Hazardous Materials Emergency Preparedness | IL Emergency Management                       | 10/01/09-9/30/10 | 4,350                   | (4,348)                                | 4,348                  | -            | -                                      |
| 20.703                                             | FFY11           | Hazardous Materials Emergency Preparedness | IL Emergency Management                       | 10/01/10-9/30/11 | 5,900                   | -                                      | 5,799                  | 5,885        | (86)                                   |
|                                                    | Subtotal 20.703 |                                            |                                               |                  |                         | (4,348)                                | 5,799                  | 5,885        | (86)                                   |
| Total U.S. Department of Transportation            |                 |                                            |                                               |                  |                         | \$ (45,335)                            | \$ 351,628             | \$ 400,699   | \$ (90,058)                            |
| <b><u>U.S. Environmental Protection Agency</u></b> |                 |                                            |                                               |                  |                         |                                        |                        |              |                                        |
| 66.605                                             | 15380144        | Potable Water Supply                       | IL Dept of Public Health                      | 10/1/10-9/30/11  | 1,000                   | \$ (238)                               | \$ 925                 | \$ 687       | \$ -                                   |
|                                                    | Subtotal 66.605 |                                            |                                               |                  |                         | (238)                                  | 925                    | 687          | -                                      |
| 66.432                                             | 25380301        | Potable Water Supply                       | IL Dept of Public Health                      | 10/1/11-9/30/12  | 950                     | -                                      | -                      | 225          | (225)                                  |
|                                                    | Subtotal 66.432 |                                            |                                               |                  |                         | -                                      | -                      | 225          | (225)                                  |
| Total U.S. Environmental Protection Agency         |                 |                                            |                                               |                  |                         | \$ (238)                               | \$ 925                 | \$ 912       | \$ (225)                               |
| <b><u>U.S. Department of Education</u></b>         |                 |                                            |                                               |                  |                         |                                        |                        |              |                                        |
| 84.360A                                            |                 | Stay In School Intergovernmental Agreement | St. Clair County Regional Office of Education | 1/3/2011-9/30/11 | 90,621                  | \$ -                                   | \$ 90,621              | \$ 90,621    | \$ -                                   |
| 84.360A                                            |                 | Stay In School Intergovernmental Agreement | St. Clair County Regional Office of Education | 10/1/11-9/30/12  | 123,000                 | -                                      | 13,184                 | 29,437       | (16,253)                               |
| Total U.S. Department of Education                 |                 |                                            |                                               |                  |                         | \$ -                                   | \$ 103,805             | \$ 120,058   | \$ (16,253)                            |

**ST CLAIR COUNTY, ILLINOIS**  
**Schedule of Expenditures of Federal Awards**  
**For the year ended December 31, 2011**

| CFDA #                                                     | Grant Number         | Program Name                                  | Pass-through Entity                     | Program Period  | Program or Award Amount | Deferred (Receivable) Revenue 12/31/10 | Grant Revenue Received | Expenditures | Deferred (Receivable) Revenue 12/31/11 |
|------------------------------------------------------------|----------------------|-----------------------------------------------|-----------------------------------------|-----------------|-------------------------|----------------------------------------|------------------------|--------------|----------------------------------------|
| <b><u>Election Assistance Commission</u></b>               |                      |                                               |                                         |                 |                         |                                        |                        |              |                                        |
| 90.401                                                     | Phase III            | Help America Vote                             | IL State Board of Elections             | 1/1/09-11/6/12  | 269,516                 | \$ -                                   | \$ 75,086              | \$ 75,086    | \$ -                                   |
|                                                            | Subtotal 90.401      |                                               |                                         |                 |                         | -                                      | 75,086                 | 75,086       | -                                      |
| 93.617                                                     | Grant#6-VAID IV      | Voting Access for Individuals w/ Disabilities | IL State Board of Elections             | 5/1/11-12/1/12  | 16,918                  | -                                      | -                      | 14,199       | (14,199)                               |
|                                                            | Subtotal 93.617      |                                               |                                         |                 |                         | -                                      | -                      | 14,199       | (14,199)                               |
| Total Election Assistance Commission                       |                      |                                               |                                         |                 |                         | \$ -                                   | \$ 75,086              | \$ 89,285    | \$ (14,199)                            |
| <b><u>Department of Homeland Security</u></b>              |                      |                                               |                                         |                 |                         |                                        |                        |              |                                        |
| 97.042                                                     | FY10                 | ESDA                                          | IL Emergency Management                 | 10/1/09-9/30/10 | 67,198                  | \$ (8,856)                             | \$ 8,856               | \$ -         | \$ -                                   |
| 97.042                                                     | FY11                 | ESDA                                          | IL Emergency Management                 | 10/1/10-9/30/11 | 67,323                  | (16,831)                               | 67,323                 | 60,211       | (9,719)                                |
| 97.042                                                     | FY12                 | ESDA                                          | IL Emergency Management                 | 10/1/11-9/30/12 |                         | -                                      | -                      | 27,889       | (27,889)                               |
| 97.042                                                     | 2010-EP-E0-0001      | EMPG Narrowbanding Grant                      | IL Emergency Management                 | 5/1/11-12/31/11 | 10,972                  | -                                      | -                      | 10,972       | (10,972)                               |
|                                                            | Subtotal 97.042      |                                               |                                         |                 |                         | (25,687)                               | 76,179                 | 99,072       | (48,580)                               |
| 97.067                                                     | Non-cash             | Cities Readiness Initiative                   | East-West Gateway Coun. Gov.            | 1/1/11-12/31/11 | 18,548                  | -                                      | 18,548                 | 18,548       | -                                      |
| 97.067                                                     | 10ILEASEOC           | FY2010 Emergency Operations Center Tec        | IL Law Enforcement Alarm System         | 5/19/11-3/31/12 | 37,665                  | -                                      | 35,967                 | 35,967       | -                                      |
| 97.067                                                     | 09CCPSTCLA-GAN#1     | Citizen Corps Program                         | IL Emergency Management                 | 1/1/10-12/31/10 | 3,498                   | (1,143)                                | 1,143                  | -            | -                                      |
| 97.067                                                     | 10CCPSTCLA           | Citizen Corps Program                         | IL Emergency Management                 | 1/1/11-12/31/11 | 3,500                   | -                                      | -                      | 3,487        | (3,487)                                |
| 97.067                                                     | 09RTPSTCLA           | State Homeland Security Program (SHSP)        | IL Emergency Management                 | 1/1/11-12/31/11 | 37,500                  | -                                      | 18,720                 | 37,440       | (18,720)                               |
|                                                            | Subtotal 97.067      |                                               |                                         |                 |                         | (1,143)                                | 74,378                 | 95,442       | (22,207)                               |
| Total Department of Homeland Security                      |                      |                                               |                                         |                 |                         | \$ (26,830)                            | \$ 150,557             | \$ 194,514   | \$ (70,787)                            |
| <b><u>U.S. Department of Health and Human Services</u></b> |                      |                                               |                                         |                 |                         |                                        |                        |              |                                        |
| 93.008                                                     | MRC 11 1779          | Medical Reserve Corps                         | Nat. Assoc. Cty & City Health Officials | 1/5/11-7/31/11  | 5,000                   | \$ -                                   | \$ 5,000               | \$ 1,194     | \$ 3,806                               |
|                                                            | Subtotal 93.008      |                                               |                                         |                 |                         | -                                      | 5,000                  | 1,194        | 3,806                                  |
| 93.048                                                     | HHS-2009-AoA-MA-0907 | Congressional Mandate                         | U.S. Administration on Aging            | 8/1/09-7/31/09  | 143,000                 | (7,695)                                | 14,993                 | 7,298        | -                                      |
|                                                            | Subtotal 93.048      |                                               |                                         |                 |                         | (7,695)                                | 14,993                 | 7,298        | -                                      |

**ST CLAIR COUNTY, ILLINOIS**  
**Schedule of Expenditures of Federal Awards**  
**For the year ended December 31, 2011**

| CFDA # | Grant Number           | Program Name                         | Pass-through Entity                     | Program Period  | Program or Award Amount | Deferred (Receivable) Revenue 12/31/10 | Grant Revenue Received | Expenditures   | Deferred (Receivable) Revenue 12/31/11 |
|--------|------------------------|--------------------------------------|-----------------------------------------|-----------------|-------------------------|----------------------------------------|------------------------|----------------|----------------------------------------|
| 93.069 | 07181076               | Public Health Emergency Preparedness | IL Dept of Public Health                | 8/1/09-7/31/11  | 385,509                 | (42,815)                               | 154,476                | 111,661        | -                                      |
| 93.069 | 27180082               | Public Health Emergency Preparedness | IL Dept of Public Health                | 8/1/11-7/31/12  | 127,850                 | -                                      | -                      | 58,716         | (58,716)                               |
| 93.069 | 17180050               | Public Health Emergency Response     | IL Dept of Public Health                | 2/1/11-7/30/11  | 49,104                  | -                                      | 31,882                 | 31,882         | -                                      |
| 93.069 | 17180029               | Public Health Emergency Response 3   | IL Dept of Public Health                | 1/1/11-7/30/11  | 85,476                  | -                                      | 64,745                 | 64,745         | -                                      |
| 93.069 | 07181116               | Cities Readiness Initiative          | IL Dept of Public Health                | 8/1/09-7/31/11  | 146,317                 | (18,575)                               | 46,835                 | 28,260         | -                                      |
| 93.069 | 27180117               | Cities Readiness Initiative          | IL Dept of Public Health                | 8/1/11-7/31/12  | 53,545                  | -                                      | 1,330                  | 10,550         | (9,220)                                |
|        | <b>Subtotal 93.069</b> |                                      |                                         |                 |                         | <b>(61,390)</b>                        | <b>299,268</b>         | <b>305,814</b> | <b>(67,936)</b>                        |
| 93.116 | 05180457               | Directly Observed Therapy            | IL Dept of Public Health                | 1/1/10-12/31/10 | 12,000                  | (3,000)                                | 3,000                  | -              | -                                      |
| 93.116 | 15180130               | Directly Observed Therapy            | IL Dept of Public Health                | 1/1/11-12/31/11 | 9,000                   | -                                      | 3,963                  | 7,591          | (3,628)                                |
|        | <b>Subtotal 93.116</b> |                                      |                                         |                 |                         | <b>(3,000)</b>                         | <b>6,963</b>           | <b>7,591</b>   | <b>(3,628)</b>                         |
| 93.268 | Non-Cash               | Vaccines for Children (VFC)          | IL Dept of Public Health                | 1/1/11-12/31/11 | 164,623                 | -                                      | 164,623                | 164,623        | -                                      |
| 93.268 | 05180770               | AFIX                                 | IL Dept of Public Health                | 1/1/10-12/31/10 | 35,000                  | (13,144)                               | 13,144                 | -              | -                                      |
| 93.268 | 15180115               | AFIX                                 | IL Dept of Public Health                | 1/1/11-12/31/11 | 35,000                  | -                                      | 24,601                 | 35,000         | (10,399)                               |
|        | <b>Subtotal 93.268</b> |                                      |                                         |                 |                         | <b>(13,144)</b>                        | <b>202,368</b>         | <b>199,623</b> | <b>(10,399)</b>                        |
| 93.283 | 13281075               | IL Tobacco Free Community            | IL Dept of Public Health                | 7/1/10-6/30/11  | 9,469                   | -                                      | 9,469                  | 9,469          | -                                      |
| 93.283 | 16180031               | Breast & Cervical Cancer             | IL Dept of Public Health                | 7/1/10-6/30/11  | 129,037                 | -                                      | 74,031                 | 74,031         | -                                      |
| 93.283 | 26180031               | Breast & Cervical Cancer             | IL Dept of Public Health                | 7/1/11-6/30/12  | 115,903                 | -                                      | 86,287                 | 86,287         | -                                      |
| 93.283 | 16180042               | Wisewomen                            | IL Dept of Public Health                | 7/1/10-6/30/11  | 34,237                  | (13,670)                               | 32,280                 | 18,610         | -                                      |
| 93.283 | 26180042               | Wisewomen                            | IL Dept of Public Health                | 7/1/11-6/30/12  | 44,960                  | -                                      | 17,451                 | 36,469         | (19,018)                               |
|        | <b>Subtotal 93.283</b> |                                      |                                         |                 |                         | <b>(13,670)</b>                        | <b>219,518</b>         | <b>224,866</b> | <b>(19,018)</b>                        |
| 93.563 |                        | Recorder of Deeds                    | IL Dept of Healthcare & Family Services |                 |                         | -                                      | 51                     | 51             | -                                      |
| 93.563 | FY11                   | Title IV-D State's Attorney          | IL Dept of Healthcare & Family Services | 7/1/10-6/30/11  | 407,477                 | (107,019)                              | 322,346                | 215,327        | -                                      |
| 93.563 | 2011-55-013            | Title IV-D State's Attorney          | IL Dept of Healthcare & Family Services | 7/1/11-6/30/12  | 407,477                 | -                                      | 76,166                 | 183,777        | (107,611)                              |
| 93.563 | FY11                   | Title IV-D Circuit Clerk             | IL Dept of Healthcare & Family Services | 7/1/10-6/30/11  | 78,335                  | (14,997)                               | 53,238                 | 38,241         | -                                      |
| 93.563 | 2011-55-007            | Title IV-D Circuit Clerk             | IL Dept of Healthcare & Family Services | 7/1/11-6/30/12  | 78,335                  | -                                      | 23,215                 | 38,034         | (14,819)                               |
|        | <b>Subtotal 93.563</b> |                                      |                                         |                 |                         | <b>(122,016)</b>                       | <b>475,016</b>         | <b>475,430</b> | <b>(122,430)</b>                       |
| 93.575 | M11GM483420            | Healthy Child Care Illinois          | IL Dept of Human Services               | 7/1/10-6/30/11  | 60,000                  | (4,762)                                | 35,000                 | 30,238         | -                                      |
| 93.575 | 11GQ01548              | Healthy Child Care Illinois          | IL Dept of Human Services               | 7/1/11-6/30/12  | 40,002                  | -                                      | 29,998                 | 31,143         | (1,145)                                |
|        | <b>Subtotal 93.575</b> |                                      |                                         |                 |                         | <b>(4,762)</b>                         | <b>64,998</b>          | <b>61,381</b>  | <b>(1,145)</b>                         |
| 93.667 | M11GM483300            | Family Case Management               | IL Dept of Human Services               | 7/1/10-6/30/11  | 7,000                   | -                                      | 7,000                  | 7,000          | -                                      |
| 93.667 | 11GQ01159              | Family Case Management               | IL Dept of Human Services               | 7/1/11-6/30/12  | 7,000                   | -                                      | 2,333                  | 2,333          | -                                      |
| 93.667 | M11GM483840            | Teen Parent Services                 | IL Dept of Human Services               | 7/1/10-6/30/11  | 4,439                   | -                                      | 4,439                  | 4,439          | -                                      |
|        | <b>Subtotal 93.667</b> |                                      |                                         |                 |                         | <b>-</b>                               | <b>13,772</b>          | <b>13,772</b>  | <b>-</b>                               |

**ST CLAIR COUNTY, ILLINOIS**  
**Schedule of Expenditures of Federal Awards**  
**For the year ended December 31, 2011**

| CFDA #                                                        | Grant Number | Program Name                         | Pass-through Entity                     | Program Period  | Program or Award Amount | Deferred (Receivable) Revenue 12/31/10 | Grant Revenue Received | Expenditures        | Deferred (Receivable) Revenue 12/31/11 |
|---------------------------------------------------------------|--------------|--------------------------------------|-----------------------------------------|-----------------|-------------------------|----------------------------------------|------------------------|---------------------|----------------------------------------|
| 93.778                                                        | L11GL483300  | Federal Medicaid Match               | IL Dept of Healthcare & Family Services | FY 10-11        | 42,397                  | (32,682)                               | 32,682                 | -                   | -                                      |
| 93.778                                                        | M11GM483300  | Federal Medicaid Match               | IL Dept of Healthcare & Family Services | FY10-11         | 79,383                  | (50,465)                               | 79,383                 | 28,918              | -                                      |
| 93.778                                                        | M11GM483300  | Federal Medicaid Match               | IL Dept of Healthcare & Family Services | FY10-11         | 34,735                  | -                                      | 34,735                 | 34,735              | -                                      |
| 93.778                                                        | 11GQ01159    | Federal Medicaid Match               | IL Dept of Healthcare & Family Services | FY11-12         | 52,939                  | -                                      | -                      | 52,939              | (52,939)                               |
| 93.778                                                        | 11GQ01159    | Family Case Management               | IL Dept of Human Services               | FY11-12         | 380,384                 | -                                      | -                      | 191,359             | (191,359)                              |
| 93.778                                                        |              | Federal Medicaid Match               | IL Dept of Healthcare & Family Services |                 | 19,813                  | -                                      | 19,813                 | 19,813              | -                                      |
| <b>Subtotal 93.778 (M)</b>                                    |              |                                      |                                         |                 |                         | <u>(83,147)</u>                        | <u>166,613</u>         | <u>327,764</u>      | <u>(244,298)</u>                       |
| 93.914                                                        | 10-42        | Ryan White Part A                    | City of St Louis Dept of Health         | 3/1/10-2/28/11  | 636,697                 | (178,827)                              | 254,054                | 75,227              | -                                      |
| 93.914                                                        | 11-30        | Ryan White Part A                    | City of St Louis Dept of Health         | 3/1/11-2/29/12  | 633,515                 | -                                      | 218,544                | 434,652             | (216,108)                              |
| <b>Subtotal 93.914</b>                                        |              |                                      |                                         |                 |                         | <u>(178,827)</u>                       | <u>472,598</u>         | <u>509,879</u>      | <u>(216,108)</u>                       |
| 93.917                                                        | 05780440     | Ryan White Part B                    | IL Dept of Public Health                | 4/1/10-3/31/11  | 921,959                 | (185,087)                              | 514,508                | 329,421             | -                                      |
| 93.917                                                        | 15780152     | Ryan White Part B                    | IL Dept of Public Health                | 4/1/11-3/31/12  | 759,769                 | -                                      | 163,981                | 503,382             | (339,401)                              |
| <b>Subtotal 93.917 (M)</b>                                    |              |                                      |                                         |                 |                         | <u>(185,087)</u>                       | <u>678,489</u>         | <u>832,803</u>      | <u>(339,401)</u>                       |
| 93.940                                                        | 05780448     | HIV Perinatal                        | IL Dept of Public Health                | 1/1/10-12/31/10 | 29,000                  | (13,728)                               | 13,728                 | -                   | -                                      |
| <b>Subtotal 93.940</b>                                        |              |                                      |                                         |                 |                         | <u>(13,728)</u>                        | <u>13,728</u>          | <u>-</u>            | <u>-</u>                               |
| 93.994                                                        | 11GQ01030    | Target Int. Prenatal Case Management | IL Dept of Human Services               | 7/1/11-6/30/12  | 91,699                  | -                                      | -                      | 33,929              | (33,929)                               |
| 93.994                                                        | M11GM483230  | Teen Pregnancy Prevention            | IL Dept of Human Services               | 7/1/10-6/30/11  | 81,059                  | 7,375                                  | 41,299                 | 48,674              | -                                      |
| 93.994                                                        | 11GQ00483    | Teen Pregnancy Prevention            | IL Dept of Human Services               | 7/1/11-6/30/12  | 80,929                  | -                                      | 26,974                 | 27,651              | (677)                                  |
| <b>Subtotal 93.994</b>                                        |              |                                      |                                         |                 |                         | <u>7,375</u>                           | <u>68,273</u>          | <u>110,254</u>      | <u>(34,606)</u>                        |
| <b>Total for U.S. Department of Health and Human Services</b> |              |                                      |                                         |                 |                         | <u>\$ (679,091)</u>                    | <u>\$ 2,701,597</u>    | <u>\$ 3,077,669</u> | <u>\$ (1,055,163)</u>                  |
| <b>Total Federal Financial Assistance</b>                     |              |                                      |                                         |                 |                         | <u>\$ (970,192)</u>                    | <u>\$ 6,630,010</u>    | <u>\$ 8,331,950</u> | <u>\$ (2,667,784)</u>                  |

(M) = Major Program

# ST. CLAIR COUNTY, ILLINOIS

## Notes to the Schedule of Expenditures of Federal Awards For the year ended December 31, 2011

### 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of St. Clair County, Illinois and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the primary governments financial statements.

### 2. Subrecipients

Of the federal expenditures presented in the schedule, St. Clair County, Illinois provided federal awards to subrecipients as follows:

| Program Title                                                  | Federal<br>CDFA<br>Number | Federal<br>Amounts<br>Provided to<br>Recipients |
|----------------------------------------------------------------|---------------------------|-------------------------------------------------|
| Domestic Violence<br>Violence Prevention Center                | 16.588                    | \$ 124,950                                      |
| Breast & Cervical Cancer Services<br>East Side Health District | 93.283                    | \$ 48,393                                       |
| HIV Minority Aids Case Management<br>Washington University     | 93.940                    | \$ 2,284                                        |
| Ryan White Part A Case Management<br>Bethany Place             | 93.914                    | \$ 38,292                                       |
| Coordinated Youth & Human Services                             |                           | \$ 14,980                                       |
| East Side Health District                                      |                           | \$ 31,437                                       |
| Southern Illinois Healthcare                                   |                           | \$ 34,600                                       |
| Ryan White Part B Case Management<br>Bethany Place             | 93.917                    | \$ 11,659                                       |
| Coordinated Youth & Human Services                             |                           | \$ 148,181                                      |
| East Side Health District                                      |                           | \$ 96,022                                       |
| East Side Health District (outreach)                           |                           | \$ 19,464                                       |
| Southern Illinois Healthcare                                   |                           | \$ 165,622                                      |
| Southern Illinois Healthcare (outreach)                        |                           | \$ 9,895                                        |
| Teen Pregnancy Prevention<br>Chestnut Health Systems           | 93.994                    | \$ 8,600                                        |
| Public Health Emergency Response<br>East Side Health District  | 93.069                    | \$ 17,789                                       |
| Madison County Government                                      |                           | \$ 7,000                                        |
| Regional Office of Education                                   |                           | \$ 17,650                                       |

**ST. CLAIR COUNTY, ILLINOIS**

**Notes to the Schedule of Expenditures of Federal Awards  
For the year ended December 31, 2011**

3. Loans and Insurance

There were no federal awards received or disbursed by St. Clair County for the purpose of loans or insurance.

# ST. CLAIR COUNTY, ILLINOIS

## Schedule of Findings and Questioned Costs For the year ended December 31, 2011

### SECTION I - SUMMARY OF AUDIT RESULTS

#### Financial statements

1. The auditors' report expresses a qualified opinion on the financial statements of St. Clair County, Illinois. The qualification extends only to the exclusion of its component units which are audited by other auditors.
2. No reportable conditions relating to the audit of the primary government financial statements are reported in the Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards.
3. No instances of non-compliance material to the financial statements of St. Clair County, Illinois were disclosed during the audit.

#### Federal awards

1. There were no reportable conditions disclosed during the audit of the major federal award programs.
2. The auditors' report on compliance for the major federal award programs for St. Clair County, Illinois expresses an unqualified opinion on all major federal programs.
3. There were 3 audit findings disclosed that are required to be reported in accordance with Section 510 (a) of Circular A-133.
4. Programs tested as major programs:

|                                       |        |                                                                     |
|---------------------------------------|--------|---------------------------------------------------------------------|
| Department of Agriculture             | 10.557 | Women, Infants, and Children<br>WIC Breastfeeding Peer<br>Counselor |
| Department of the Interior            | 15.916 | Land & Water Conservation<br>Fund Grants                            |
| Department of Justice                 | 16.738 | Edward Byrne Memorial Justice<br>Assistance                         |
|                                       | 16.803 | ARRA - Edward Byrne Memorial<br>Justice Assistance                  |
| Department of Health & Human Services | 93.778 | Federal Medicaid Match                                              |
|                                       | 93.917 | Family Case Management<br>Ryan White Part B                         |

**ST. CLAIR COUNTY, ILLINOIS**

**Schedule of Findings and Questioned Costs  
For the year ended December 31, 2011**

5. Dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
6. St. Clair County, Illinois is not considered a low-risk auditee.

**ST. CLAIR COUNTY, ILLINOIS**

**Schedule of Findings and Questioned Costs  
For the year ended December 31, 2011**

**SECTION II - FINANCIAL STATEMENT FINDINGS**

1. There were no findings that meet the criteria of Paragraph 5.18 through 5.20 of the *Government Auditing Standards*.

ST. CLAIR COUNTY, ILLINOIS

Schedule of Findings and Questioned Costs  
For the Year Ended December 31, 2011

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FINDING NO. 11-1  
REPEATED FROM 10-3

Federal Program Name and Year: ARRA – Edward Byrne Memorial Justice Assistance  
Project No: 809009  
CFDA No: 16.803  
Passed Through: Illinois Department of Juvenile Justice from Illinois Criminal Justice  
Information Authority  
Federal Agency: U.S. Department of Justice

**Separate Tracking of Recovery Act funds not maintained**

**1. Criteria/specific requirement:**

ARRA funds are required to be accounted for separately from all other funds.

**2. Condition:**

All revenue and expenses of the St. Clair County Detention Center were reflected within the same fund with no separate accounts for the ARRA funds and related expenses.

**3. Effect:**

Noncompliance with section 18 of the grant agreement with the Illinois Department of Juvenile Justice.

**4. Questioned Costs:**

None.

**5. Cause:**

Grant administrator was deficient in the understanding of compliance requirements.

**6. Recommendation:**

We recommend that the St. Clair County Auditor's Office have a designated grant administrator who is familiar with OMB A-133 requirements to monitor grant compliance requirements for all grants that pass through the County Auditor's Office.

**7. Management's response:**

The grant checklist currently in use has been reviewed and will be updated to insure all compliance issues are addressed.

ST. CLAIR COUNTY, ILLINOIS

Schedule of Findings and Questioned Costs  
For the Year Ended December 31, 2011

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FINDING NO. 11-2  
REPEATED FROM 10-4

Federal Program Name and Year: ARRA – Edward Byrne Memorial Justice Assistance  
Project No: 809009  
CFDA No: 16.803  
Passed Through: Illinois Department of Juvenile Justice from Illinois Criminal Justice  
Information Authority  
Federal Agency: U.S. Department of Justice

**No Documentation for Time Worked on Award**

**1. Criteria/specific requirement:**

Per the grant agreement and Recovery Act reporting requirements, all personnel whose activities are charged to the grant are required to maintain separate timesheets to document hours worked for activities related to the award and non-award activities.

**2. Condition:**

Employee timesheets that properly depict the amount of time spent working on grant activities were not maintained by personnel charged to the grant.

**3. Effect:**

Noncompliance with grant agreements as required by the Illinois Department of Juvenile Justice.

**4. Questioned Costs:**

None.

**5. Cause:**

Grant administrator was deficient in the understanding of compliance requirements.

**6. Recommendation:**

We recommend that the St. Clair County Auditor's Office have a designated grant administrator who is familiar with OMB A-133 requirements to monitor grant compliance requirements for all grants that pass through the County Auditor's Office.

**7. Management's response:**

The grant checklist currently in use has been reviewed and will be updated to insure all compliance issues are addressed and cover all A-133 requirements.

ST. CLAIR COUNTY, ILLINOIS

Schedule of Findings and Questioned Costs  
For the Year Ended December 31, 2011

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FINDING NO. 11-3  
REPEATED FROM N/A

Federal Program Name and Year: ARRA – Edward Byrne Memorial Justice Assistance (Adult Redeploy Illinois Program)

Project No: 809051.13

CFDA No: 16.803

Passed Through: Illinois Criminal Justice Information Authority

Federal Agency: U.S. Department of Justice

**Noncompliance with Procurement Requirements**

**1. Criteria/specific requirement:**

Non-federal entities entering into contracts for goods or services awarded under a grant are required to either verify that the entity receiving the subaward is not suspended or debarred by checking the Excluded Parties List System (EPLS) maintained by the General Services Administration, or adding a clause or condition to the contract with the entity.

**2. Condition:**

Prior to entering into contracts for services, the auditee failed to verify with EPLS as to whether the contractor was suspended or debarred or included a clause or condition in the contract.

**3. Effect:**

Noncompliance with federal requirements

**4. Questioned Costs:**

None.

**5. Cause:**

Grant administrator was deficient in the understanding of compliance requirements.

**6. Recommendation:**

We recommend that the St. Clair County Auditor's Office have a designated grant administrator who is familiar with OMB A-133 requirements to monitor grant compliance requirements for all grants that pass through the County Auditor's Office. In addition, before any grants are completed by other offices at the County, all grants should be reviewed by the grant administrator for compliance.

**7. Management's response:**

Procedures have been put in place so that all contracts are reviewed through the Sam.Gov website to insure compliance with grant requirements.

ST. CLAIR COUNTY, ILLINOIS

Corrective Action Plan for Current-Year Audit Findings  
December 31, 2011

**Corrective Action Plan**

**Finding No. 11-1**

**Condition:**

All revenue and expenses of the St. Clair County Detention Center were reflected within the same fund with no separate accounts for the ARRA funds and related expenses.

**Plan:**

All revenue and expenditures will be entered into grant's specific fund and a project number will be mandatory.

**Anticipated Date of Completion:**

Already completed.

**Name of Contact Person:**

Jackie Krummrich, Chief Deputy Auditor

**Corrective Action Plan**

**Finding No. 11-2**

**Condition:**

Employee timesheets that properly depict the amount of time spent working on grant activities were not maintained by personnel charged to the grant.

**Plan:**

All grants that have payroll related expenses will be required to have separate timesheets.

**Anticipated Date of Completion:**

As soon as practical.

**Name of Contact Person:**

Jackie Krummrich, Chief Deputy Auditor

**ST. CLAIR COUNTY, ILLINOIS**

**Corrective Action Plan for Current-Year Audit Findings  
December 31, 2011**

**Corrective Action Plan**

**Finding No. 11-3**

**Condition:**

Prior to entering into contracts for services, the auditee failed to verify with EPLS as to whether the contractor was suspended or debarred, or included a clause or condition in the contract.

**Plan:**

Access to Sam.Gov website will be implemented for all compliance on all grants.

**Anticipated Date of Completion:**

As soon as practical.

**Name of Contact Person:**

Jackie Krummrich, Chief Deputy Auditor

ST. CLAIR COUNTY, ILLINOIS

Summary Schedule of Prior Audit Findings  
For the year ended December 31, 2011

| <u>Finding<br/>Number</u> | <u>Condition</u>                                       | <u>Current Status</u> |
|---------------------------|--------------------------------------------------------|-----------------------|
| 10-1                      | Noncompliance with grant time requirements             | Corrected             |
| 10-2                      | Inadequate monitoring of subrecipients                 | Corrected             |
| 10-3                      | Separate tracking of Recovery Act funds not maintained | Repeat finding        |
| 10-4                      | Lack of documentation for time worked on award         | Repeat finding        |

**ST CLAIR COUNTY, ILLINOIS**  
**Schedule of State Funded Grants**  
**For the year ended December 31, 2011**

| <u>Grant Number</u>                                             | <u>Program Name</u>            | <u>Grantor Agency</u>                   | <u>Program Period</u> | <u>Program or<br/>Award<br/>Amount</u> | <u>Deferred<br/>(Receivable)<br/>Revenue<br/>12/31/10</u> | <u>Grant<br/>Revenue<br/>Received</u> | <u>Expenditures</u> | <u>Deferred<br/>(Receivable)<br/>Revenue<br/>12/31/11</u> |
|-----------------------------------------------------------------|--------------------------------|-----------------------------------------|-----------------------|----------------------------------------|-----------------------------------------------------------|---------------------------------------|---------------------|-----------------------------------------------------------|
| FY11                                                            | State's Atty Title IV-D        | IL Dept of Healthcare & Family Services | 7/1/10-6/30/11        | 209,913                                | (55,131)                                                  | 166,057                               | 110,926             | -                                                         |
| FY12                                                            | State's Atty Title IV-D        | IL Dept of Healthcare & Family Services | 7/1/11-6/30/12        | 209,913                                | -                                                         | 39,237                                | 94,673              | (55,436)                                                  |
| FY11                                                            | Circuit Clerk Title IV-D       | IL Dept of Healthcare & Family Services | 7/1/10-6/30/11        | 40,354                                 | (7,726)                                                   | 27,426                                | 19,700              | -                                                         |
| FY12                                                            | Circuit Clerk Title IV-D       | IL Dept of Healthcare & Family Services | 7/1/11-6/30/12        | 40,354                                 | -                                                         | 11,959                                | 19,593              | (7,634)                                                   |
|                                                                 | Lien Releases                  | IL Dept of Healthcare & Family Services |                       | -                                      | -                                                         | 26                                    | 26                  | -                                                         |
| FY09-FY10                                                       | Healthy Moms-Healthy Kids      | IL Dept of Healthcare & Family Services | 7/1/09-6/30/10        | 108,234                                | (836)                                                     | 836                                   | -                   | -                                                         |
| FY10-FY11                                                       | Healthy Moms-Healthy Kids      | IL Dept of Healthcare & Family Services | 7/1/10-6/30/11        | 97,441                                 | (27,441)                                                  | 73,045                                | 46,190              | (586)                                                     |
| FY11-FY12                                                       | Healthy Moms-Healthy Kids      | IL Dept of Healthcare & Family Services | 7/1/11-6/30/12        | 51,358                                 | -                                                         | 1,890                                 | 51,358              | (49,468)                                                  |
| FY10-FY11                                                       | All Kids                       | IL Dept of Healthcare & Family Services | 7/1/10-6/30/11        | 2,950                                  | -                                                         | 2,250                                 | 2,250               | -                                                         |
| FY11-FY12                                                       | All Kids                       | IL Dept of Healthcare & Family Services | 7/1/11-6/30/12        | 3,650                                  | -                                                         | 3,650                                 | -                   | 3,650                                                     |
| Total for Illinois Department of Healthcare and Family Services |                                |                                         |                       |                                        | (91,134)                                                  | 326,376                               | 344,716             | (109,474)                                                 |
| 13780233                                                        | Genetics Education & Follow-up | IL Dept of Public Health                | 7/1/10-6/30/11        | 11,500                                 | (6,337)                                                   | 11,500                                | 5,163               | -                                                         |
| 23780233                                                        | Genetics Education & Follow-up | IL Dept of Public Health                | 7/1/11-6/30/12        | 13,500                                 | -                                                         | 4,946                                 | 6,530               | (1,584)                                                   |
| 05380160                                                        | Childhood Lead Poisoning       | IL Dept of Public Health                | 7/1/09-6/30/11        | 14,000                                 | (7,000)                                                   | 7,000                                 | -                   | -                                                         |
| 25380196                                                        | Childhood Lead Poisoning       | IL Dept of Public Health                | 7/1/11-6/30/12        | 13,447                                 | -                                                         | -                                     | 6,867               | (6,867)                                                   |
| 05380466                                                        | Culex/West Nile Virus          | IL Dept of Public Health                | 4/1/10-3/31/11        | 41,955                                 | 4,747                                                     | -                                     | 4,747               | -                                                         |
| 15380046                                                        | Culex/West Nile Virus          | IL Dept of Public Health                | 4/1/11-3/31/12        | 34,486                                 | -                                                         | 20,054                                | 28,388              | (8,334)                                                   |
| 15280311                                                        | Tanning Facilities Program     | IL Dept of Public Health                | 7/1/10-6/30/11        | 3,500                                  | (1,000)                                                   | 3,000                                 | 2,000               | -                                                         |
| 25380112                                                        | Tanning Facilities Program     | IL Dept of Public Health                | 7/1/11-6/30/12        | 3,500                                  | -                                                         | -                                     | 1,050               | (1,050)                                                   |
| 15280164                                                        | Tattoo/Body Art                | IL Dept of Public Health                | 7/1/10-6/30/11        | 10,000                                 | (1,725)                                                   | 1,725                                 | -                   | -                                                         |
| 25380038                                                        | Tattoo/Body Art                | IL Dept of Public Health                | 7/1/11-6/30/12        | 2,000                                  | -                                                         | -                                     | 1,763               | (1,763)                                                   |
| 15780125                                                        | HIV Jail Project               | IL Dept of Public Health                | 7/1/10-6/30/11        | 45,000                                 | (4,567)                                                   | 45,000                                | 40,433              | -                                                         |
| 15780152                                                        | Ryan White Part B              | IL Dept of Public Health                | 4/1/11-3/31/12        | 120,000                                | -                                                         | 120,000                               | 120,000             | -                                                         |
| 16180031                                                        | Breast & Cervical Cancer       | IL Dept of Public Health                | 7/1/10-6/30/11        | 309,018                                | (98,462)                                                  | 299,469                               | 201,007             | -                                                         |
| 26180031                                                        | Breast & Cervical Cancer       | IL Dept of Public Health                | 7/1/11-6/30/12        | 281,942                                | -                                                         | 511                                   | 209,381             | (208,870)                                                 |
| 16180042                                                        | Wisewoman                      | IL Dept of Public Health                | 7/1/10-6/30/11        | 6,043                                  | -                                                         | 6,043                                 | 6,043               | -                                                         |
| 16180042                                                        | Ticket for the Cure            | IL Dept of Public Health                | 1/1/11-12/31/11       | 25,000                                 | (13,271)                                                  | 13,271                                | -                   | -                                                         |
| 13281075                                                        | IL Tobacco-Free Communities    | IL Dept of Public Health                | 7/1/10-6/30/11        | 63,127                                 | (34,110)                                                  | 59,620                                | 25,510              | -                                                         |
| 23281075                                                        | IL Tobacco-Free Communities    | IL Dept of Public Health                | 7/1/11-6/30/12        | 63,127                                 | -                                                         | -                                     | 19,814              | (19,814)                                                  |
| 13281125                                                        | Reality Illinois               | IL Dept of Public Health                | 1/1/11-6/30/12        | 15,000                                 | -                                                         | 2,500                                 | 6,407               | (3,907)                                                   |
| 15080184                                                        | Local Health Protection        | IL Dept of Public Health                | 7/1/10-6/30/11        | 285,095                                | (188,589)                                                 | 285,095                               | 96,506              | -                                                         |
| 25080184                                                        | Local Health Protection        | IL Dept of Public Health                | 7/1/11-6/30/12        | 282,244                                | -                                                         | -                                     | 230,653             | (230,653)                                                 |
| 03286005                                                        | Comm. Putting Prev. to Work    | IL Dept of Public Health                | 5/1/10-6/30/11        | 100,000                                | 77,795                                                    | -                                     | 77,795              | -                                                         |
| Total for Illinois Department of Public Health                  |                                |                                         |                       |                                        | (272,519)                                                 | 879,734                               | 1,090,057           | (482,842)                                                 |

**ST CLAIR COUNTY, ILLINOIS**  
**Schedule of State Funded Grants**  
**For the year ended December 31, 2011**

| <u>Grant Number</u> | <u>Program Name</u>                                   | <u>Grantor Agency</u>            | <u>Program Period</u> | <u>Program or<br/>Award<br/>Amount</u> | <u>Deferred<br/>(Receivable)<br/>Revenue<br/>12/31/10</u> | <u>Grant<br/>Revenue<br/>Received</u> | <u>Expenditures</u> | <u>Deferred<br/>(Receivable)<br/>Revenue<br/>12/31/11</u> |
|---------------------|-------------------------------------------------------|----------------------------------|-----------------------|----------------------------------------|-----------------------------------------------------------|---------------------------------------|---------------------|-----------------------------------------------------------|
| 11GL483580          | Redeploy Illinois                                     | IL Dept of Human Serv            | 07/01/09-6/30/10      | 351,432                                | 6,985                                                     | -                                     | -                   | 6,985                                                     |
| 11GM483000          | Redeploy Illinois                                     | IL Dept of Human Serv            | 7/1/10-6/30/11        | 322,744                                | (161,400)                                                 | 322,744                               | 161,344             | -                                                         |
| 11GQ01411           | Redeploy Illinois                                     | IL Dept of Human Serv            | 7/1/11-6/30/12        | 317,354                                | -                                                         | -                                     | 154,992             | (154,992)                                                 |
| M11GM483300         | Family Case Management                                | IL Dept of Human Serv            | 7/1/10-6/30/11        | 414,758                                | (207,379)                                                 | 407,758                               | 200,379             | -                                                         |
| L11GL483440         | Target Int. Prenatal Case Mgt.                        | IL Dept of Human Serv            | 7/1/09-6/30/10        | 169,987                                | (1,750)                                                   | -                                     | -                   | (1,750)                                                   |
| M11GM483440         | Target Int. Prenatal Case Mgt.                        | IL Dept of Human Serv            | 7/1/10-6/30/11        | 152,988                                | (70,391)                                                  | 134,980                               | 64,589              | -                                                         |
| 11GQ01030           | Target Int. Prenatal Case Mgt.                        | IL Dept of Human Serv            | 7/1/11-6/30/12        | 43,553                                 | -                                                         | -                                     | 43,553              | (43,553)                                                  |
| M11GM483840         | Teen Parent Services                                  | IL Dept of Human Serv            | 7/1/10-6/30/11        | 98,161                                 | (39,585)                                                  | 77,898                                | 38,313              | -                                                         |
| M11GM483230         | Teen Pregnancy Prevention                             | IL Dept of Human Serv            | 7/1/10-6/30/11        | 1,170                                  | (1,170)                                                   | 1,170                                 | -                   | -                                                         |
| 11GQ00483           | Teen Pregnancy Prevention                             | IL Dept of Human Serv            | 7/1/11-6/30/12        | 390                                    | -                                                         | 390                                   | 390                 | -                                                         |
|                     | Total Illinois Department of Human Services           |                                  |                       |                                        | (474,690)                                                 | 944,940                               | 663,560             | (193,310)                                                 |
| WHW-10303           | Groundwater Protect. Committee                        | IL Env Protection Agency         | 7/30/09-6/30/12       | 14,000                                 | (610)                                                     | 1,648                                 | 2,036               | (998)                                                     |
| R6-2, DLC 8116      | Solid Waste Enforcement                               | IL Env Protection Agency         | 7/1/10-6/30/11        | 169,674                                | (91,011)                                                  | 169,674                               | 78,663              | -                                                         |
| R6-2, DLC 8116      | Solid Waste Enforcement                               | IL Env Protection Agency         | 7/1/11-6/30/12        | 169,668                                | -                                                         | 42,021                                | 75,996              | (33,975)                                                  |
|                     | Total Illinois Environmental Protection Agency        |                                  |                       |                                        | (91,621)                                                  | 213,343                               | 156,695             | (34,973)                                                  |
| LE-11-7703          | Stand Against Cancer                                  | Springfield Urban League         | 7/1/10-6/30/11        | 11,000                                 | (3,925)                                                   | 8,508                                 | 4,583               | -                                                         |
| LE-12-7703          | Stand Against Cancer                                  | Springfield Urban League         | 7/1/11-6/30/12        | 12,500                                 | -                                                         | -                                     | 5,175               | (5,175)                                                   |
|                     | Total Springfield Urban League                        |                                  |                       |                                        | (3,925)                                                   | 8,508                                 | 9,758               | (5,175)                                                   |
| FY11                | Linking to Care Project                               | Pub Health Inst of Metro Chicago | 10/1/10-12/30/11      | 3,000                                  | -                                                         | -                                     | 3,000               | (3,000)                                                   |
|                     | Total Public Health Inst of Metro Chicago             |                                  |                       |                                        | -                                                         | -                                     | 3,000               | (3,000)                                                   |
| I4396698            | Project Best Practices                                | University of Illinois           | 10/1/11-8/1/12        | 4,500                                  | -                                                         | 4,500                                 | 2,048               | 2,452                                                     |
|                     | Total University of Illinois                          |                                  |                       |                                        | -                                                         | 4,500                                 | 2,048               | 2,452                                                     |
| MV#10-010           | Metro-East Auto Theft                                 | IL Criminal Just Info Auth       | 1/1/10-12/31/10       | 76,596                                 | (9,766)                                                   | 9,766                                 | -                   | -                                                         |
| MV#11-010           | Metro-East Auto Theft                                 | IL Criminal Just Info Auth       | 1/1/11-12/31/11       | 76,596                                 | -                                                         | 76,596                                | 76,596              | -                                                         |
|                     | Total Illinois Criminal Justice Information Authority |                                  |                       |                                        | (9,766)                                                   | 86,362                                | 76,596              | -                                                         |
| BLV-3851            | Mike Apron Extention - Phase I                        | IL Dept of Transportation        | FY2011                | 8,125                                  | -                                                         | 4,243                                 | 7,102               | (2,859)                                                   |
|                     | Total Illinois Department of Transportation           |                                  |                       |                                        | -                                                         | 4,243                                 | 7,102               | (2,859)                                                   |

ST CLAIR COUNTY, ILLINOIS  
Schedule of State Funded Grants  
For the year ended December 31, 2011

| <u>Grant Number</u> | <u>Program Name</u>                                          | <u>Grantor Agency</u>                     | <u>Program Period</u> | <u>Program or<br/>Award<br/>Amount</u> | <u>Deferred<br/>(Receivable)<br/>Revenue<br/>12/31/10</u> | <u>Grant<br/>Revenue<br/>Received</u> | <u>Expenditures</u> | <u>Deferred<br/>(Receivable)<br/>Revenue<br/>12/31/11</u> |
|---------------------|--------------------------------------------------------------|-------------------------------------------|-----------------------|----------------------------------------|-----------------------------------------------------------|---------------------------------------|---------------------|-----------------------------------------------------------|
| 2011-3360-00        | State Free Lunch & Breakfast                                 | II State Board of Education               | 7/1/10-6/30/11        |                                        | (105)                                                     | 763                                   | 658                 | -                                                         |
| 2012-3360-00        | State Free Lunch & Breakfast                                 | II State Board of Education               | 7/1/11-6/30/12        |                                        | -                                                         | 240                                   | 386                 | (146)                                                     |
|                     | Total for Illinois State Board of Education                  |                                           |                       |                                        | (105)                                                     | 1,003                                 | 1,044               | (146)                                                     |
| 11-1465             | Victim Witness                                               | Office Attorney General                   | 7/1/10-6/30/11        | 27,500                                 | (13,750)                                                  | 27,500                                | 13,750              | -                                                         |
| 11-1465             | Victim Witness                                               | Office Attorney General                   | 7/1/11-6/30/12        | 24,750                                 | -                                                         | 12,375                                | 12,375              | -                                                         |
|                     | Total Office Attorney General                                |                                           |                       |                                        | (13,750)                                                  | 39,875                                | 26,125              | -                                                         |
| 10-203444           | Grant Management Program 01                                  | IL Dept. of Commerce & Economic Opp.      | 4/1/11-3/31/13        | 300,000                                | -                                                         | 300,000                               | 229,536             | 70,464                                                    |
|                     | Total Illinois Department of Commerce & Economic Opportunity |                                           |                       |                                        | -                                                         | 300,000                               | 229,536             | 70,464                                                    |
| FY2012              | Tobacco Enforcement Grant                                    | IL Dept of Revenue                        | 8/1/11-6/30/12        | 2,200                                  | -                                                         | 2,200                                 | -                   | 2,200                                                     |
| FY2011              | Acadamy Training Grant                                       | IL Law Enforcement Training & Standards B | 2011                  | 18,237                                 | -                                                         | -                                     | 14,289              | (14,289)                                                  |
|                     | Total State and Local Funded Grants                          |                                           |                       |                                        | \$ (957,510)                                              | \$ 2,811,084                          | \$ 2,624,526        | \$ (770,952)                                              |

## **PASSENGER FACILITY CHARGES SECTION**



**REPORT OF INDEPENDENT AUDITORS ON COMPLIANCE WITH  
REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON PASSENGER  
FACILITY CHARGE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE**

Mr. Mark Kern, Chairman  
St. Clair County Board  
Belleville, Illinois

Compliance

We have audited the compliance of St. Clair County, Illinois (County) with the types of compliance requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration (Guide), that could have a direct and material effect on its passenger facility charge program for the year ended December 31, 2011. Compliance with the requirements of laws and regulations applicable to its passenger facility charge program is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

Our audit, described below, did not include the operations of St. Clair County Intergovernmental Grants Department and the St. Clair County Public Building Commission, considered component units, because they engaged other auditors to perform an audit in accordance with OMB Circular A-133 and/or an audit of their general-purpose financial statements.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the Guide. Those standards and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the passenger facility charge program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that are applicable to its passenger facility charge program for the year ended December 31, 2011.

E1

Internal Control Over Compliance

The management of St. Clair County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws and regulations applicable to the passenger facility charge program. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on the passenger facility charge program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a passenger facility program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a passenger facility program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the finance committee, management, state authorities, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

J.W. Boyle & Co., Ltd.  
August 15, 2012

# ST. CLAIR COUNTY, ILLINOIS

## Schedule of Passenger Facility Charges For the year ended December 31, 2011

Approved Project Title: New Airport Construction  
FAA LOI Grant #3-17-0146-04 thru 18  
Approved project budget: \$7,000,000  
Approved beginning October 1, 2005

|                                    | <u>Earned</u> | <u>Collected</u>  | <u>Receivable</u> |
|------------------------------------|---------------|-------------------|-------------------|
| Funds available January 1, 2011    |               | \$ 247,162        |                   |
| Passenger facility charges revenue |               |                   |                   |
| Balance January 1, 2011            | \$ -          | \$ -              | \$ -              |
| 1st quarter                        | -             | -                 | -                 |
| 2nd quarter                        | -             | -                 | -                 |
| 3rd quarter                        | -             | -                 | -                 |
| 4th quarter                        | -             | -                 | -                 |
|                                    | <u>\$ -</u>   | <u>-</u>          | <u>-</u>          |
| Balance December 31, 2011          |               |                   | \$ -              |
| Interest received                  |               |                   |                   |
| 1st quarter                        |               | 321               |                   |
| 2nd quarter                        |               | 336               |                   |
| 3rd quarter                        |               | 305               |                   |
| 4th quarter                        |               | 363               |                   |
| Total received                     |               | <u>1,325</u>      |                   |
| Expenditures on approved projects  |               | <u>-</u>          |                   |
| Funds available December 31, 2011  |               | <u>\$ 248,487</u> |                   |

### Notes to the Schedule of Passenger Facility Charges

#### General

The accompanying schedule presents all activity of the Airport's Passenger Facility Charge (PFC) program.

#### Basis of Presentation

The accompanying schedule is presented on the accrual basis of accounting which is described in the notes to the County's basic financial statements.

**ST. CLAIR COUNTY, ILLINOIS**

**Schedule of Findings and Questioned Costs  
For the year ended December 31, 2011**

**SECTION I - SUMMARY OF AUDIT RESULTS**

1. The auditors' report expresses a qualified opinion on the financial statements of St. Clair County, Illinois. The qualification extends only to the exclusion of its component units which are audited by other auditors.
2. No reportable conditions relating to the audit of the primary government financial statements are reported in the Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.
3. No instances of non-compliance material to the financial statements of St. Clair County, Illinois were disclosed during the audit.
4. No reportable conditions relating to the audit of the passenger facility charge program are reported in the Report on Compliance with Requirements Applicable to the Passenger Facility Charge Program and on Internal Control Over Compliance.
5. There were no audit findings disclosed.

**SECTION II - PASSENGER FACILITY CHARGE PROGRAM FINDINGS & QUESTIONED COSTS**

1. There were no matters reported